

South Central Nebraska Youth Task Force

Comprehensive Juvenile Services

Community Plan

July 1, 2021 – June 30, 2025

Adams, Clay, Fillmore, Franklin, Harlan, Kearney, Nuckolls, Phelps, & Webster Counties

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Introduction

Adams, Clay, Fillmore, Franklin, Harlan, Kearney, Nuckolls, Phelps, & Webster Counties make up the nine county South Central Nebraska region included in this plan. Adams County is the most populous by a large margin and is therefore home to many of the programs & services that serve the other eight surrounding counties. However, the majority of the communities that make up the nine county service area are rural and located more than a 60 minute drive from Adams County’s central hub, Hastings. Limitations on time and transportation may present a significant barrier to some youth and families when attempting to access the programs and services described in this document.



Figure 1. South Central Nebraska 9 County Service Area

Schools in this region include Hastings Public Schools, St. Cecilia & St. Michael’s Catholic School, Adams Central School District, Silver Lake, Kenesaw, Harvard, Clay Center, Sandy Creek, Sutton, Blue Hill, Red Cloud, Superior, Lawrence-Nelson, Geneva, Alma, Minden, Holdrege, and Franklin. Two institutions of postsecondary education, Hastings College and the Hastings Campus of Central Community College, are located in Adams County. Central Community College also has a learning center in Holdrege.

Total school enrollment in Adams County for the 2018-2019 school year was 5,128. Clay County had 703, Fillmore County had 937, Franklin County had 281, Harlan County had 353, Kearney County had 1,351, Nuckolls County had 1,116, Phelps County had 1,558, and Webster County had 590. Adams, Clay, Franklin, Kearney, Nuckolls, and Webster counties report higher percentages of children aged 12 to 17 living below 185% poverty than Nebraska’s state average.

Data Summary

Section I. Youth Level

Table 1. Nine County Mental Health Symptoms & Substance Use by Grade (2018)*

University of Nebraska at Omaha Juvenile Justice Institute County Needs Assessment FY 20-21

Highlight indicates percentage higher than Nebraska state average

		8 th	10 th	12 th
Adams	Loss of sleep from worry	22.5%	25.4%	22.2%
Nebraska		18.0%	20.6%	21.6%
Adams	Depressed	37.3%	44.0%	37.8%
Nebraska		31.1%	34.8%	35.3%
Adams	Considered/Attempted suicide	24.3%	17.9%	17.0%
Nebraska		22.9%	18.2%	16.2%
Adams	Current alcohol	16.3%	19.9%	26.9%
Nebraska		9.8%	20.1%	34.2%
Adams	Current marijuana	4.0%	8.3%	17.2%
Nebraska		3.0%	7.3%	13.9%
Adams	Current tobacco	15.5%	14.2%	29.4%
Nebraska		3.7%	8.0%	15.3%
Adams	Current vaping	27.8%	33.1%	53.5%
Nebraska		10.4%	24.7%	37.3%

		8 th	10 th	12 th
Clay	Loss of sleep from worry	30.0%	22.7%	25.0%
Nebraska		18.0%	20.6%	21.6%
Clay	Depressed	40.0%	36.4%	29.5%
Nebraska		31.1%	34.8%	35.3%
Clay	Considered/Attempted suicide	35.0%	9.1%	22.7%
Nebraska		22.9%	18.2%	16.2%
Clay	Current alcohol	22.7%	26.1%	31.1%
Nebraska		9.8%	20.1%	34.2%
Clay	Current binge drinking	9.1%	4.2%	17.8%
Nebraska		1.3%	6.2%	15.0%
Clay	Current marijuana	18.2%	8.7%	13.3%
Nebraska		3.0%	7.3%	13.9%
Clay	Current tobacco	9.1%	20.8%	22.2%
Nebraska		3.7%	8.0%	15.3%
Clay	Current vaping	22.7%	33.3%	37.8%
Nebraska		10.4%	24.7%	37.3%

		8 th	10 th	12 th
Fillmore	Current tobacco	6.7%	5.3%	21.3%
Nebraska		3.7%	8.0%	15.3%

		8 th	10 th	12 th
Kearney	Loss of sleep from worry	11.4%	23.1%	18.6%
Nebraska		18.0%	20.6%	21.6%
Kearney	Depressed	19.3%	30.8%	35.5%

South Central Nebraska Comprehensive Juvenile Services Community Plan (2021 – 2025)

Nebraska		31.1%	34.8%	35.3%
Kearney	Considered/Attempted suicide	13.6%	26.9%	13.6%
Nebraska		22.9%	18.2%	16.2%
Kearney	Current alcohol	9.2%	18.9%	36.2%
Nebraska		9.8%	20.1%	34.2%
Kearney	Current binge drinking	1.1%	11.5%	12.3%
Nebraska		1.3%	6.2%	15.0%
Kearney	Current marijuana	0.0%	7.7%	19.3%
Nebraska		3.0%	7.3%	13.9%
Kearney	Current tobacco	2.3%	7.5%	16.9%
Nebraska		3.7%	8.0%	15.3%
Kearney	Current vaping	5.7%	22.6%	40.7%
Nebraska		10.4%	24.7%	37.3%

		8th	10th	12th
Nuckolls	Loss of sleep from worry	20.9%	15.6%	27.0%
Nebraska		18.0%	20.6%	21.6%
Nuckolls	Depressed	20.5%	37.5%	45.9%
Nebraska		31.1%	34.8%	35.3%
Nuckolls	Considered/Attempted suicide	7.0%	15.6%	27.0%
Nebraska		22.9%	18.2%	16.2%
Nuckolls	Current alcohol	4.5%	39.4%	51.4%
Nebraska		9.8%	20.1%	34.2%
Nuckolls	Current binge drinking	0.0%	6.1%	24.3%
Nebraska		1.3%	6.2%	15.0%
Nuckolls	Current tobacco	0.0%	12.1%	16.2%
Nebraska		3.7%	8.0%	15.3%
Nuckolls	Current vaping	2.3%	27.3%	45.9%
Nebraska		10.4%	24.7%	37.3%

* No data available for Franklin, Harlan, Phelps, or Webster Counties

Table 2. Chronic Absenteeism by Race/Ethnicity and School Year (2018-2019)

