

DOUGLAS COUNTY

Comprehensive Juvenile Services

Community Plan

July 1, 2021 – June 30, 2025

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Introduction

Geographic:

Douglas County is located centrally on the eastern border of Nebraska. The entire eastern edge of the county is bordered by the Missouri River, forming a natural state line boundary with Iowa. The county spans an area of 331 square miles and contains an estimated population of 571,327 according to the 2019 Census Population Estimates Program. The juvenile population (ages 10-17) includes 61,773 youth. It is the most heavily populated area of state, representing approximately 30% of the total state population. The county is considered 98% urban, 2% rural.

The city of Omaha falls largely in Douglas County. Other cities, towns or villages in the county include (all or parts of): Bennington, Valley, Ralston, Waterloo, and Boys Town. Douglas County is a part of the Greater Omaha Metropolitan Area, which also includes the mostly urban Nebraska counties of Sarpy (including Offutt Air Force Base, Bellevue, LaVista, Papillion, Gretna, and Springfield), Cass, Saunders and Washington, as well as Hamilton, Pottawattamie (Council Bluffs, Iowa), and Mills counties in Iowa. While citizens comprising the metro population statistics may reside in the bordering counties, many of these individuals either work, attend school, visit, or travel through Douglas County daily.

Population Details:

According to the 2019 U.S. Census Bureau: Within Douglas County, the overall population identifies as 80% White; 11.5% Black or African American; 1.2% American Indian; 4.3% Asian; and 2.8% Two or more Races. The Hispanic or Latino population is 12.9%.

The juvenile population (ages 10-17) identifies as 58.3% White; 13.5% Black or African American; 1% American Indian; 3.5% Asian; and 5.5% Two or more Races. The juvenile Hispanic or Latino population is 19%.

Transportation:

Douglas County is the central portion of what is considered to the Greater Omaha Metropolitan Area. U.S. Interstate Highways 29 and 80 intersect Douglas County, and four U.S. and eight state highways converge in the area. Eppley Airfield is Omaha's major regional airport, and served over 4.6 million passengers in 2018. Metropolitan Area Transit (MAT) also provides bus transportation to 85% of the Omaha area. Omaha is one of the largest rail centers in the U.S, including being the home of Union Pacific headquarters. Public transportation is not heavily used in Douglas County, with only 1.3% of the population using it to commute to work (compared to 5.1% in the US). However, the average commute time is 19.2 minutes – less than the US average of 26.1 minutes.

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

Economics:

According to the 2019 U.S. Census Bureau, the median household income was \$64,629. 10.2% of the population as a whole, and 14.8% of children under 18 years old live below the poverty level. Douglas County is home to the headquarters of four Fortune 500 companies (Berkshire Hathaway, Union Pacific, Peter Kiewit Sons, Inc., and Mutual of Omaha), and five additional Fortune 1000 companies (Valmont Industries, Green Plains, Inc., TD Ameritrade, West Corporation, and Werner Enterprises).

Educational Opportunities:

Within Douglas County, there are seven public school districts, which all fall within an eleven-district Learning Community of Douglas and Sarpy Counties. National Center of Education 2019-20 Statistics: Omaha Public Schools is the largest district with 53,194 students; Millard Public Schools with 24,104 students; followed by Elkhorn Public with 9,857 students; Westside Public with 5,942 students; Ralston Public with 3,406 students; Bennington Public with 2,931 students; and Douglas County West with 970 students. The largest district, Omaha Public Schools, reported a 73% 4-year high school graduation rate and a 3% dropout rate in the 2019-20 school year.

Juvenile Justice Reform:

Douglas County has been visionary and in the forefront of implementing juvenile justice reform for the past 10 years and it will continue into the future. Attached is a graphic showing all of the current juvenile justice reform efforts and the new initiatives that will be implemented over the next 4 years.

Data Summary

After a thorough review of the County Needs Assessment (CAN) FY 2020-21, the following data points are key to the Douglas County 2021-24 Community Plan:

- Education Needs
 - 20% of all youth are chronically absent in the County with Black youth having a chronic absentee rate of 28%; Hispanic/Latino at a rate of 31%; and American Indian at a rate of 1.33%. These chronic absenteeism rates are substantially higher than the school population rates for these races/ethnicities. This rate has consistently been increasing over the past 5 years.
 - There is a large decrease in the number of youths receiving 504 Plans.
 - Graduation rate is lower in Douglas County with a significant decrease within Omaha Public Schools.
 - Current review of suspension/expulsion data by school district is currently occurring.

- Juvenile Delinquency
 - Youth who report gang involvement remains high but there is an increase in females who report gang involvement.
 - Majority of violent crimes are attributed to gang involvement.
 - There is a significant decrease in DUIs and minor drug and alcohol charges but there is an increase in larceny, burglary, motor vehicle theft and weapon possession charges.
 - Douglas County Youth Center detention numbers have decreased an average of 4% per year for the past 10 years with a 9% decrease during 2020. While this decrease is positive, it has shown great racial and ethnic disparities. Work still needs to be done on the youth on detention for failure to appear in court.
 - Over the past 3 years there has been a 3x increase in the number of youths charged in the adult criminal system with over 80% are youth of color and 80% involve at least one of the charges is a weapons charge. For the past year, an average of 50% of all youth detained at DCYC were there on adult criminal charges.

- Juvenile Assessment Center Data – Diversion – See Attached Report
 - Based on the YLS/CMI 2.0, the highest areas of risk/need are in the areas of Education, Peer Relationships and Personality/Behavior.

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

- Parent and family support and also Behavioral Health needs are needed throughout all of the Risk/Need Domains. 50% of youth assessed indicate a need in Behavioral Health and 20% of youth assessed indicate suicide ideations and self-harm.
- Based on the Diagnostic Predictive Scale (DPS), the highest area of concern is with Anxiety and Disruptive Behaviors.
- Males and Females needs to differ and risk assessment scores were higher for youth for color.
- Number of females referred to diversion has increased.

- Juvenile Detention Alternative Initiative Data (JDAI) 2019 Report – See Attached Report
 - Total detention intakes for 2019 were 953 youth. 588 (62%) scored below 12 on the risk assessment and should not have been detained per the risk assessment instrument.
 - 30% (278) of these youth scored 5 and under (Release) on the risk assessment. There were 66% (177) males and 33% (107) females. Of these 278 youth, 25% (69) were detained and of these detained youth 55% were Black and 25% were Hispanic/Latino. Main reason for detention on these 69 youth was due to loss of placement (50% of detained youth) and 8 were considered a risk to community.
 - 22% (213) of these youth scored 6-9 (Release with an ATD) on the risk assessment. There were 79% (168) males and 21% (45) females. Of these 213 youth, 38% (81) were detained and of these detained youth 53% were Black and 8% were Hispanic/Latino. Main reason for detention on these 81 youth was risk to community (24% of detained youth) and no available ATD (14% of detained youth).
 - 10% (97) of these youth scored 10-11 (Staff Secure) on the risk assessment. There were 88% (85) males and 12% (12) females. Of these 97 youth, 60% (59) were detained and of these detained youth 55% were Black and 30% were Hispanic/Latino. Main reason for detention of these 97-youth risk to community (49% of detained youth) and no available ATD (14% of detained youth).

- Racial and Ethnic Disparity
 - Black youth are over-represented at all system points compared to the Douglas County population. With regards to diversion, Black youth are enrolling and are successful at the same rate as they are referred. The disproportionality though does become even more apparent with our

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

higher for youth of color as shown in our data from Youth Impact!, youth filed on in adult court, and probation intake. For example, Black youth have both higher RAI overrides to more severe placements. Once on probation, Black youth have a higher rate of revocation.

- Hispanic/Latino are also over-represented. Hispanic/Latino youth are referred to diversion at a rate proportional to the juvenile population but are referred to Youth Impact! at a lower rate than to the population. Hispanic/Latino youth have a higher rate of being filed on in adult court, but once on probation have a higher rate of successful completion as compared to the population rate.
- There has been no significant impact on disparity issues over the past 4 years. In fact, there has been an increase in youth of color that receive multiple charges and/or are filed on in adult court while there has been a decrease in White youth in these two areas.

Douglas County Administration has hired Dr. Abby Carbaugh as our Data Administrator for the County as of January 2021. Dr. Carbaugh is responsible for meeting all of our juvenile justice data needs from diversion through detention. She will be working closely with the Juvenile Justice Institute regarding all of our data needs.

Comprehensive List of Services

SYSTEM POINT: PREVENTION		
(includes programs that aim to intervene before and after problematic behaviors are identified)		
Program/Agency Name	Eligible age	Risk or need
Before and After School program/Hope Center	5-18	Suspended/expelled youth
C.A.T.S./Metro Area Youth Services	12-18	Suspended/expelled youth
School/Omaha Street School	12-18	Suspended/expelled youth
Emergency Services/Nebraska Help Line	0-18	Connection to Community Services
Crisis Response Team/Lutheran Social Services	12-18	Crisis stabilization
Therapy Services/One World Health Center	0-18	Family support
Therapy Services/Charles Drew Health Center	0-18	Family support
Physical and Mental Health/ Urban Indian Health Coalition	0-18	Family services
Before and After School/Boys and Girls Club	0-18	All protective factors
Refugee Advocate/Heartland Family Services	12-18	Family support
Lead & Seed/Thrive Center Omaha	12-18	Substance abuse
Urban B.O.L.T/Center for Holistic Development	12-18	
Creative Writing/Nebraska Writers Collective	12-18	Written communication skills
Prosocial youth activities/PACE	12-18	Prosocial attitudes
Attendance Navigators/Urban League of Nebraska	12-18	School engagement
Parental Support/International Council for Refugees and immigrants	12-18	Family support
Girls Inc.	12-18	All Protective Factors
SYSTEM POINT: DIVERSION SERVICES		
(diversion and services available to youth on diversion)		
Program/ Agency Name	Eligible age	Risk or need
Multi-Systemic Therapy (MST) & Eco model /Boys Town	12-18	All individual and family protective factors
LIFT Together/Boys Town	12-18	School-based engagement/family support
Latino Center of the Midlands/	12-18	School-based engagement and family support
MST/Paradigm	12-18	All individual and family protective factors