University of Nebraska at Omaha Juvenile Justice Institute County Needs Assessment FY 20-21

Highlight indicates disproportionate representation compared to school enrollment by race/ethnicity

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2018-	Adams	499	30.26%	*	*	2.20%	*	62.93%	4.61%
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Clay	139	30.22%	*	*	*	*	69.78%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Fillmore	92	17.39%	*	11.96%	*	*	70.65%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

South Central Nebraska Comprehensive Juvenile Services Community Plan (2021 – 2025)

2018-	Franklin	117	11.11%	*	*	*	*	88.89%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Harlan	71	*	*	*	*	*	100.00%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Kearney	151	7.28%	*	*	*	*	92.72%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Nuckolls	70	*	*	*	*	*	100.00%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Phelps	184	15.76%	*	*	*	*	84.24%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

2018-	Webster	50	*	*	*	*	*	100.00%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Section II. Family Level

Table 3. Youth Who Report Supportive Adults by Grade (2018)*

University of Nebraska at Omaha Juvenile Justice Institute County Needs Assessment FY 20-21

Highlight indicates percentage lower than Nebraska state average

		8 th	10 th	12 th
Adams	Adult at home who listens	83.5%	83.3%	84.2%
Nebraska		87.3%	85.0%	85.6%
Adams	Adult at school who listens	82.0%	83.7%	85.6%
Nebraska		85.2%	85.0%	87.4%

		8 th	10 th	12 th
Clay	Adult at home who listens	86.4%	87.5%	91.1%
Nebraska		87.3%	85.0%	85.6%
Clay	Adult at school who listens	72.7%	91.7%	82.2%
Nebraska		85.2%	85.0%	87.4%

		8 th	10 th	12 th
Fillmore	Adult at home who listens	86.7%	87.7%	93.4%
Nebraska		87.3%	85.0%	85.6%
Fillmore	Adult at school who listens	90.0%	86.2%	83.6%
Nebraska		85.2%	85.0%	87.4%

		8 th	10 th	12 th
Kearney	Adult at home who listens	96.6%	90.4%	89.5%
Nebraska		87.3%	85.0%	85.6%
Kearney	Adult at school who listens	89.9%	83.0%	88.1%
Nebraska		85.2%	85.0%	87.4%

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		8 th	10 th	12 th
Nuckolls	Adult at home who listens	95.0%	78.8%	83.8%
Nebraska		87.3%	85.0%	85.6%
Nuckolls	Adult at school who listens	93.0%	69.7%	86.5%
Nebraska		85.2%	85.0%	87.4%

*No data available for Franklin, Harlan, Nuckolls, Phelps, or Webster Counties

Section III. Community Level

Table 4. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018)*

University of Nebraska at Omaha Juvenile Justice Institute County Needs Assessment FY 20-21

Highlight indicates percentage lower than Nebraska state average

		8 th	10 th	12 th
Adams	Wrong/very wrong – Marijuana	91.5%	88.5%	86.0%
Nebraska		94.4%	89.8%	85.2%
Adams	Wrong/very wrong – alcohol	88.5%	81.0%	87.0%
Nebraska		89.1%	80.4%	68.7%
Adams	Wrong/very wrong – cigarettes	86.0%	75.4%	81.1%
Nebraska		92.9%	89.0%	78.7%

		8 th	10 th	12 th
Clay	Wrong/very wrong – Marijuana	81.8%	91.7%	81.8%
Nebraska		94.4%	89.8%	85.2%
Clay	Wrong/very wrong – alcohol	77.3%	70.8%	65.9%
Nebraska		89.1%	80.4%	68.7%
Clay	Wrong/very wrong – cigarettes	81.8%	83.3%	72.7%
Nebraska		92.9%	89.0%	78.7%

		8 th	10 th	12 th
Fillmore	Wrong/very wrong – Marijuana	96.7%	87.7%	88.5%
Nebraska		94.4%	89.8%	85.2%
Fillmore	Wrong/very wrong – alcohol	83.3%	71.9%	55.7%
Nebraska		89.1%	80.4%	68.7%
Fillmore	Wrong/very wrong – cigarettes	90.0%	80.4%	68.9%
Nebraska		92.9%	89.0%	78.7%

		8 th	10 th	12 th
Kearney	Wrong/very wrong – Marijuana	96.6%	94.2%	91.2%
Nebraska		94.4%	89.8%	85.2%
Kearney	Wrong/very wrong – alcohol	90.9%	78.8%	73.7%
Nebraska		89.1%	80.4%	68.7%
Kearney	Wrong/very wrong – cigarettes	95.5%	90.4%	78.9%
Nebraska		92.9%	89.0%	78.7%

* No data available for Franklin, Harlan, Nuckolls, Phelps, or Webster Counties

Section IV. Policy, Legal, & System Level

Table 5. County Diversion Procedures and Protocols Compared to Statewide Responses (2020)

University of Nebraska at Omaha Juvenile Justice Institute County Needs Assessment FY 20-21

	Adams	Statewide
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<p>Automatic sealing of diversion records Neb. Rev. Stat. § 43-2,108.03</p>	<p>No *</p> <p>Clay</p> <p>No</p> <p>Fillmore</p> <p>No</p> <p>Franklin</p> <p>Yes; pursuant to juvenile court sealing process</p> <p>Harlan</p> <p>No</p> <p>Kearney</p> <p>No</p> <p>Nuckolls</p> <p>No</p> <p>Phelps</p> <p>No</p> <p>Webster</p> <p>No</p>	<p>Yes: 59.1% No: 22.7% Not sure: 18.2%</p>
<p>File a juvenile's charges if they are unsuccessful on diversion</p>	<p>Adams</p> <p>Always</p> <p>Clay</p> <p>Always</p> <p>Fillmore</p> <p>Always</p> <p>Franklin</p> <p>Always</p> <p>Harlan</p> <p>Always</p> <p>Kearney</p> <p>Always</p> <p>Nuckolls</p> <p>Always</p> <p>Phelps</p> <p>Always</p> <p>Webster</p> <p>Always</p>	<p>Always: 47.7% Sometimes: 47.7% Not sure: 4.5%</p>
<p>Warning letters instead of intervention</p>	<p>Adams</p> <p>No</p> <p>Clay</p> <p>No</p> <p>Fillmore</p> <p>No</p> <p>Franklin</p> <p>Yes</p> <p>Harlan</p> <p>No</p>	<p>Yes: 27.3% No: 61.4% Not sure: 11.4%</p>

	Kearney	
	Yes	
	Nuckolls	
	No	
	Phelps	
	Yes	
	Webster	
	No	

Comprehensive List of Services

SYSTEM POINT: PREVENTION		
(includes programs that aim to intervene before and after problematic behaviors are identified)		
Program/ Agency Name	Eligible age	Risk or need
Zone After School Program (YWCA Adams County)	Middle School	Anti-social attitudes, inappropriate use of time, lack of supervision, low achievement, low attachment, deviant peer groups, low literacy
CareerConnect (MentoringWorks)	High School	Anti-social attitudes, truancy, low engagement, low attachment
SchoolConnect (MentoringWorks)	Elementary	Anti-social attitudes, truancy, low engagement, low attachment
Teen Outreach Program at Hastings Middle School (YWCA)	Middle School	Anti-social attitudes, lack of concern for others, inappropriate use of time, deviant peer groups
Maryland Living Center	16-21	Previous victimization, lack of supervision, lack of discipline, abusive parent(s), family violence
Title One Migrant Education Program (Head Start Child and Family Development Program) Serves Adams Central, Hastings, Kenesaw, Silver Lake, Harvard, Sutton, Clay Center/Sandy Creek, Doniphan-Trumbull, Lawrence/Nelson, Superior, Blue Hill, and Red Cloud school districts.	3-21	Low achievement, low attachment, low literacy
SASA Crisis Center Teen Services & Child Advocate	0-18	Abusive parent(s), family violence, previous victimization
Hastings Public Schools AWARE Grant (“Advancing Wellness and Resiliency in Education”)	K-12 Grades	Anxiety/depression, mental health disorder(s), antisocial attitudes
STARS (Serves Adams, Webster, Clay, Nuckolls, Kearney, Franklin & Phelps Counties)	K-12 Grades	Truancy
Juvenile Intensive Outpatient (Horizon Recovery)	0-17	Drug/alcohol use
Life Skills (Horizon Recovery)	0-17	Drug/alcohol use
Substance Abuse, Mental Health, or Co-Occurring Assessments (Horizon Recovery)	0-17	Drug/alcohol use, anxiety/depression, mental health disorder(s)
CASA of South Central Nebraska (Serves Adams, Clay, Fillmore, Franklin, Nuckolls, & Webster Counties)	0-17	Abusive parent(s), family violence, parental substance abuse, low parental warmth, lack of supervision, previous victimization
TeamMates (Chapters in Hastings, Harvard, Sandy Creek, Sutton, Alma, Exeter-Milligan, Fillmore Central, Franklin, Minden, Axell, Wilcox-Hildreth, Superior, Holdrege, & Red Cloud school districts)	3-12 Grades	Anti-social attitudes, truancy, low engagement, low attachment, low achievement

Area Substance and Alcohol Abuse Prevention - ASAAP (Serves Adams, Clay, Nuckolls, & Webster Counties)	K-12 Grades	Drug/alcohol use
Family & Youth Mediation (Central Mediation Center)	0-19	Lack of concern for others, inappropriate use of time, lack of supervision, lack of discipline, truancy, parental hostility
Child Welfare Conferencing (Central Mediation Center)	0-19	Lack of supervision, lack of discipline, low parental warmth, abusive parent(s), parental substance use, family violence

SYSTEM POINT: DIVERSION SERVICES
(diversion and services available to youth on diversion)

Program/ Agency Name	Eligible age	Risk or need
CASA Diversion (Serves Adams, Clay, Fillmore, Nuckolls & Webster Counties)	0-17	Defiance of authority, lack of concern for others
Life Skills (Horizon Recovery) Course completion can fulfill Diversion community service requirement	0-17	Defiance of authority, lack of concern for others, inappropriate use of time
Pretrial Diversion (Kearney County Attorney)	0-17	Defiance of authority, lack of concern for others
Pretrial Diversion (Phelps County Attorney)	0-17	Defiance of authority, lack of concern for others
Victim Youth Conferencing (Central Mediation Center)	11-18	Lack of concern for others, inappropriate use of time, lack of supervision, lack of discipline, defiance of authority
Life Skills-Conflict Class (Central Mediation Center)	11-18	Lack of concern for others, defiance of authority, low literacy
Family & Youth Mediation (Central Mediation Center)	0-19	Lack of concern for others, inappropriate use of time, lack of supervision, lack of discipline, truancy, parental hostility
Child Welfare Conferencing (Central Mediation Center)	0-19	Lack of supervision, lack of discipline, low parental warmth, abusive parent(s), parental substance use, family violence

SYSTEM POINT: ALTERNATIVES TO DETENTION FOR PRE-ADJUDICATED YOUTH ONLY

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/ Agency Name	Eligible age	Risk or need
Victim Youth Conferencing (Central Mediation Center)	11-18	Lack of concern for others, inappropriate use of time, lack of supervision, lack of discipline, defiance of authority
Pretrial Diversion (Kearney County Attorney)	0-17	Defiance of authority, lack of concern for others
Pretrial Diversion (Phelps County Attorney)	0-17	Defiance of authority, lack of concern for others

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CASA Diversion (Serves Adams, Clay, Fillmore, Nuckolls & Webster Counties)	0-17	Defiance of authority, lack of concern for others
Life Skills (Horizon Recovery) Course completion can fulfill Diversion community service requirement	0-17	Defiance of authority, lack of concern for others
Life Skills-Conflict Class (Central Mediation Center)	11-18	Lack of concern for others, defiance of authority, low literacy
Family & Youth Mediation (Central Mediation Center)	0-19	Lack of concern for others, inappropriate use of time, lack of supervision, lack of discipline, truancy, parental hostility
Child Welfare Conferencing (Central Mediation Center)	0-19	Lack of supervision, lack of discipline, low parental warmth, abusive parent(s), parental substance use, family violence