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

Intensive Family Preservation (IFP) and Family support /Community Options	12-18	All individual and family protective factors
IFP and Family Support /Beneficial Behavior	12-18	All individual and family protective factors
IFP and Family Support /Better Living Foundation	12-18	All individual and family protective factors
IFP and Family Support /Omni Innovative	12-18	All individual and family protective factors
IFP and Family Support /KVC	12-18	All individual and family protective factors
Therapy and Family Support /Monroe-Meyer	12-18	All individual and family protective factors
Substance Treatment/Center for Holistic Development	12-18	Drug & alcohol use
Substance treatment/Eastern Nebraska Community Action partnership	12-18	Drug and alcohol use
Job training and tutoring /Reconnect Inc.	12-18	All protective factors
Tutoring/Key Integrated Support Services Reporting Center/North Omaha Learning Center	12-18	Low achievement
Reporting Center/North Omaha Learning Center	12-18	Peer groups and Educational and Instructional services
Reporting center/Omaha Home for Boys	12-18	Peer groups and Educational and Instructional services
Reporting center/Our House	12-18	Peer groups and Educational and Instructional services
Reporting center/Owens and Associates	12-18	Peer groups and Educational and Instructional services
Peer Support/Ne Family Support Network	12-18	Peer and family support
Education Classes/Nebraska Safety Council	12-18	Anger management/alcohol and drug use
Restorative Justice/Concord Mediation	12-18	All individual risk factors
Restorative Justice/Heartland Family Services	12-18	All individual risk factors
Family Support/Banister's Leadership Academy	12-18	All individual and family risk factors
Reception Center/Child Savings Institute	12-18	All individual and family risk factors
Family Advocate/GOALS Center	12-18	All individual and family risk factors
Diversion/Douglas County Juvenile Assessment Center	12-18	All individual and family risk factors
Youth Initiated Mentoring /Mentor Nebraska	12-18	Mentoring
Mentoring/International Center for Refugees and Immigrants	12-18	Mentoring
Missing Youth initiative /Project Harmony	12-18	Mentoring
Violence prevention/YouTurn	12-18	Defiance of Authority
Violence prevention/Dusk to Dawn	12-18	Defiance of Authority

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

SYSTEM POINT: ALTERNATIVES TO DETENTION FOR PRE-ADJUDICATED YOUTH ONLY

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/ Agency Name	Eligible age	Risk or need
Monitor and Tracker/Owens and Associates	12-18	Same as listed on the JJI sheet
EM and tracker/HOME Program	12-18	
EM and tracker/Community-based Services	12-18	
Shelter/Omaha Home for Boys	12-18	
Shelter/Boys Town	12-18	
Shelter/Child Savings Institute	12-18	
All services listed under Diversion Services section are also used for Pre-adjudicated Youth	12-18	

KNOWN GAPS IN SERVICES

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/ Agency Name	Eligible age	Risk or need
Development and Implementation of a Family Resource Center that would divert status offenders from system involvement through an early assessment and care coordination system	0-18	All individual and family protective factors
Gang Prevention and Early Intervention Programs	12-18	All individual and family protective factors specifically targeting the highest risk youth
Guns and Violence Prevention and Early Intervention Programs	12-18	All individual and family protective factors specifically targeting the highest risk youth
Easily Accessible Crisis Response Services	12-18	All individual and family protective factors
More targeted restorative justice and mediation services	12-18	All individual and family protective factors
Gender Specific Programs especially for girls	12-18	All individual and family protective factors targeting females
More In-Home family engagement and family support services concentrating on positive parent development (Protective Factors) and parent coping skills	12-18	All individual and family protective factors
Targeted mentoring programs that meet the needs of at-risk youth and are racially appropriate	12-18	All individual and family protective factors

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

Development and expansion of alternatives to detention for pre-adjudicated youth that can be used along with electronic monitoring by the HOME Program	12-18	All individual and family protective factors developed specifically based upon the needs of these youth
Development and implementation of a digital platform that would assist in directing families to programs/services by key stakeholders such as schools, community professionals, and legal system	12-18	Easy Accessibility for Services

Community Analysis and Response (CAR) Final Worksheet

COMMUNITY ANALYSIS & RESPONSE WORKSHEET			
Identified Need	Existing Program, Agency or Resource	Eligible age	Does this program accomplish the desired change? If no, what is missing?

PLEASE SEE THE STRATEGIC PLAN THAT WAS CREATED BY THE COMMUNITY TEAM IN ATTACHMENT “G” WHICH DETAILS THE PRIORITIES AND STRATEGIES DOUGLAS COUNTY WILL IMPLEMENT OVER THE NEXT FOUR YEARS. AN IMPLEMENTATION PLAN WILL FURTHER BE COMPLETED TO MEET THE PRIORITIES OF THE STRATEGIC PLAN.

Gaps to be Filled Worksheet

GAPS IN THE CONTINUUM			
Brief Data Snapshot	Existing Program, Agency or Resource	Eligible age	Does this program accomplish the desired change? If no, what is missing?
Development and Implementation of a Family Resource Center that would divert status offenders from system involvement through an early assessment and care coordination system	There is no comprehensive current program or resource available in our community to assess and coordinate prevention and early intervention service for status offenders.	0-18 years	Need to develop a diversion system for status offense youth to avoid involvement in the juvenile justice system. Youth and families should not need wait for court involvement to receive needed services and supports.
Gang Prevention and Early Intervention Programs	YouTurn; Dusk to Dawn; Omaha Police Department; Juvenile Assessment Center	12-18 years	Need expansion of services to meet our community's high-risk youth and families. Data shows that majority of youth in detention have some type of weapons charge with claims of gang affiliation.
Guns and Violence Prevention and Early Intervention Programs	YouTurn; Dusk to Dawn; Omaha Police Department; Juvenile Assessment Center	12-18 years	Need expansion of services to meet our community's high-risk youth and families. We need to create and implement a public health model to address this issue.
Easily Accessible Crisis Response Services	Lutheran Family Service; Boys Town Hotline	12-18 years	Need to expand the feasibility and accessibility for in-home crisis response services that does not need to involve law enforcement contact. This must include an expansion of appropriate mental and behavioral health services.
More targeted restorative justice and mediation services	Concord Center; Heartland Family Services	12-18 years	Need to expand the accessibility of mediation services and ensure that restorative justice practices and framework are involved in all of our programs and services.

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

Gender Specific Programs especially for girls	Latino Center of the Midlands; Center for Holistic Development; YouTurn; Girls Inc.	12-18 years	Need to create a coordinated continuum of gender specific programs from prevention through intervention that meet the needs of females that is also culturally competent.
More In-Home family engagement and family support services concentrating on positive parent development (Protective Factors) and parent coping skills	Numerous providers in our community provide this service through the child welfare system and some, also, within our juvenile justice system.	12-18 years	Need to expand in-home services for juvenile justice youth and status offense youth based upon the needs of the families and youth and not the behavior of the youth. These services need to include the development of new parenting programs to assist the entire family through a holistic approach. These services need to utilize evidence-informed practices that are outcome-based.
Targeted mentoring programs that meet the needs of at-risk youth and are racially appropriate	MENTOR Nebraska	12-18 years	Need expansion of mentoring services that are culturally and appropriate which target our community's highest risk youth that will continue to work with the youth for an extended time.
Development and expansion of alternatives to detention for pre-adjudicated youth that can be used along with electronic monitoring by the HOME Program	HOME Program; Day and Evening Reporting Providers; Transportation Services; In-home Support Services; and Educational Services.	12-18 years	Need to create and implement alternative to detention services that are stability services for pre-adjudicated youth that involve more than a monitoring service. Through these stability services, more youth will not be detained and community safety can be met.
Development and implementation of a digital platform that would assist in directing families to programs/services by key stakeholders such as schools, community professionals, and legal system	None at this time.	All Ages	Our community is rich in programs and services but many of these programs and services are not known in the community or easily accessible. Through a digital platform, families can receive services early and at the time of the crisis or need instead of waiting for systemic involvement.

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

Increase affordable and culturally competent mental health and behavioral health services	Numerous providers in our community have these services available.	All Ages	Need to ensure that these services are culturally competent and develop an outcome-based accountability system using evidence-informed practices.
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List of Team Members

The team list was compiled from several different sources, the Juvenile Justice Provider Forum (JJPF) list serve, Operation Youth Success (OYS) work groups and task forces [Policy & Advocacy, Families, Prevention, School-Based Arrest, Schools Re-Entry, Runaway], organizations including the South Omaha Juvenile Justice Forum (SOJJF), the Restorative Justice Task Force, the Sexual Orientation Gender Identification and Expression (SOGIE) Task Force, the School Based Attendance Coalition (SBAC), the Juvenile Detention Alternatives Initiative (JDAI) groups [Racial and Ethnic Disparities (RED) Subcommittee, Families work group, Data work group], current Juvenile Justice work groups [Missing Youth Community Collaborative, Program & Policy work group, Juvenile Justice Stewardship Group (JJSJ)], Probation and Judicial staff, and community members.

Four meetings were held virtually via the Zoom platform on November 18, 2020, December 9, 2020, December 21, 2020, and January 11, 2021. Breakout sessions were utilized in the second and third meetings and the sessions were broken out to discuss the various priority areas and strategic steps decided upon during the first meeting. The fourth meeting focused on the Strategic Plan that included the priorities, systemic action steps and program/service action steps gleaned from the first three discussions.