KNOWN GAPS IN SERVICES

(include any programs that allow youth to remain in the community after any contact with law enforcement)

Program/ Agency Name	Eligible age	Risk or need
Spanish Language (or bilingual) Prevention/Promotion Programs	0-18	Anti-social attitudes, inappropriate use of time, lack of supervision, low achievement, low attachment, deviant peer groups, anxiety/depression, mental health disorder(s), truancy, disenfranchised neighborhood, low attachment, low literacy, previous victimization
Spanish Language (or bilingual) Diversion Services	0-17	Defiance of authority, drug/alcohol use, lack of concern for others
Free Before/After School Programs for Elementary & High School Students	K-12	Anti-social attitudes, inappropriate use of time, lack of supervision, low achievement, low attachment, deviant peer groups
Reliable to/from school transportation system	K-12	Truancy

Community Analysis and Response (CAR) Final Worksheet

COMMUNITY ANALYSIS & RESPONSE WORKSHEET			
Identified Need	Existing Program, Agency or Resource	Eligible age	Does this program accomplish the desired change? If no, what is missing?
Below state average in youth who report adult(s) at home and/or school who listen(s)	YWCA Adams County Zone After School Program	11-15 years (Middle School)	Yes, provides reliable, supportive mentors outside of school & home.
	MentoringWorks (SchoolConnect, Career Connect)	Elementary, High School	Yes. Both programs provide reliable, supportive mentors and, because mentorship occurs primarily at the school, also serves as a protective factor against truancy.
	Family & Youth Mediation (Central Mediation Center)	0-19	Both primarily serve juveniles in Adams County. Gap in service to middle school aged youth. Yes, mediation is evidence-based and focuses on ensuring all parties are heard
Increase in juvenile arrests for other assaults, vandalism, drug possession, & runaway	Victim Youth Conferencing (Central Mediation Center)	11-18	Yes, proven to reduce recidivism for the same or similar offense.
Increase in juvenile arrests for other assaults, vandalism, drug possession, & runaway	Diversion programs	Under 18	Yes, proven to reduce recidivism for the same or similar offense.
Below state average in youth who report adult(s) at home & school who listen(s)	CASA Family Navigation Services	K-12 grades	Yes, but primarily serves Adams County.
Above state average rates of youth self reporting depression, loss of sleep from worry, suicide attempts/consideration	Educational Service Unit 9 (ESU9) 15 school district special services	Pre-12 grades	Yes, but this program is still in its infancy. Only 4 LMHPs serve 8/15 districts (financial limitations to hire LMHPs in rural schools).

Youth reporting higher than state average substance use (marijuana, alcohol, tobacco, vaping)	Horizon LifeSkills & Juvenile Intensive Outpatient Area Substance Abuse and Prevention Program (ASAAP)	12-18, 12-21 K-12	Yes, but high numbers indicate that students are still participating in substance use in spite of prevention programming.
Above state average rates of youth self reporting depression, loss of sleep from worry, suicide attempts/consideration	Hastings Public Schools AWARE Program	K-12	Yes (but only Hastings Public Schools) & project is grant funded for 5 years.
Chronic truancy	STARS Family & Youth Mediation (Central Mediation Center)	K-12 grades 0-19	Yes, but in some communities Black, Native American, & Hispanic youth are disproportionately represented among chronically truant students. Yes, truancy mediation is evidence-based, but more outreach is needed to increase referrals, especially among overrepresented demographics.

Gaps to be Filled Worksheet

GAPS IN THE CONTINUUM			
Brief Data Snapshot	Existing Program, Agency or Resource	Eligible age	Does this program accomplish the desired change? If no, what is missing?
Juvenile record sealing is not “automatic” even if statute requires it. (Adams, Nuckolls, Kearney, Harlan, Fillmore, Clay, Webster)	Satisfactory completion of mediation or pre-trial Diversion	0-17	No. May need to explore the feasibility of creating a task force/action group to communicate with County Attorneys regarding the present & future detrimental effects of leaving juvenile records unsealed

Hispanic, Native American, & Black youth are overrepresented in chronic absenteeism compared to county demographics & school enrollment.	STARS School referral welfare checks	K-12 grades	No. Need to expand outreach and bilingual case management.
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Youth & Community Levels

Need for Supportive Adults: Eighth, tenth, and twelfth grade youth in counties that participated in the 2018 Nebraska Risk & Protective Factor Student Surveys reported a lack of adults, both at home and at school, who listen. In Adams County, the percentage of students reporting a supportive adult at home and school was below the state average across grades. Each of the other counties represented in the data reported below state average in at least one grade and category. The presence of after school and mentoring programs provide outside of school/home support for students who may feel that the other adults in their life don’t care to listen to their problems or concerns. However, the two programs listed, **YWCA Zone After School Program** and **MentoringWorks’** two programs (SchoolConnect & CareerConnect), primarily serve youth in Adams County and each only works with a specific age group, rather than encompassing the whole range of school-aged children and adolescents. These programs also work with youth directly, providing supplementary caring adults, but are unable to fill that need at home or school. In Adams County, **CASA Family Navigation Services** works with families to address the half of the gap that exists in the home. The Family Navigation office works with youth and their families to teach skills through individualized services provided to referred youth on a case-by-case basis: a personalized “life skills” class for the family unit. **Family & Youth Mediation offered** by Central Mediation Center uses a collaborative problem-solving process that maintains and strengthens ongoing family relationships while developing a mutually agreeable solution. Mediators are neutral and professionally trained and the process is voluntary and confidential. Central Mediation Center offers this service to help families develop parenting plans, arrange custody & visitation, and strengthen parent/child relationships.

Objective: Expanded access to supportive adults outside of the home and academic spheres to youth across all nine counties will be achieved through 1) intentional outreach & recruitment for all five aforementioned programs and 2) an exploration of virtual support options and/or travel vouchers to alleviate the financial barriers for youth & families willing to participate, but faced with a significant commute.

Need for Mental Health Services: Across the counties that provided data to the Nebraska Risk and Protective Factors Student Surveys, students (8th, 10th, 12th) report depression, loss of sleep from worry, and considered/attempted suicide at rates higher than the state average. Even when percentages did not surpass the state average, they still demonstrate the need for mental health services among juveniles in our communities. The fact that, for example, 17.9% of Adams County twelfth graders self-reported having contemplated or attempted suicide and over 30% Kearney County eighth graders report symptoms of depression is alarming. In 2018 Hastings Public Schools in Adams County received funding for **Project AWARE** (Advancing Wellness and Resiliency in Education), a five year grant designed to “increase awareness of mental health issues among school-aged youth, provide training for school personnel and other adults who interact with school-aged youth to detect and respond to mental health issues, and connect school-aged youth, who may have behavioral health issues or serious mental illness, and their families to needed services” (Nebraska Department of Education, 2018). This project will only be implemented among

public school students in Hastings, but efforts to expand mental health services are ongoing in other communities as well. **Educational Service Unit 9 (ESU 9) Special Services' School Mental Wellness Program** serves fourteen school districts, including those in Adams, Clay, Nuckolls, and Webster counties. Through this program, ESU 9 provides four Licensed Mental Health Practitioners to eight of the fourteen districts in their service area to assess and treat students with mild to severe mental health issues that may impact their education. The cost of hiring LMHPs for rural schools is prohibitive. Expanding services will require dramatic increases in staff and funding, but is essential to address the persistence of mental health challenges among youth (as clearly demonstrated in each Community Needs Assessment that included data from the NRPFS).

Objective: Alleviate financial & personnel limitations to provide enhanced & expanded access to mental health screenings and, if necessary, care from Licensed Mental Health Practitioners in (especially rural communities, through 1) the exploration of additional funding sources and 2) the cultivation of interagency partnerships by leveraging the established Youth Task Force network of professionals, programs, and services across the nine counties as a resource.

Need for Reimagined Substance Misuse Education: In addition to mental health struggles, youth self-reported substance misuse, in some categories, at rates higher than the state average. These behaviors include underage alcohol consumption, binge-drinking, vaping, and marijuana & tobacco use. Binge-drinking behavior was self-reported among 24.3% of surveyed high school seniors in Nuckolls County compared to a state average response of 15%. In Clay County, current marijuana use was reported by 18.2% of eighth graders compared to 3% statewide. Current vaping and tobacco use was reported by Adams County twelfth and tenth graders at 53.5% (37.3% statewide) and 14.2% (8% statewide) respectively. Surveyed youth in Adams, Clay, Fillmore, & Nuckolls also reported a perception of their communities' attitudes toward marijuana, alcohol, & tobacco that were more approving toward these substances than youth surveyed across Nebraska. For example, in Clay County, 81.8% of eighth graders understood their community's attitude toward marijuana use as "very wrong" compared to 91.4% statewide. In Fillmore County, 55.7% of twelfth graders thought their community felt underage alcohol consumption was "very wrong" compared to a state average of 68.7%. **Horizon Recovery's Life Skills Program** and programming provided by **ASAAP** are the primary, often school-based, preventative substance misuse education efforts in the nine county region. Horizon Recovery also offers outpatient treatment for juveniles struggling with addiction. The combination of higher than average self-reporting *and* interpretations of community attitudes indicates a disconnect between the messaging students receive through programs like Life Skills and ASAAP and what they observe in their communities with regard to marijuana, alcohol, and tobacco. The data shown in the Community Needs Assessments will serve as a valuable tool for substance misuse prevention & treatment programs to examine and, if necessary, redesign their approach.

Objective: Resolve the apparent disconnect between substance misuse prevention programming and self-reported behaviors/community attitudes by 1) evaluating current curricula for effectiveness and 2) exploring ways to reach and serve youth who currently use substances like alcohol, marijuana, or tobacco, but not often/severe enough to be referred for treatment by school counselors or parents/guardians.

Prevalence of Disproportionate Chronic Truancy Among Racial/Ethnic Groups: The **STARS** program is available to all students in Adams, Webster, Clay, Nuckolls, Kearney, Franklin, & Phelps counties. STARS works with truant and chronically absent students. The program design includes weekly meetings with students and their families to address attendance concerns as well as investigate the causes behind their absences. Central Mediation Center also offers **Truancy Mediation**, a no cost alternative to court that is intended to identify unidentified needs & attendance barriers, develop mutually satisfactory options to resolve truant behavior, develop a plan for regular attendance, and

facilitate communication between the home, the school, and the community. Statewide, Hispanic, Native American, and Black youth are overrepresented in chronic absenteeism. In some counties, the data for these students had to be masked due to an overall low percentage in the total student population. However, in Adams, Clay, Fillmore, Franklin, and Phelps counties, Hispanic youth, as well as Black youth in Adams and American Indian or Alaskan Native youth in Fillmore, were overrepresented in 2018-2019 compared to county demographics and school enrollment. For example, during the 2018-2019 school year in Adams County, Hispanic students made up 16.8% of total school enrollment but 30.26% of chronically truant youth.

Objective: Address racially/ethnically disproportionate chronic truancy, particularly among Hispanic youth, by 1) investing in and expanding bilingual case management & outreach 2) consulting with stakeholders & members of Hispanic communities in each county to identify potential causes and solutions and 3) increase collaboration between Truancy programs to more efficiently utilize resources & serve youth.

Policy, Legal, & System Level

Nonautomatic Juvenile Records Sealing: In 2018-2019, Adams County experienced an increase in juvenile arrests for other assaults, vandalism, drug possession, & runaways. Upon referral, **Diversion** and mediation programs (**Central Mediation Center’s Victim Youth Conferencing**) can provide offenders a chance to repair the harm caused by their deviant behavior. By preventing and reducing court involvement, education & community service based approaches, as well as restorative justice models, are successful at rehabilitating youth and reducing recidivism rates without subjecting them to the full effect of the juvenile justice system. Record sealing upon successful completion of Diversion/Mediation is not automatic in all nine counties which can negatively impact juvenile offenders long after they have made amends for their offense. According to Neb. Rev. Stat. § 43-2,108.03, “the court will automatically seal a child’s record, if no petition or criminal complaint was filed, or the charges were dismissed and any pretrial diversion or mediation has been completed and no related charges remain, or if pretrial diversion or mediation has been satisfactorily completed”. In their Community Needs Assessments responses, Adams, Nuckolls, Kearney, Harlan, Fillmore, Clay, and Webster counties indicated a lack of a process for automatic juvenile record sealing even if the above conditions have been met. In order to fulfill the purpose of diversion and mediation programs, efforts must be made, in collaboration with County Attorneys and administrative staff, to develop a consistent and automatic records sealing process for juveniles with dismissed or dropped charges and those who have successfully completed their court requirements. After a conversation with representatives from the Juvenile Justice Institute, the Diversion office in Adams County successfully requested a change in their County Attorney’s juvenile record sealing preferences. Similarly all nine counties responded “always” when asked if they file a juvenile’s charges if they are unsuccessful on diversion. Adams, Clay, Fillmore, Harlan, Nuckolls, and Webster counties do not issue warning letters in place of intervention, even for lowest-risk youth.