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Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

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Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

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Closing Comments

Douglas County has been visionary and in the forefront of implementing juvenile justice reform for the past ten years. We are actively involved in many national initiatives such as the Juvenile Detention Alternatives Initiative (JDAI), Cross-Over Youth Model, and Racial and Ethnic Disparities including two major Georgetown Projects. We have developed and continue to develop needed programs and services throughout the entire continuum of juvenile justice as shown in Attachment “D”.

Douglas County has been very intentional in developing our Douglas County Juvenile Services Strategic Plan. Under this Strategic Plan, as shown in Attachment “G”, there are four priority areas our community will be working on in the following years:

- I. Ensure equitable treatment for all youth and families by reducing disparities and maltreatment including:
 - Racial and Ethnic Disparities
 - Gender Parity
 - LGBTQ+ Disparities
 - Geographic Disparities
- II. Improve early connectivity to programs and services prior to system involvement based on the youth and family’s needs and strengths, implementing a “No Wrong Door” philosophy.
- III. Facilitate respectful and accommodating treatment of Parent/Family/Youth in the juvenile justice system through the strengthening of collaboration and communication among all stakeholders within the juvenile justice system.
- IV. Cultivate a continuum of quality programs and services based upon the needs of the youth and family through a trauma-informed lens.

For each of these priorities within our Strategic Plan, we have created our Systemic Action Steps and Program/Services Action Steps. Our Community Team believes that this document must be fluid and is only the first step in realizing true systemic reforms. Our Community Plan will guide all of our work in the upcoming years to ensure that our community priorities met and more importantly that the needs of our youth and families are being met. We are now proceeding to create implementation plans for each of our priorities and action steps. The needed workgroups have been formed to create the implementation plans which will include roles and responsibilities along with timelines for completion. There will be regularly scheduled meetings to ensure that our Strategic Plan drives all of our reform efforts.

Douglas County Comprehensive Juvenile Services Community Plan (2021 – 2025)

One of the main initiatives that has started in Douglas County is the implementation of a Family Resource Center as an early prevention/intervention service for our status offense youth and families. This includes youth with absentee issues from school, missing/runaway youth, and youth with mental/behavioral health concerns. The Family Resource Centers will be community-based, family-focused, and culturally sensitive facility that provides programs and services based on the needs of the families prior to any type of system involvement whether it is the child welfare or juvenile justice system. Services may include parent skill training, home visiting, job training, substance abuse prevention, violence prevention, mental health or family counseling, educational needs, and assistance with basic economic needs and housing. This Center would be conveniently available throughout our community to meet the needs of youth and families and would be responsible for assessing their respective needs and coordinating the needed services. This Center would include numerous partners including Nebraska Health and Human Services for economic system supports and child welfare supports, Region 6 for mental and behavioral health services, each school district for educational supports, and numerous community providers and stakeholders.

In summary, Douglas County is prepared and ready to continue with implementing our Community Plan through working with all of our youth, families and stakeholders.

Appendices

Appendix A: Completed Community Needs Assessment (CNA)

Appendix B: Approval Letter/Minutes from Governing Board

Appendix C: Multi-County or Tribe Group MOUs (Not Required)

Appendix D: Graphics on Douglas County Initiatives

**Appendix E: Graphics on Douglas County Pathway to Success
(E1, E2, E3, E4)**

Appendix F: Graphics on Douglas County RED Data

**Appendix G: Douglas County Juvenile Services Strategic Plan
(2021-25)**

COUNTY NEEDS ASSESSMENT FY 2020-2021

Douglas County

Table of Contents

Youth Level	3
Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a	4
School Membership by Race/ Ethnicity and School Year (2014-2019) ^b	4
Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b	5
Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c	5
Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d	6
Youth Who Report Gang Involvement by Grade (2018) ^d	7
Estimated Gang Involvement by Local Law Enforcement	7
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f	7
Risk Assessment Domains for Youth Assessed on Diversion (2017-2019) ^g	9
Risk Assessment Domains for Youth Assessed on Diversion (2017 - 2019) by Sex ^g	9
Risk Assessment Domains for Youth Assessed on Diversion (2017 - 2019) by Race/Ethnicity ^g	9
Racial and Ethnic Disparities Descriptives (2015-2019) ⁱ	10
Family Level	12
Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a	12
Youth Who Report Supportive Adults by Grade (2018) ^d	13
Domestic Violence Reports and Cleared by Arrest or Exceptional Means ^h	13
Child Abuse and Neglect Reports ⁱ	13
Community Level	14
Community Violence Measured by Arrests for Violent Crime (2019) ^j	14
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d	14
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m	15
Policy, Legal and System Level	16
Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ	16
Frequency of Youth with a Curfew Violation (2015 – 2019) ^m	16
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m	17
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o	17
Community Team Level	19
Collective Impact Survey Response Rates ^p	19
Collective Impact Survey Scores ^p	19



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NEBRASKA

COUNTY NEEDS ASSESSMENT FY 2020-2021

Community Planning Team Diversity ^P	20
References and Resources	22
Appendix: RED Descriptives	24
Appendix: Sealed Court Records by Year	30



Youth Level

- Black, Hispanic/Latino, youth of multiple races have disproportionately higher chronic absenteeism as compared to the school membership population (and compared to the state averages) – with the disproportionality higher for Black youth. The trend for both Hispanic and Black youth has increased over the past 5 school years.
- Fewer youth have IDEA and 504 plans as compared to the state; there are higher rates of limited English proficiency and free/reduced lunch. Graduation rates are lower than the state average, and the county is ranked 89 of 93.
- Fewer youth report depression, worry, and suicidal ideation; and more youth report feeling hopeful as compared to the state averages.
- Substance use appears to be similar, if not less of a problem, than the state averages – with the exception of 12th graders in which alcohol use, binge drinking, marijuana use, and vaping are higher.
- Gang activity is increasing for girls, and most violent crime is attributed to gangs
- Burglary, larceny, motor vehicle theft, other assaults, fraud, and weapons possession crimes increased at a higher rate from 2018 to 2019 for juveniles than all ages; however, DUIs, liquor laws, and drug possession decreased from 2018 to 2019 for all ages, but especially for juveniles
- Risk assessment domains for youth assessed at the JAC for diversion suggest Education/Employment, Peer Relationships, and Personality/Behavior are the areas of highest need. Males have higher needs than females for Education/Employment, Substance Use, and Attitudes/Orientation. Risk assessment scores were higher for youth of color than White youth. For Hispanic, Black, and youth of multiple races, several domains were higher than the comparison White group: Family, Education/Employment, Leisure/Recreation, Personality/Behavior, and Attitudes/Orientation, while Substance Use was higher for White youth.
- Black youth are over-represented at all system points compared to the population (unfortunately, we do not have law enforcement data by race/ethnicity to see if Black youth are being referred to these system point at a rate that is proportional to law enforcement stops of citations/referrals). Once referred to diversion, Black youth are enrolling and are successful at the same rate as they are referred. The disproportionality for Black youth is even higher for Crossover diversion, filed on with multiple charges, filed on in adult court, and probation intake. Black youth have both higher RAI overrides to more severe and less severe placements. Once on probation, Black youth have a higher rate of revocation.
- Hispanic youth are referred to diversion at a rate proportional to the juvenile population and are referred to Crossover diversion at a lower rate than to the population. Hispanic youth have a higher rate of being filed on in adult court, and once on probation have a higher rate of successful completion as compared to the population rate.
- Refer to the yearly RED tables in the Appendix to see if RED patterns have improved, declined, or stayed the same from 2015 to 2019.



COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a**Males**

Geographic Area	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Douglas	31,263	58.0%	19.6%	14.1%	0.9%	2.9%	4.5%

Females

Geographic Area	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Douglas	30,510	58.3%	18.3%	12.5%	0.8%	3.9%	6.3%

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Douglas	95,226	21.69%	4.39%	0.73%	15.66%	0.16%	52.88%	4.48%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Douglas	96,413	22.03%	4.75%	0.68%	15.44%	0.18%	52.32%	4.60%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Douglas	97,656	22.64%	5.05%	0.64%	15.34%	0.19%	51.41%	4.73%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Douglas	99,303	23.00%	5.41%	0.60%	15.17%	0.18%	50.76%	4.89%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Douglas	100,404	23.48%	5.64%	0.58%	14.90%	0.18%	50.25%	4.96%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific Islander	White	Two or More Races
2014-2015	Douglas	13,878	27.13%	2.69%	1.97%	26.81%	0.25%	35.24%	5.91%
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Douglas	15,488	28.97%	2.37%	1.68%	27.20%	0.37%	33.61%	5.81%
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Douglas	17,486	29.89%	2.68%	1.58%	27.71%	0.35%	32.07%	5.71%
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Douglas	19,294	30.48%	3.00%	1.38%	27.75%	0.25%	31.08%	6.06%
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	5.15%
2018-2019	Douglas	19,424	31.31%	3.04%	1.33%	28.07%	0.29%	29.95%	6.02%
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019)^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Douglas	95,226	13.84%	0.42%	8.96%	49.32%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Douglas	96,413	13.92%	0.54%	8.60%	49.46%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Douglas	97,656	14.02%	0.60%	10.46%	47.93%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Douglas	99,303	15.81%	0.62%	9.73%	51.15%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Douglas	100,404	15.98%	0.32%	10.40%	48.23%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019)^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	-



COUNTY NEEDS ASSESSMENT FY 2020-2021

Douglas	28,125	32,995	703.1	824.9	85.2%	89
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Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Douglas	Loss of sleep from worry	16.1%	14.3%	15.0%
Nebraska		18.0%	20.6%	21.6%
Douglas	Depressed	29.2%	30.7%	34.4%
Nebraska		31.1%	34.8%	35.3%
Douglas	Considered/Attempted suicide	14.4%	15.8%	12.0%
Nebraska		22.9%	18.2%	16.2%
Douglas	Current alcohol	10.9%	19.4%	41.8%
Nebraska		9.8%	20.1%	34.2%
Douglas	Current binge drinking	1.1%	4.7%	17.9%
Nebraska		1.3%	6.2%	15.0%
Douglas	Current marijuana	2.7%	8.6%	19.1%
Nebraska		3.0%	7.3%	13.9%
Douglas	Current tobacco	2.8%	4.7%	8.9%
Nebraska		3.7%	8.0%	15.3%
Douglas	Current vaping	13.4%	26.4%	40.4%
Nebraska		10.4%	24.7%	37.3%
Douglas	Hopeful for future (past week)	75.7%	79.4%	78.5%
Nebraska		72.1%	74.7%	78.4%

****JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Douglas	Youth Reported Gang Involvement	4.3%	4.6%	4.4%
Nebraska		3.8%	4.4%	3.8%

Table 11b.