Objectives: 1) Work with each County Attorney’s office to establish a process, in compliance with statute when necessary conditions have been met, to establish a consistent process for juvenile record sealing and 2) examine the feasibility of sending warning letters for lowest risk youth as an alternative to intervention, as well as not filing on all unsuccessful cases if the juvenile has completed part of their diversion plan (as suggested by JJI). 3) Increase collaboration and inter-agency referrals between Mediation & Diversion programs to more efficiently utilize resources & serve youth.

Community Team Level

Community Team Engagement: The nine county South Central community team, also known as the **Youth Task Force**, responded to the 2020 Collective Impact Survey at a rate of 57.9%, a response significantly lower than the

goal of 75%. While this figure is a marked improvement from the 17.9% response rate in 2019, another point of concern revealed by the 2019 Collective Impact Survey is more than half of respondents reporting “not feeling heard”. These results demonstrate that there is room for improvement among team members and administration. Also indicative of an overall need for intercounty outreach is the missing Nebraska Risk and Protective Factor Student Survey data. Four of the nine counties did not participate in the NRPFSS. A full picture provided by NRPFSS data for all nine counties would help programs to identify needs or behaviors, and therefore serve the region, in the most comprehensive manner.

Objectives: 1) Achieve at least a 75% response rate for the 2021 Collective Impact Survey through persistent, targeted communication and follow-ups. 2) Seek assistance from JJI & community team members to promote NRPFSS participation in missing counties by maximizing the networks & connections already present within the Youth Task Force. 3) Increase YTF engagement and sustainability by continuing virtual attendance options to increase the likelihood of engagement from members who reside or work outside of Adams County and/or do not receive community-based juvenile services aid funding.

List of Team Members

Description of Team

In October 2001, four original counties (Adams, Clay, Nuckolls, & Webster) agreed to make Clay County the lead county in a funding effort to serve juveniles ages 12 to 18 who become involved in the juvenile justice system. Adams County became the lead county in 2018. Ever since, the South Central Nebraska Comprehensive Juvenile Services Community Plan has been updated with input from the Juvenile Justice Institute, as well as voluntary representatives from each of the nine counties. Each iteration serves as a three year strategic plan to guide juvenile services & program development in the region. Until this year, the plan has been evaluated and revised on a three year cycle. The 2021-2025 South Central Nebraska Comprehensive Juvenile Services Community Plan will be implemented over a four year period. The 2021-2025 plan was written by Community Planning Coordinator, Sonia Klouse in collaboration with a Community Planning Team consisting of representatives from agencies & organizations throughout the nine counties. This team was recruited via email invitations by former Project Director, Carissa Uhrmacher & current Planning Coordinator/Project Director, Sonia Klouse in the late Summer/early Fall of 2020. The planning team was made up of agency representatives and other stakeholders, some of whom were already participants in the nine county Youth Task Force, that expressed interest in participating in the '21 planning process.

The Youth Task Force (YTF) serves as the organization responsible for the management, distribution, & use of the Community-Based Juvenile Services funds from the Nebraska Crime Commission. Webster, Clay, Adams, Nuckolls, Fillmore, Phelps, Kearney, Franklin, & Harlan counties have joined together to apply and utilize this funding across their region. YTF meetings are held the first Tuesday of each month, usually in YWCA Adams County’s conference room, from 11 am to 12 pm. No meetings are held in June or July. A virtual attendance option has been made available via Zoom in response to the COVID-19 pandemic. Remote participation will continue in future years in the interest of members’ health & safety. as well as to leverage engagement by interested parties residing outside of Adams County. These meetings are led by the Project Director (Sonia Klouse). A monthly agenda is sent to all team members prior to meetings and minutes are distributed afterward. Each meeting includes introductions, grant recipient reports, program updates, administrative reminders & updates, county plan information, data sharing, networking, and introduction of new business items.

Melanie Curry, Adams County Treasurer, serves as the fiscal agent. The Project Director coordinates the application, reports, and makes contact with County Boards in each of the nine counties. Carissa Uhrmacher served as Project Director until October 16, 2020. Sonia Klouse assumed the position and will also write and oversee the 2021-2025 plan. Laura Stutte will serve as the Fiscal Contact, facilitating all program requests for funding from local non-profits, businesses, and individuals working with juveniles in the nine county region. Effective July 1, 2021, the Juvenile Services Community Based Grant will switch to a two year application (one year budget) cycle in order to simplify and streamline its relationship to the Comprehensive Juvenile Services Community Plan.

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South Central Nebraska Comprehensive Juvenile Services Community Plan (2021 – 2025)

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South Central Nebraska Comprehensive Juvenile Services Community Plan (2021 – 2025)

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* active participants/attendees at monthly Youth Task Force meetings
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No mark indicates recipients of YTF agendas, invitations, & minutes

Closing Comments

The nine counties' Community Needs Assessments revealed needs & gaps in services that can be met by utilizing existing resources and building networks across the region. Throughout the four year Comprehensive Juvenile Services Community Planning Cycle, this data-informed approach will ensure the most effective implementation of services at every level.