Estimated Gang Involvement by Local Law Enforcement

Per Sergeant Jon Waller with Omaha Police Department Gang Intelligence via email on September 11, 2020:

Omaha currently has recognized 86 different gangs with 3024 suspected members with 201 of those members being between the ages of 13 and 17. The Police Department is conservative when documenting new gang members and will use the criteria of self-admission before classifying someone as a member. The gangs are made up of all races and ethnicities, and can be diverse, however there are some that are primarily Black, Hispanic, African, or by other ethnic groups. Most of the gang members are male, but **female membership is one of the rising demographics** – the Police Department has recently hired a female civilian gang specialist to address this issue.

Most of the violent crime in Omaha can be attributed to gang activity, although the gangs are involved in a wide array of crimes, ranging from destruction of property to homicide. The department uses a three-part approach of prevention, intervention, and enforcement, and works closely with community groups that focus on interacting with juveniles between the ages of 10-17.

Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	DOUGLAS COUNTY					
Arrest Offense						
Total	21,895	21,896	0.00	2,746	3,131	14.02
Murder and Nonnegligent Manslaughter	24	20	-16.67	4	1	-75.00
Manslaughter by Negligence	0	1	-	0	0	-



COUNTY NEEDS ASSESSMENT FY 2020-2021

Rape Total	112	115	2.68	26	22	-15.38
Robbery Total	203	263	29.56	82	99	20.73
Aggravated Assault Total	603	617	2.32	36	34	-5.56
Burglary Total	148	173	16.89	21	28	33.33
Larceny-Theft Total	3,031	3,111	2.64	656	788	20.12
Motor Vehicle Theft Total	194	213	9.79	45	75	66.67
Other Assaults	3,661	3,844	5.00	526	656	24.71
Arson	40	33	-17.50	14	13	-7.14
Forgery and Counterfeiting	105	76	-27.62	5	1	-80.00
Fraud	517	504	-2.51	25	32	28.00
Embezzlement	24	18	-25.00	1	2	100.00
Stolen Property; Buying, Receiving, Possessing	515	451	-12.43	65	78	20.00
Vandalism	808	832	2.97	148	182	22.97
Weapons; Carrying, Possessing, etc.	467	551	17.99	51	75	47.06
Prostitution	3	11	266.67	0	0	-
Assisting or Promoting Prostitution	6	1	-83.33	0	0	-
Prostitution Total for Summary	41	31	-24.39	0	0	-
Sex Offenses (Except Rape and Prostitution)	175	181	3.43	32	29	-9.38
Drug Violations - Sale/Manufacturing	709	677	-4.51	31	34	9.68
Drug Violations - Possession	2,625	2,200	-16.19	286	259	-9.44
NIBRS Unable to Classify	-	1	-			-
Gambling	0	3	-	0	0	-
All Other Gambling	0	3	-	0	0	-
Offenses Against Family and Children	347	379	9.22	4	1	-75.00
Driving Under the Influence	1,985	1,962	-1.16	22	15	-31.82
Liquor Laws	438	397	-9.36	102	60	-41.18
Disorderly Conduct	1,006	1,104	9.74	201	222	10.45
Vagrancy	6	9	50.00	0	0	-
All Other Offenses (Except Traffic)	4,063	4,084	0.52	325	397	22.15
Curfew and Loitering Law Violations	39	30	-23.08	38	28	-26.32
Human Trafficking/Commercial Sex Acts	0	1	-	0	0	-

COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 13.
 Risk Assessment Domains for Youth Assessed on Diversion (2017-2019) ⁹

Score	Douglas (2017-2019)		All YLS Counties (2015-2017)	
	M	SD	M	SD
Family Circumstance/Parenting	1.28	1.48	1.20	1.32
Education/Employment	1.63	1.49	1.27	1.35
Peer Relationships	1.72	1.17	1.78	1.08
Substance Use	1.15	1.43	1.29	1.40
Leisure/Recreation	0.90	0.97	0.88	0.95
Personality/Behavior	1.62	1.62	1.34	1.52
Attitudes/Orientation	0.51	0.90	0.45	0.79
Mean Score	M = 8.80, SD = 6.42, 0-31		M = 8.23, SD = 5.22, 0-31	

Douglas County n = 2514; Statewide n = 2124

Table 13b.
 Risk Assessment Domains for Youth Assessed on Diversion (2017 - 2019) by Sex ⁹

	Female	Male
Family Circumstance/Parenting	1.28	1.29
Education/Employment ***	1.49	1.72
Peer Relationships	1.68	1.75
Substance Use ***	.98	1.26
Leisure/Recreation	.90	.90
Personality/Behavior	1.59	1.64
Attitudes/Orientation ***	.43	.57
Total YLS Score	8.32	9.12

Note. ANOVA for sex indicated Education/Employment, Substance Use, and Attitudes/Orientation were greater issues for males than females. *** p <.001

Table 13c.
 Risk Assessment Domains for Youth Assessed on Diversion (2017 - 2019) by Race/Ethnicity ⁹

	Black	Asian	Hispanic	Other/Multiple	White ^a
Family Circumstance/Parenting***	1.37*	1.39	1.61*	1.20	1.09
Education/Employment ***	1.97*	1.06	1.91*	1.88*	1.24
Peer Relationships **	1.68	1.67	1.89*	1.87	1.66
Substance Use ***	0.94*	0.78*	1.22	1.00*	1.33
Leisure/Recreation ***	0.91*	0.59	1.33*	1.01*	0.72
Personality/Behavior ***	1.77*	1.27	1.79*	1.87*	1.43
Attitudes/Orientation ***	0.61*	0.45	0.56*	0.53	0.42
Total YLS Score ***	9.24*	7.17	10.33*	9.27*	7.88



COUNTY NEEDS ASSESSMENT FY 2020-2021

Note. ANOVA for race/ethnicity indicated significant differences by race/ethnicity on YLS total score and all YLS domains (except Prior Offenses, which is not reported).*** p<.001 ** p <.01

^a White youth were the comparison group and a * indicates that group was statistically different from White youth

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

See [Appendix for yearly data](#)

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	14,309*	--	--	--	--	--	--	--
Youth referred to diversion	6157	1.0%	1.8%	36.2%	19.7%	0.8%	0.1%	40.4%
Youth enrolled in diversion	3683	1.0%	1.7%	34.6%	19.7%	0.7%	0.1%	42.2%
Successful completion diversion	2952	0.8%	1.7%	32.1%	18.1%	0.9%	0.1%	46.3%
Crossover Youth referred to diversion	743	2.6%	1.6%	51.3%	11.8%	4.3%	0.0%	28.4%
Crossover Youth enrolled in diversion	163	3.1%	1.2%	47.9%	16.0%	5.5%	0.0%	26.4%
Crossover Youth Successful completion diversion	85	5.9%	2.4%	41.2%	14.1%	4.7%	0.0%	31.8%
Youth with multiple charges	649	0.8%	0.9%	46.5%	17.4%	0%	7.60%	26.8%
Filed on in adult court	459	1.3%	0.7%	53.8%	24.4%	0%	2%	17.9%
RAI Override: More Severe	1281	3.7%	1.2%	53.9%	17.8%	0.5%	0%	22.9%



COUNTY NEEDS ASSESSMENT FY 2020-2021

RAI Override: Less Severe	475	1.9%	1.3%	52.0%	20.8%	1.3%	0%	22.7%
Probation intake	3829	3.1%	1.4%	52.5%	20.6%	0.9%	0%	21.5%
Successful probation	3284	2.3%	1.4%	42.2%	24.4%	2.1%	0%	27.6%
Revocation of probation	1133	4.9%	1.1%	51.4%	21.7%	1.3%	0%	19.5%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018



Family Level

- The rate of children <18 in poverty is slightly higher for the county than the state average rate. The rate of technology and computers in the home is slightly lower than the state average. The proportion of renters and homes without a vehicle is slightly higher than the state average.
- Youth in all grades report having a supportive adult at home at a rate similar to the state; but 8th graders report not having a supportive adult at school.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Douglas	Nebraska
Poverty/SES	Children <18 in Poverty	17.2%	14.8%
	Number of children 12-17 below 185% poverty	13,877	43,814
	Percent of children 12-17 below 185% poverty	31.6%	28.9%
Educational attainment	Age 25+ with B.D.	38.9%	31.3%
	County Rank	2	-
	Age 25+ with some college, no degree	22.1%	23.0%
	County Rank	74	-
	Age 25+ with HS degree	90.0%	91.1%
	County Rank	69	-
Technology and computers in the home	% under 18 with a computer at home	94.9%	96.9%
	County Rank	80	-
	% under 18 with an internet subscription at home	89.5%	91.0%
	County Rank	58	-
	% under 18 with broadband internet access at home	89.3%	90.8%
	County Rank	57	-



COUNTY NEEDS ASSESSMENT FY 2020-2021

Housing	Owner-occupied households	132,654	498,567
	Total households	215,787	754,063
	Owner %	61.5%	66.1%
	Renters	83,133	255,496
	Renter %	38.5%	33.9%
Transportation	Households with no vehicle available	15,437	40,465
	Total households	215,787	754,063
	No vehicle %	7.2%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Douglas	Adult at home who listens	87.6%	87.3%	87.3%
Nebraska		87.3%	85.0%	85.6%
Douglas	Adult at school who listens	77.6%	88.6%	89.8%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Douglas	7	7	138	129
Nebraska	562	402	2512	2019

Table 18.
Child Abuse and Neglect Reports ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Douglas	13,303	34%	17%	68%
Nebraska	36,480	33.4%	16.0%	68.3%

Community Level

- The county comprises of most of the arrests for violent crime in the state – especially robberies.
- Youth report that people in their community find marijuana, alcohol, and cigarettes wrong or very wrong at a higher rate than the state averages.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- There are higher levels of missing data at the court level. Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED)

Table 19.
 Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Douglas		Nebraska
	<i>n</i>	% within state	
Murder and Nonnegligent manslaughter	20	58.8%	34
Rape	115	43.6%	264
Robbery	263	71.7%	367
Aggravated Assault	617	37.6%	1,639
Other Assaults	3,844	43.8%	8,782

Table 20.
 Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Douglas	Wrong/very wrong – Marijuana	93.6%	88.8%	83.6%
Nebraska		94.4%	89.8%	85.2%
Douglas	Wrong/very wrong – alcohol	89.7%	83.5%	71.9%
Nebraska		89.1%	80.4%	68.7%
Douglas	Wrong/very wrong – cigarettes	92.7%	90.9%	84.7%
Nebraska		92.9%	89.0%	78.7%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	6202	7363	84.2%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	5008	9309	53.8%
Filed in Adult Court (M or I)	792	1084	73.1%
Filed in Adult Court and Transferred to Juv. Court	61	230	26.5%
Total			

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Many cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

Policy, Legal and System Level

- This county is required under statute to provide an attorney when a youth is filed on in court, but the rate from 2018 appears to still have from 20-40% of youth without access to counsel.
- Curfew filings do not appear to be an issue in the county.
- Truancy court filings peaked in 2017 but appear to have decreased since that time. This county comprises of about 20% of the Truancy filings.
- Diversion practices and procedures are consistent with evidence-based practices. It is not clear why all first-time offenders are not referred to diversion but perhaps this is due to the ineligible offenses.

Table 22.
Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Douglas	Nebraska
Access to Counsel	60.0% -- 79.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section [43-247](#), counsel shall be appointed for such juvenile.

Table 23.
Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Douglas	Nebraska
Curfew Court Filing	3	352

COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

	Douglas					
Filed Subtype	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	28	153	209	150	138	678
3B - Uncontrollable	2	1	0	0	0	3
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

	Nebraska					
Filed Subtype	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Douglas	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	No	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	No	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Sometimes	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	Yes	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes; sexual assault (exceptions on a limited basis)	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	Yes	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	No	Yes: 31.8% No: 65.9% Not sure: 2.3%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Fees beyond restitution	No	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	Yes; if failure to comply with services then may get amended case plan	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	Yes; warning letters and successfully completed are sealed. Once agreed by the county attorney, a notification is automatically sent from case management system to seal. Staff periodically also check to see if any eligible charges were overlooked.	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)

Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues. The community team in this county was undergoing some changes at the time of the survey, which likely affected the response rate from 2020.
- Of those that responded, the collective impact domains were lower than the state but appeared to improve from 2019 to 2020 (but again, with the lower response rate, please use this information with caution). It appears that shared measurement has been the consistently lowest domain in the county.
- The community team should be representative of the population of that community but should also include diverse populations. Although the response rate was low, of those that responded, the team could benefit from additional Hispanic members to match the population of the county.
- There is good representation of persons formerly involved in the system and other system points.
- About 25% of those who responded did not feel heard, which is similar to community teams across the state.

Table 26.
 Collective Impact Survey Response Rates ^P

Year of survey	Douglas		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	15	439	1407	780
Number of completed surveys	8	38	221	345
Response rate	53.3%	8.7%	28.3%	24.5%

Table 27.
 Collective Impact Survey Scores ^P

Year of survey	Douglas		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	4.05	5.34	5.29	5.69
Mutually reinforcing	4.94	4.94	5.37	5.50
Shared measurement	4.25	4.97	5.21	5.45



COUNTY NEEDS ASSESSMENT FY 2020-2021

Continuous communication	4.78	5.14	5.49	5.55
Backbone agency	5.17	5.09	5.52	5.78

The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	Douglas		Nebraska	
	N = 38	(%)	N = 345	(%)
Gender				
Male	12	31.6%	101	29.3%
Female	22	57.9%	229	66.4%
Missing	4	10.5%	15	4.3%
Age				
Under 30	1	2.6%	19	5.6%
30-39	6	15.8%	68	19.6%
40-49	11	28.9%	88	25.4%
50-59	8	21.0%	90	25.8%
60 and over	5	13.0%	44	13%
Missing	7	18.4%	36	10.4%
Race/Ethnicity				
White	15	39.5%	230	66.7%
Black	5	13.2%	10	2.9%
Hispanic	1	2.6%	13	3.8%
Native American	1	2.6%	6	1.7%
Asian	--	--	1	0.3%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Other	3	7.9%	2	0.6%
Provided town name	8	21.1%	63	18.3%
Missing	5	13.2%	19	5.5%
Previous System Involvement				
Yes	11	28.9%	98	28.4%
No	24	63.2%	242	70.1%
Missing	3	7.9%	5	1.4%
System Point *				
Law enforcement	2	3.7%	34	7.8%
County attorney/ juvenile court	2	3.7%	32	7.3%
K-12 or secondary education	5	9.3%	65	14.9%
Ministry/faith based	1	1.9%	10	2.3%
Diversion	7	13.0%	55	12.6%
Probation	4	7.4%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	2	3.7%	8	1.8%
DHHS or Child Welfare	1	1.9%	13	3.0%
Treatment provider	3	5.6%	40	9.2%
Post adjudication or detention	2	3.7%	8	1.8%
Community based program	20	37.0%	109	25.0%
Elected official or government	1	1.9%	6	1.4%
Restorative practices	--	--	6	1.4%
Backbone or system improvement	1	1.9%	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	29	76.3%	270	78.3%
Do not feel heard	9	23.7%	75	21.7%

*note. Team members could have selected more than one system point; as such, they do not add up to 100%

References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



COUNTY NEEDS ASSESSMENT FY 2020-2021

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



Appendix: RED Descriptives

[Click to go back to RED Summary Data](#)

2015

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2870*	--	--	--	--	--	--	--
Youth referred to diversion	1206	0.8%	1.1%	33.6%	18.7%	0.3%	0.2%	45.3%
Youth enrolled in diversion	809	1.2%	1.0%	30.8%	19.5%	0.4%	0.1%	47.0%
Successful completion diversion	654	0.9%	1.1%	28.9%	17.0%	0.5%	0.2%	51.5%
Crossover Youth referred to diversion	127	3.9%	0.0%	58.3%	7.1%	6.3%	0.0%	24.4%
Crossover Youth enrolled in diversion	26	3.8%	0.0%	53.8%	15.4%	3.8%	0.0%	23.1%
Crossover Youth Successful completion diversion	18	5.6%	0.0%	50.0%	16.7%	0.0%	0.0%	27.8%
Youth with multiple charges	53	0%	0%	47.20%	11.30%	0%	9.40%	32.10%
Filed on in adult court	31	0%	0%	58.10%	16.10%	0%	0%	25.80%
RAI Override: More Severe	371	4.90%	0.30%	60.90%	12.70%	0.50%	0%	20.80%
RAI Override: Less Severe	100	2%	4%	49%	19%	0%	0%	26%
Probation intake	821	4.30%	0.70%	60.70%	13.60%	0.20%	0%	20.50%
Successful probation	1031	2%	1.10%	47.90%	22.40%	1.70%	0%	24.80%
Revocation of probation	212	3.80%	0.90%	47.20%	23.60%	2.40%	0%	22.20%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2016

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2825*	--	--	--	--	--	--	--
Youth referred to diversion	1301	0.7%	1.5%	37.2%	18.9%	0.5%	0.1%	41.0%
Youth enrolled in diversion	803	0.4%	1.4%	37.6%	17.6%	0.5%	0.0%	42.6%
Successful completion diversion	632	0.3%	0.9%	34.5%	16.3%	0.5%	0.0%	47.5%
Crossover Youth referred to diversion	140	1.3%	2.0%	51.3%	12.0%	5.3%	0.0%	28.0%
Crossover Youth enrolled in diversion	35	2.9%	0.0%	51.4%	20.0%	8.6%	0.0%	17.1%
Crossover Youth Successful completion diversion	21	4.8%	0.0%	38.1%	19.0%	9.5%	0.0%	28.6%
Youth with multiple charges	137	0%	0.70%	50.40%	9.50%	0%	10.90%	28.50%
Filed on in adult court	68	0%	0%	39.70%	26.50%	0%	2.90%	30.90%
RAI Override: More Severe	319	2.50%	1.30%	55.80%	14.70%	0.60%	0%	25.10%
RAI Override: Less Severe	65	1.50%	0%	56.90%	15.40%	3.10%	0%	23.10%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Probation intake	785	2.20%	1.40%	54%	18.20%	1.10%	0%	23.10%
Successful probation	636	3.30%	1.90%	40.30%	24.10%	1.70%	0%	28.80%
Revocation of probation	279	5%	1.10%	57.30%	15.40%	0.40%	0%	20.80%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2017

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2737*	--	--	--	--	--	--	--
Youth referred to diversion	1308	1.1%	2.2%	36.5%	18.3%	1.1%	0.2%	40.6%
Youth enrolled in diversion	774	0.9%	2.2%	35.7%	16.5%	0.9%	0.1%	43.7%
Successful completion diversion	603	1.0%	2.5%	32.0%	15.6%	1.2%	0.2%	47.6%
Crossover Youth referred to diversion	149	2.0%	2.0%	52.3%	8.1%	2.7%	0.0%	32.9%
Crossover Youth enrolled in diversion	32	0.0%	6.2%	40.6%	12.5%	3.1%	0.0%	37.5%
Crossover Youth Successful completion diversion	13	0.0%	15.4%	30.8%	7.7%	0.0%	0.0%	46.2%
Youth with multiple charges	174	2.30%	1.10%	42%	21.80%	0%	4.60%	28.20%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Filed on in adult court	102	3.90%	2%	57.80%	17.60%	0%	2.90%	15.70%
RAI Override: More Severe	226	3.50%	0.40%	49.10%	23.50%	0.40%	0%	23%
RAI Override: Less Severe	91	1.10%	1.10%	52.70%	25.30%	1.10%	0%	18.70%
Probation intake	752	3.10%	0.80%	48.40%	24.70%	1.30%	0%	21.70%
Successful probation	492	0.80%	1%	44.50%	20.50%	1.80%	0%	31.30%
Revocation of probation	220	5.50%	0.50%	49.50%	25%	0%	0%	19.50%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2018

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2746*	--	--	--	--	--	--	--
Youth referred to diversion	1200	1.1%	1.9%	35.2%	20.8%	1.2%	0.1%	39.7%
Youth enrolled in diversion	681	1.2%	1.8%	33.2%	22.5%	1.2%	0.0%	40.2%
Successful completion diversion	417	0.7%	1.4%	31.2%	20.4%	1.4%	0.0%	44.8%
Crossover Youth referred to diversion	150	2.7%	2.7%	49.3%	10.0%	3.3%	0.0%	32.0%
Crossover Youth enrolled in diversion	33	3.0%	0.0%	48.5%	9.1%	9.1%	0.0%	30.3%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Crossover Youth Successful completion diversion	14	7.1%	0.0%	35.7%	7.1%	14.3%	0.0%	35.7%
Youth with multiple charges	122	0.80%	0.80%	41%	20.50%	0%	9%	27.90%
Filed on in adult court	109	0.90%	0%	50.50%	28.40%	0%	0.90%	19.30%
RAI Override: More Severe	187	4.80%	3.70%	42.20%	24.60%	0.50%	0%	24.10%
RAI Override: Less Severe	108	3.70%	0%	44.40%	23.10%	1.90%	0%	26.90%
Probation intake	714	3.50%	2.10%	44.40%	27.70%	0.60%	0%	21.70%
Successful probation	615	3.30%	2%	40.30%	23.90%	3.40%	0%	27.20%
Revocation of probation	233	5.60%	0.40%	51.50%	21.50%	2.60%	0%	18.50%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2019

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	3131*	--	--	--	--	--	--	--
Youth referred to diversion	1142	1.3%	2.1%	38.6%	21.8%	0.8%	0.1%	35.3%
Youth enrolled in diversion	616	1.1%	2.3%	36.0%	23.9%	0.8%	0.0%	35.9%
Successful completion diversion	502	1.0%	2.2%	34.1%	21.7%	1.0%	0.0%	40.0%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Crossover Youth referred to diversion	167	3.0%	1.2%	46.7%	20.4%	4.2%	0.0%	24.6%
Crossover Youth enrolled in diversion	37	5.4%	0.0%	45.9%	21.6%	2.7%	0.0%	24.3%
Crossover Youth Successful completion diversion	19	10.5%	0.0%	47.4%	15.8%	0.0%	0.0%	26.3%
Youth with multiple charges	163	0%	1.20%	52.10%	19%	0%	6.10%	21.50%
Filed on in adult court	149	0.70%	0.70%	59.10%	26.80%	0%	2%	10.70%
RAI Override: More Severe	178	2.20%	1.70%	54.50%	19.70%	0%	0%	21.90%
RAI Override: Less Severe	111	0.90%	0.90%	58.60%	19.80%	0.90%	0%	18.90%
Probation intake	757	2.20%	2.10%	53.80%	19.90%	1.20%	0%	20.70%
Successful probation	510	1.60%	1.40%	32.90%	33.10%	2%	0%	29%
Revocation of probation	189	4.80%	3.20%	49.20%	25.40%	1.60%	0%	15.90%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	977	1203	81.2%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1382	2017	68.5%
Filed in Adult Court (M or I)	154	248	62.1%
Filed in Adult Court and Transferred to Juv. Court	11	17	64.7%
Total	2535	3610	70.2%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1315	1487	88.4%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1286	2131	60.3%
Filed in Adult Court (M or I)	171	229	74.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	2789	4003	69.7%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1480	1686	87.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1292	2216	58.3%
Filed in Adult Court (M or I)	168	203	82.8%
Filed in Adult Court and Transferred to Juv. Court	19	45	42.2%
Total	2978	4341	68.6%



COUNTY NEEDS ASSESSMENT FY 2020-2021

2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1159	1356	85.5%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	695	1527	45.5%
Filed in Adult Court (M or I)	159	206	77.2%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	2039	3338	61.1%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1271	1631	
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	353	1418	24.9%
Filed in Adult Court (M or I)	140	198	70.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	1792	3592	49.9%

Resolution No: 0067
ADOPTED: February 2, 2021

**BOARD OF COUNTY COMMISSIONERS
DOUGLAS COUNTY, NEBRASKA**

RESOLVED

WHEREAS, in accordance with Nebraska State Statute, this Board first adopted a Comprehensive Juvenile Services Community Plan for Douglas County in 1996; and

WHEREAS, Nebraska Statutes further require that a Douglas County Comprehensive Community Plan (the "Plan") be regularly and routinely updated with the Nebraska Crime Commission no less than every four years, and,

WHEREAS, Nebraska Statutes further require that an approved Plan is received by the Nebraska Crime Commission in order to be eligible to receive Community-based Grant funds through the Nebraska Crime Commission; and

WHEREAS, the Douglas County Community Team, with input from members of various community agencies and the public, has prepared and submitted the updated 2021-2025 Douglas County Comprehensive Juvenile Services Community Plan as evidenced and incorporated hereunto in the attached Exhibit A; and,

WHEREAS, Public Discussions regarding said Plan were conducted November 18, 2020, December 7, 2020, December 21, 2020, and January 11, 2021, at which time any and all interested parties had an opportunity to give input regarding the Plan; and

WHEREAS, the 2021-25 Douglas County Comprehensive Juvenile Services Community Plan has been approved by the Juvenile Justice Stewardship Group on January 25, 2021; and

WHEREAS, this Board desires to approve and adopt the 2021-2025 Douglas County Comprehensive Juvenile Services Community Plan.

NOW, THEREFORE, BE IT RESOLVED BY THIS BOARD OF COUNTY COMMISSIONERS, DOUGLAS COUNTY, NEBRASKA that the updated 2021-2025 Douglas County Comprehensive Juvenile Services Community Plan evidenced in the attached Exhibit A is hereby approved and adopted.

DATED this 2nd day of February ,2021.

Motion by Mike Boyle, second by Rodgers to approve. I move the adoption of the resolution.

Adopted: February 2, 2021

Yeas in-person: Boyle, Boyle, Friend, Rodgers, Borgeson

Yeas virtually: Cavanaugh, Morgan

(CERTIFIED COPY)



Daniel A. Esch
Douglas County Clerk

Resolution No: 0067
ADOPTED: February 2, 2021

Douglas County Justice Center

PROGRAMS & SERVICES



I. PREVENTION & EARLY INTERVENTION

CURRENT PROGRAMS

- A. Community Based Grant Funding
- B. Douglas County Community Plan
- C. Juvenile Assessment Center
- D. Missing Youth Initiative
- E. Restorative Justice Programs

NEW INITIATIVES/PROGRAMS

- A. Family Resource Center
- B. Alternatives to High School Completion
- C. Job Training Programs
- D. Gun and Violence Prevention and Early Intervention Programs

II. INTERVENTIONS FOR SYSTEM-INVOLVED YOUTH

CURRENT PROGRAMS

- A. Juvenile Detention Alternative Initiative
- B. Cross-Over Youth Initiative (Youth Impact!)
- C. HOME Program
- D. Douglas County Expeditor

NEW INITIATIVES/PROGRAMS

- A. Stability Services
- B. Standardized Screening/Assessment Tools
- C. Youth Charged in Adult Criminal System
- D. Gun Violence Intervention Program

III. DOUGLAS COUNTY YOUTH CENTER (DCYC)

CURRENT PROGRAMS

- A. Behavioral Health Initiative
- B. Crisis Response Team
- C. Family Liaison
- D. Education Programs
- E. Family Programs
- F. Social/Emotional Programs

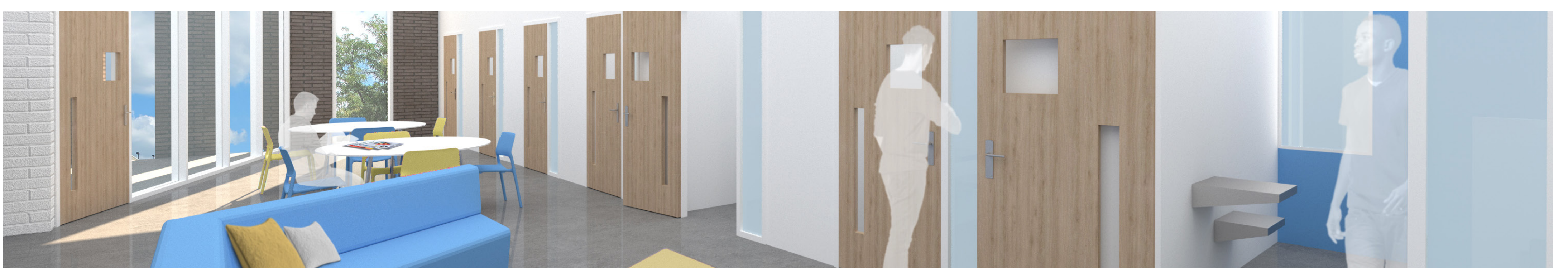
NEW INITIATIVES/PROGRAMS

- A. OJJDP Room Confinement Grant
- B. Validated Screening Tool

IV. SYSTEMIC INITIATIVES

CURRENT PROGRAMS

- A. OJJDP Title II – Racial and Ethnic Disparity Grant
- B. Shelter and Assessment Placement
- C. Nebraska Youth Justice Initiative
- D. Trauma-Informed Care

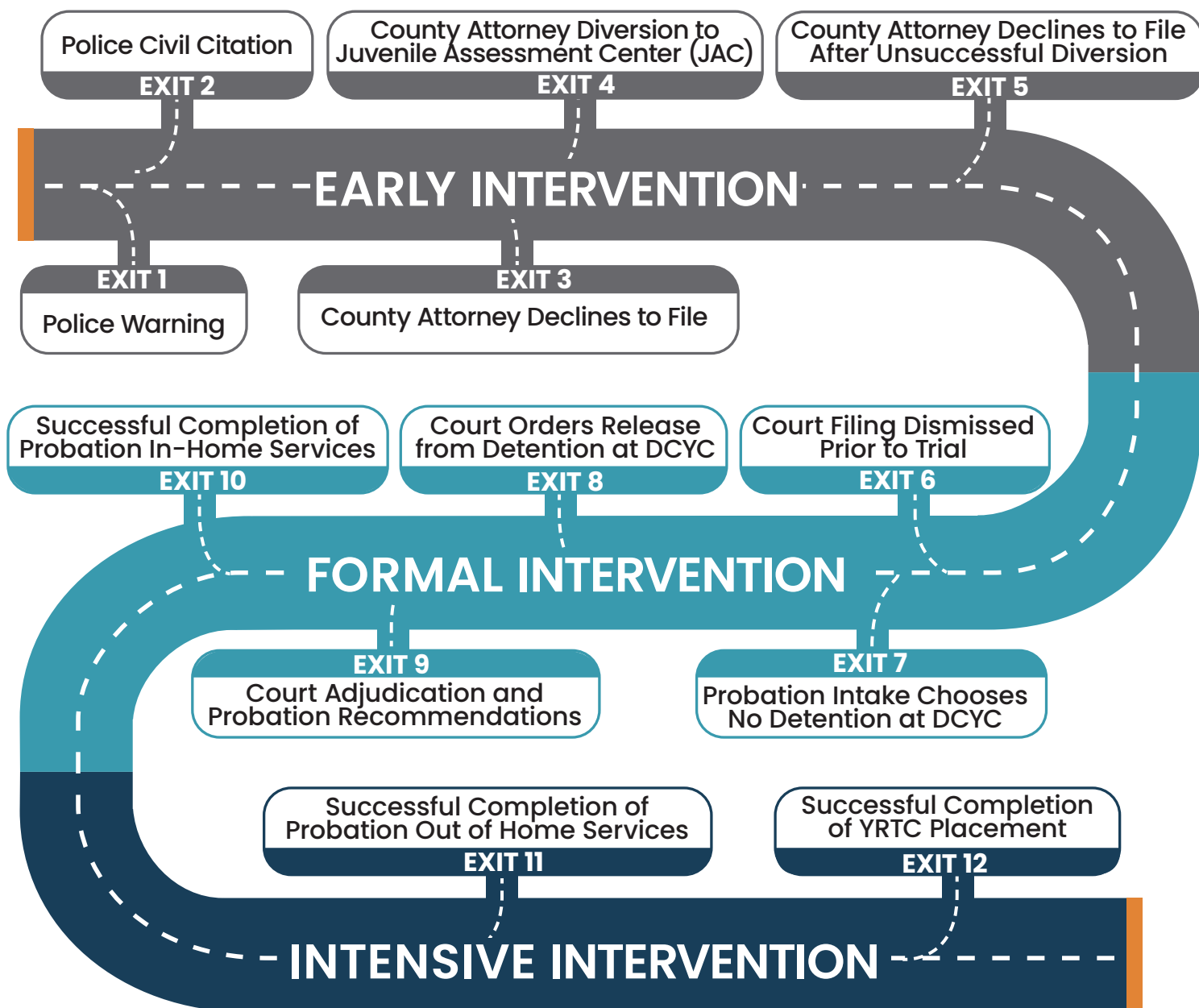


Douglas County JUSTICE CENTER



Pathway to Success

How youth can successfully exit the juvenile justice system after law enforcement contact.



● Early Intervention ● Formal Intervention ● Intensive Intervention

**If youth is unsuccessful at any of the exits, the youth re-enters the path.*

Douglas County JUSTICE CENTER



Pathway to Success **EARLY INTERVENTION**

EXIT 1

Police Warning

Law enforcement declines to ticket or charge the youth and releases youth to his/her legal custodian with a warning.

EXIT 3

County Attorney Declines to File

County Attorney decides not to proceed with charges against a youth and case ends.

EXIT 5

County Attorney Declines to File After Unsuccessful Diversion

County Attorney decides not to proceed with charges after youth fails to successfully complete diversion and case ends.

EXIT 2

Police Civil Citation

Law enforcement issues a civil citation requiring youth to contact the Juvenile Assessment Center (JAC) within 72 hours for assessment services. If youth fails to comply, a ticket or charge is issued for formal intervention.

EXIT 4

County Attorney Diversion to Juvenile Assessment Center (JAC)

Referral for youth to participate in assessment at JAC. Youth's risks and needs are assessed to divert immediately with no further action or to create a diversion plan. Upon successful completion, no charges are filed with the Court.

Douglas County JUSTICE CENTER



Pathway to Success FORMAL INTERVENTION

EXIT 6

Court Filing Dismissed Prior to Trial

After formal filing of charges in the Court, the judge or county attorney decides not to proceed with the charges.

EXIT 8

Court order Release from Detention at DCYC

Youth has been detained at DCYC and after a hearing the judge orders his/her release from DCYC.

EXIT 10

Successful Completion of Probation In-Home Services

Youth has successfully completed all terms of court-ordered probation while remaining in his/her home. Case is officially closed and youth is discharged from probation.

EXIT 7

Probation intake chooses no Detention at Douglas County Youth Center (DCYC)

After youth has been arrested by law enforcement, probation intake assesses the youth for detention and determines secure detention is not needed.

EXIT 9

Court Adjudication and Probation Recommendations

Finding by a judge that a youth is responsible for committing a crime and places youth on a court-ordered period of supervision with specific conditions of probation.

Douglas County

JUSTICE CENTER



Pathway to Success

INTENSIVE INTERVENTION

EXIT 11

Successful completion of Probation Out-of-Home Services

Youth has successfully completed the program at a treatment or non-treatment placement. Court can order the youth returned to his/her home remaining on probation or officially close the case and youth is discharged from probation.

EXIT 12

Successful completion Youth Rehabilitation and Treatment Center (YRTC) Placement

Commitment to YRTC is the most serious disposition a judge can impose. YRTC is a residential facility to provide long-term treatment, education and rehabilitative services. Upon successful completion, court can order the youth remain on probation either in-home or out-of-home or officially close the case and youth is discharged from probation.

Appendix F: Douglas County RED Data

2015

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic / Latino	Multiple / Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2870 *	--	--	--	--	--	--	--
Youth referred to diversion	1206	0.8%	1.1%	33.6%	18.7%	0.3%	0.2%	45.3%
Youth enrolled in diversion	809	1.2%	1.0%	30.8%	19.5%	0.4%	0.1%	47.0%
Successful completion diversion	654	0.9%	1.1%	28.9%	17.0%	0.5%	0.2%	51.5%
Crossover Youth referred to diversion	127	3.9%	0.0%	58.3%	7.1%	6.3%	0.0%	24.4%
Crossover Youth enrolled in diversion	26	3.8%	0.0%	53.8%	15.4%	3.8%	0.0%	23.1%
Crossover Youth Successful completion diversion	18	5.6%	0.0%	50.0%	16.7%	0.0%	0.0%	27.8%
Youth with multiple charges	53	0%	0%	47.20 %	11.30%	0%	9.40%	32.10 %

Filed on in adult court	31	0%	0%	58.10 %	16.10%	0%	0%	25.80 %
RAI Override: More Severe	371	4.90%	0.30%	60.90 %	12.70%	0.50%	0%	20.80 %
RAI Override: Less Severe	100	2%	4%	49%	19%	0%	0%	26%
Probation intake	821	4.30%	0.70%	60.70 %	13.60%	0.20%	0%	20.50 %
Successful probation	1031	2%	1.10%	47.90 %	22.40%	1.70%	0%	24.80 %
Revocation of probation	212	3.80%	0.90%	47.20 %	23.60%	2.40%	0%	22.20 %
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2016

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic / Latino	Multiple / Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2825 *	--	--	--	--	--	--	--

Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2017

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic / Latino	Multiple / Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2737 *	--	--	--	--	--	--	--
Youth referred to diversion	1308	1.1%	2.2%	36.5%	18.3%	1.1%	0.2%	40.6%
Youth enrolled in diversion	774	0.9%	2.2%	35.7%	16.5%	0.9%	0.1%	43.7%
Successful completion diversion	603	1.0%	2.5%	32.0%	15.6%	1.2%	0.2%	47.6%
Crossover Youth referred to diversion	149	2.0%	2.0%	52.3%	8.1%	2.7%	0.0%	32.9%
Crossover Youth enrolled in diversion	32	0.0%	6.2%	40.6%	12.5%	3.1%	0.0%	37.5%
Crossover Youth Successful completion diversion	13	0.0%	15.4%	30.8%	7.7%	0.0%	0.0%	46.2%

Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2746 *	--	--	--	--	--	--	--
Youth referred to diversion	1200	1.1%	1.9%	35.2%	20.8%	1.2%	0.1%	39.7%
Youth enrolled in diversion	681	1.2%	1.8%	33.2%	22.5%	1.2%	0.0%	40.2%
Successful completion diversion	417	0.7%	1.4%	31.2%	20.4%	1.4%	0.0%	44.8%
Crossover Youth referred to diversion	150	2.7%	2.7%	49.3%	10.0%	3.3%	0.0%	32.0%
Crossover Youth enrolled in diversion	33	3.0%	0.0%	48.5%	9.1%	9.1%	0.0%	30.3%
Crossover Youth Successful completion diversion	14	7.1%	0.0%	35.7%	7.1%	14.3%	0.0%	35.7%
Youth with multiple charges	122	0.80%	0.80%	41%	20.50%	0%	9%	27.90%
Filed on in adult court	109	0.90%	0%	50.50%	28.40%	0%	0.90%	19.30%
RAI Override: More Severe	187	4.80%	3.70%	42.20%	24.60%	0.50%	0%	24.10%
RAI Override: Less Severe	108	3.70%	0%	44.40%	23.10%	1.90%	0%	26.90%
Probation intake	714	3.50%	2.10%	44.40%	27.70%	0.60%	0%	21.70%
Successful probation	615	3.30%	2%	40.30%	23.90%	3.40%	0%	27.20%
Revocation of probation	233	5.60%	0.40%	51.50%	21.50%	2.60%	0%	18.50%

Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 - 2018

2019

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic / Latino	Multiple / Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	3131 *	--	--	--	--	--	--	--
Youth referred to diversion	1142	1.3%	2.1%	38.6%	21.8%	0.8%	0.1%	35.3%
Youth enrolled in diversion	616	1.1%	2.3%	36.0%	23.9%	0.8%	0.0%	35.9%
Successful completion diversion	502	1.0%	2.2%	34.1%	21.7%	1.0%	0.0%	40.0%
Crossover Youth referred to diversion	167	3.0%	1.2%	46.7%	20.4%	4.2%	0.0%	24.6%
Crossover Youth enrolled in diversion	37	5.4%	0.0%	45.9%	21.6%	2.7%	0.0%	24.3%

Crossover Youth Successful completion diversion	19	10.5%	0.0%	47.4%	15.8%	0.0%	0.0%	26.3%
Youth with multiple charges	163	0%	1.20%	52.10 %	19%	0%	6.10%	21.50 %
Filed on in adult court	149	0.70%	0.70%	59.10 %	26.80%	0%	2%	10.70 %
RAI Override: More Severe	178	2.20%	1.70%	54.50 %	19.70%	0%	0%	21.90 %
RAI Override: Less Severe	111	0.90%	0.90%	58.60 %	19.80%	0.90%	0%	18.90 %
Probation intake	757	2.20%	2.10%	53.80 %	19.90%	1.20%	0%	20.70 %
Successful probation	510	1.60%	1.40%	32.90 %	33.10%	2%	0%	29%
Revocation of probation	189	4.80%	3.20%	49.20 %	25.40%	1.60%	0%	15.90 %
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Waterloo PD did not report to NCC 2015 – 2018

DOUGLAS COUNTY JUVENILE SERVICES STRATEGIC PLAN

2021-2025

Vision:

A comprehensive, coordinated, and community-wide approach to juvenile services that eliminates the need for youth involvement with our justice system while maintaining public safety. For all youth who do enter the juvenile justice system, to provide effective, compassionate and individualized support that empowers youth and families to succeed and build an environment of mutual trust and accountability.

Strategic Priorities and Action Steps:

I. Ensure equitable treatment for all youth and families by reducing disparities and maltreatment including:

- **Racial and Ethnic Disparities**
- **Gender Parity**
- **LGBTQ+ Disparities**
- **Geographic Disparities**

A. Systemic Action Steps

1. Review all legislative and organizational policies with intentionality to address the challenges and experiences of youth involved in the juvenile justice system.
2. Make administrative changes and when needed advocate for other changes surrounding disparate treatment of our youth.
3. Educate all stakeholders about systemic, institutional, organizational bias and structural racism, prejudices and equity issues.
4. Create and implement cultural humility services.
5. Develop accountability, coordinate and facilitate services that are available in the communities and neighborhoods where youth and families reside.
6. Create a pathway for youth and families to share their challenges in the juvenile justice system and actively involve them in all systemic changes.
7. Identify specific goals and objectives to critically evaluate progress.

B. Program/Services Action Steps:

1. Training on Implicit Bias and other relative trainings for all stakeholders.
2. Promote and support diversity within the juvenile justice workforce regarding both staff and volunteers.

3. Develop effective messaging for media to clearly articulate disparities.
4. Collect and analyze data at all system points and ensure that data drives all decisions regarding programs and services.
5. Create and implement surveys at all system points for youth and families on ways to improve disproportionality.
6. Create active community groups surrounding these areas comprised of youth and families.
7. Develop a process that holds all stakeholders accountable for clear oversight and implementation which ensures equitable treatment of all youth and families.

II. Improve early connectivity to programs and services prior to system involvement based on the youth and family's needs and strengths, implementing a "No Wrong Door" philosophy.

A. Systemic Action Steps

1. Provide a holistic approach to supporting youth and families which includes both concrete and non-concrete programs and services.
2. Recognize and acknowledges cultural differences within our communities.
3. Provide immediate and short-term supports to youth and families experiencing acute crisis so that youth and families do not need to wait days or weeks for services or need to enter the juvenile justice system for assistance and support.
4. Ensure that programs and services are available in the community including removing the barrier of transportation to match the assessed youth and family's needs and strengths.
5. Ensure sustainable finances for necessary services and easy access for families no matter the family's socio-economic position.
6. Ensure that all stakeholders at every level of the juvenile justice system are knowledgeable about all parts of the system and services to meet the individual needs of the youth and families.
7. Support an increase of needed trainings and support for providers and other key stakeholders.
8. Ensure that all programs and services are using evidence-informed principles including cultural trauma-informed practices to meet the needs of all members of the family.
9. Ensure engagement by all of the school districts to provide effective prevention and intervention strategies.

B. Program/Services Action Steps

- 1. Develop and implement a community-based resource center for families that includes a clear pathway for youth and families needing assistance to access without involvement in the juvenile justice system. Ensure that this pathway includes an assessment and referral process based on the strength and needs of the youth and family.**
- 2. Develop and implement a process through parent/family liaisons or school-based social workers within schools who can assist in recommending program and services for youth and families prior to system involvement.**
- 3. Develop and implement an educational liaison or support system for youth and families needing educational assistance.**
- 4. Develop and support crisis respite services that does not require a youth to be system-involved.**
- 5. Develop and implement crisis response teams that would be available within a short time period to work within the family home.**

III. Facilitate respectful and accommodating treatment of Parent/Family/Youth in the juvenile justice system through the strengthening of collaboration and communication among all stakeholders within the juvenile justice system.

A. Systemic Action Steps

- 1. Ensure that parents/caregivers are engaged in all levels of case planning so that the family voice is represented and utilized as an essential element to support the youth and family.**
- 2. Ensure continuity of programs and services by communicating necessary and appropriate youth information among relevant professionals and legal parties.**
- 3. Report aggregate data on program successes which include necessary and appropriate client-level data to ensure youth and families are receiving the needed supports and services.**
- 4. Provide clear, documented, family-informed support for youth and families prior to the transition between services or back to their home school or residence.**

B. Program/Services Action Steps:

- 1. Facilitate a support network of parents with current or former system-involved youth who can provide education, advocacy and encouragement for parents.**

2. Facilitate a network of youth who can provide advocacy and encouragement for other youth and also assist in having a voice in needed systemic changes.
3. Conduct continuous quality assurance surveys with families in programs and receiving services.
4. Conduct continuous evaluation of time between request of service to beginning of service.
5. Analyze system and program data through statistical software to ensure all programs and services are outcome-based.
6. Create and implement Memorandum of Understandings as needed in order to share relevant and necessary information and data.
7. Conduct continuous educational programs for all stakeholders including the legal system.

IV. Cultivate a continuum of quality programs and services based upon the needs of the youth and family through a trauma-informed lens.

A. System Action Steps

1. Create a continuum of graduated services and programs to ensure that there is the right service and programs available to meet the needs of the youth and families through the entire juvenile justice system.
2. Build capacity within the community to provide the prevention and early intervention programs/services to meet the needs of the youth and families.
3. Build capacity within the community to provide the necessary assessments, programs and services to meet the behavioral/mental health needs throughout the entire juvenile justice system.
4. Ensure systemic application of the principle that any engagement and services for the youth and family are the least intrusive and most appropriate based on the needs of the youth and family
5. Ensure that there is a reduction in all exclusionary and disciplinary practices and policies in all parts of the continuum of programs and services.
6. Ensure that all programs and services adhere to the principles of restorative justice which focuses on repairing the harm done by the youth with an emphasis on accountability and making amends.
7. Ensure that all programs and services are using evidence-informed and/or promising practices that are outcome based.
8. Ensure that all programs and services understand, recognize, implement and respond appropriately to behavioral indicators of trauma and adolescent brain development.

B. Program/Services Action Steps:

- 1. Development and expansion of services in the following areas:**
 - a. Gang prevention and early intervention services.**
 - b. Guns and violence prevention and early intervention services.**
 - c. Accessible crisis response teams.**
 - d. Accessible restorative justice and mediation services.**
 - e. Gender specific programs.**
 - f. Family engagement and family support services concentrating on positive parent development and parent coping skills.**
 - g. Targeted mentoring programs that meet that needs of at-risk youth and are racially appropriate.**
 - h. Employment and educational services for both parents and youth.**
- 2. Development and expansion of alternatives to detention for pre-adjudicated youth and youth on probation.**
- 3. Development and implementation of an infrastructure for transportation services to assist youth and families.**
- 4. Increase affordable and culturally competent mental health and behavioral health services.**
- 5. Expansion of culturally competent school-based health centers to include mental and behavioral health services.**
- 6. Mass media campaign targeted towards youth that normalizes mental health and explains what “good” mental health is and eliminates the stigma.**
- 7. Development and implementation of a digital platform that would assist in directing families to programs/services and can also be used by key stakeholders such as schools, community professionals and legal system.**