Youth & Community

- Expanded access to supportive adults outside of the home and academic spheres to youth across all nine counties will be achieved through 1) intentional outreach & recruitment for programs and an 2) exploration of virtual support options and/or travel vouchers to alleviate the financial barriers for youth & families willing to participate, but faced with a significant commute
- Alleviate financial & personnel limitations to provide enhanced & expanded access to mental health screenings and, if necessary, care from Licensed Mental Health Practitioners in (especially rural communities, through 1) the exploration of additional funding sources and 2) the cultivation of interagency partnerships by leveraging the established Youth Task Force network of professionals, programs, and services across the nine counties as a resource.
- Resolve the apparent disconnect between substance misuse prevention programming and self-reported behaviors/community attitudes by 1) evaluating current curricula for effectiveness and 2) exploring ways to reach and serve youth who currently use substances like alcohol, marijuana, or tobacco, but not often/severe enough to be referred for treatment by school counselors or parents/guardians.
- Address racially/ethnically disproportionate chronic truancy, particularly among Hispanic youth, by 1) investing in and expanding bilingual case management & outreach, 2) consulting with stakeholders & members of Hispanic communities in each county to identify potential causes and solutions, and 3) 3) increase collaboration between Truancy programs to more efficiently utilize resources & serve youth.

Policy, Legal, & System

- 1) Work with each County Attorney's office to establish a process, in compliance with statute when necessary conditions have been met, to establish a consistent process for juvenile record sealing and 2) examine the feasibility of sending warning letters for lowest risk youth as an alternative to intervention, as well as not filing on all unsuccessful cases if the juvenile has completed part of their diversion plan (as suggested by JJI).

Community Team

- Achieve at least a 75% response rate for the 2021 Collective Impact Survey through persistent, targeted communication and follow-ups. Seek assistance from JJI & community team members to promote NRPFS participation in missing counties by maximizing the networks & connections already present within the Youth Task Force. Increase YTF engagement and sustainability by continuing virtual attendance options to increase the likelihood of engagement from members who reside or work outside of Adams County or receive community-based juvenile services aid funding.

Appendices

Appendix A: Completed Community Needs Assessments (CNA)

Appendix B: Approval Letter/minutes from Governing Board

Appendix C: Multi-County or Tribe Group MOUs



Adams County

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COUNTY NEEDS ASSESSMENT FY 2020-2021

Appendix: RED Descriptives

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Appendix: Sealed Court Records by Year

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Youth Level

Hispanic and Black youth are over-represented in chronic absenteeism compared to Adams County demographics and school enrollment.

More youth have IDEA plans than the state comparison across all years.

Adams County has higher than state averages of youth who qualify for free/reduced lunch, a little over 1/2 of the students in the last two years.

More youth report losing sleep from worry and being depressed, compared to the state.

More 8th graders report current alcohol use compared to the state, more 10th and 12th graders report higher marijuana compared to the state, and youth in all 3 grades report higher tobacco and vaping compared to the state.

10.1% of 8th graders report gang involvement.

JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update

Table 1.
 Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Adams	1,729	75.7%	14.6%	2.9%	0.0%	3.8%	3.0%

Females



COUNTY NEEDS ASSESSMENT FY 2020-2021

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Adams	1,663	79.4%	15.9%	0.1%	0.0%	0.4%	4.3%

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Adams	5061	15.65%	1.07%	0.55%	1.56%	0.10%	79.04%	2.04%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Adams	5081	15.80%	0.98%	0.37%	1.67%	0.12%	79.00%	2.05%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Adams	5144	16.64%	0.93%	0.37%	1.65%	0.21%	78.34%	1.85%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Adams	5187	16.75%	0.93%	0.56%	1.64%	0.15%	77.79%	2.18%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Adams	5138	16.80%	0.99%	0.49%	1.40%	0.14%	77.93%	2.26%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Adams	465	23.23%	*	*	3.66%	*	70.54%	2.58%
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Adams	583	25.73%	*	*	3.60%	*	68.78%	1.89%
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Adams	564	30.67%	*	*	2.84%	*	64.01%	2.48%
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Adams	600	25.83%	*	*	2.83%	*	68.00%	3.33%
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
	Adams	499	30.26%	*	*	2.20%	*	62.93%	4.61%



COUNTY NEEDS ASSESSMENT FY 2020-2021

2018-2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%
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Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4. Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Adams	5061	19.03%	*	4.84%	49.83%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Adams	5081	17.81%	*	4.96%	49.26%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Adams	5144	17.46%	0.33%	6.18%	50.39%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Adams	5187	21.25%	0.31%	5.65%	50.86%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Adams	5138	22.60%	0.19%	5.02%	51.63%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5. Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Adams	1,652	1,834	82.6	91.7	90.1%	78

Data are only for public school districts and their associated high school students. The figures are aggregated based on the location of the school, not the residential location of the students. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6. Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d



COUNTY NEEDS ASSESSMENT FY 2020-2021

		8 th	10 th	12 th
Adams	Loss of sleep from worry	22.5%	25.4%	22.2%
Nebraska		18.0%	20.6%	21.6%
Adams	Depressed	37.3%	44.0%	37.8%
Nebraska		31.1%	34.8%	35.3%
Adams	Considered/Attempted suicide	24.3%	17.9%	17.0%
Nebraska		22.9%	18.2%	16.2%
Adams	Current alcohol	16.3%	19.9%	26.9%
Nebraska		9.8%	20.1%	34.2%
Adams	Current binge drinking	1.1%	5.2%	12.7%
Nebraska		1.3%	6.2%	15.0%
Adams	Current marijuana	4.0%	8.3%	17.2%
Nebraska		3.0%	7.3%	13.9%
Adams	Current tobacco	15.5%	14.2%	29.4%
Nebraska		3.7%	8.0%	15.3%
Adams	Current vaping	27.8%	33.1%	53.5%
Nebraska		10.4%	24.7%	37.3%
Adams	Hopeful for future (past week)	75.4%	80.5%	81.4%
Nebraska		72.1%	74.4%	78.4%

**** JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d



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		8 th	10 th	12 th
Adams	Youth Reported Gang Involvement	10.1%	4.1%	1.3%
Nebraska		3.8%	4.4%	3.8%

Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	ADAMS COUNTY					
Arrest Offense						
Total	1,272	1,377	8.25	201	250	24.38
Rape Total	1	-	-100.00	1	-	-100.00
Robbery Total	-	3	-	-	-	-
Aggravated Assault Total	13	11	-15.38	1	1	0.00
Burglary Total	9	13	44.44	4	4	0.00
Larceny-Theft Total	130	122	-6.15	21	20	-4.76
Motor Vehicle Theft Total	18	12	-33.33	12	2	-83.33
Other Assaults	223	221	-0.90	54	73	35.19
Forgery and Counterfeiting	7	11	57.14	-	-	-
Fraud	19	14	-26.32	2	-	-100.00
Embezzlement	-	2	-	-	2	-
Stolen Property; Buying, Receiving, Possessing	5	10	100.00	-	-	-
Vandalism	74	85	14.86	21	39	85.71
Weapons; Carrying, Possessing, etc.	14	10	-28.57	0	1	-
Sex Offenses (Except Rape and Prostitution)	2	7	250.00	2	1	-50.00
Drug Violations - Sale/Manufacturing	3	9	200.00	0	2	-
Drug Violations - Possession	152	223	46.71	18	28	55.56
Offenses Against Family and Children	6	6	0.00	-	-	-
Driving Under the Influence	130	124	-4.62	1	2	100.00
Liquor Laws	83	65	-21.69	16	10	-37.50
Disorderly Conduct	17	14	-17.65	3	-	-100.00
All Other Offenses (Except Traffic)	358	393	9.78	37	43	16.22
Curfew and Loitering Law Violations	2	1	-50.00	2	1	-50.00
Runaways	6	21	250.00	6	21	250.00



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Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Adams			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M = --, SD = --, --</i>			<i>M = 5.64, SD = 3.65, 0-17</i>		

Could not compute because county only had 1 NYS assessment completed

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ^l

[Click here to see Census and School Population Data](#)

See [Appendix for yearly data](#)

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	1083	--	--	--	--	--	--	--
Youth referred to diversion	228	1.3%	0.4%	4.4%	19.7%	3.5%	0.9%	69.7%
Youth enrolled in diversion	208	1.0%	0.5%	4.3%	19.7%	3.8%	1.0%	69.7%
Successful completion diversion	153	1.3%	0.7%	4.6%	16.3%	3.3%	0.7%	73.2%
Youth with multiple charges	34	0.0%	0.0%	5.9%	23.5%	0.0%	5.9%	64.7%
Filed on in adult court	16	0.0%	0.0%	0.0%	25.0%	0.0%	25.0%	50.0%



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RAI Override: More Severe	32	9.4%	0.0%	6.2%	31.2%	0.0%	0.0%	53.1%
RAI Override: Less Severe	16	0.0%	0.0%	12.5%	37.5%	12.5%	0.0%	37.5%
Probation intake	218	6.4%	0.0%	11.5%	25.7%	5.0%	0.0%	51.4%
Successful probation	332	2.1%	0.3%	8.4%	20.5%	0.0%	0.0%	68.7%
Revocation of probation	201	2.5%	0.0%	7.5%	24.9%	3.0%	0.0%	62.2%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



Family Level

Adams County has a higher rate of poverty compared to the state
Number of people with bachelor's degrees is lower compared to the state;
this could be a result of residents going to college in a different community
and not returning to Adams County.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Adams	Nebraska
Poverty/SES	Children <18 in Poverty	17.2%	14.8%
	Number of children 12-17 below 185% poverty	803	43,814
	Percent of children 12-17 above 185% poverty	33.6%	28.9%
Educational attainment	Age 25+ with B.D.	24.9%	31.3%
	County rank	22	-
	Age 25+ with some college, no degree	24.8%	23.0%
	County rank	37	-
	Age 25+ with HS degree	90.0%	91.1%
	County Rank	70	-
Technology and computers in the home	% under 18 with a computer at home	98.0%	96.9%
	County rank	52	-
	% under 18 with an internet subscription at home	93.7%	91.0%
	County rank	27	-
	% under 18 with broadband internet access at home	93.2%	90.8%
	County Rank	26	-
Housing	Owner-occupied households	8,674	498,567



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	Total households	12,710	754,063
	Owner %	68.2%	66.1%
	Renters	4,036	255,496
	Renter %	31.8%	33.9%
Transportation	Households with no vehicle available	705	40,465
	Total households	12,710	754,063
	No vehicle %	5.5%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Adams	Adult at home who listens	83.5%	83.3%	84.2%
Nebraska		87.3%	85.0%	85.6%
Adams	Adult at school who listens	82.0%	83.7%	85.6%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Adams	13	7	87	59
Nebraska	562	402	2512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Adams	564	44%	9%	67%
Nebraska	36,480	33.4%	16.0%	68.3%

Community Level

Youth perceptions of community attitudes on marijuana use and cigarettes are lower than the state for 8th and 10th graders. Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Data for race and ethnicity at each juvenile justice system point is

Table 19.
Community Violence Measured by Arrests for Violent Crime (2019) ⁱ

Type of Violence	Adams	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	0	264
Robbery	3	367
Aggravated Assault	11	1,639
Other Assaults	221	8,782

Table 20.
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Adams	Wrong/very wrong – Marijuana	91.5%	88.5%	86.0%
Nebraska		94.4%	89.8%	85.2%
Adams	Wrong/very wrong – alcohol	88.5%	81.0%	87.0%
Nebraska		89.1%	80.4%	68.7%
Adams	Wrong/very wrong – cigarettes	86.0%	75.4%	81.1%
Nebraska		92.9%	89.0%	78.7%

Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)



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	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	236	320	73.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1338	2433	55.0%
Filed in Adult Court (M or I)	70	118	59.3%
Filed in Adult Court and Transferred to Juv. Court	0	1	0.0%
Total	1252	1644	2896

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Many cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

This county is not a county required to provide counsel under statute; however, access to counsel is lower in this community than in the state. 3b absenteeism and uncontrollable filings have gone down over the last 5 years.

With respect to diversion practices, the community may want to consider a few things:

- Not filing all unsuccessful cases, if the youth completed most of the diversion plan

- Allowing warning letters for the lowest risk youth

- Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty.

Table 22.
 Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Adams	Nebraska
Access to Counsel	40.0 -- 59.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23.
 Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Adams	Nebraska
Curfew Court Filing	0	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Adams					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	1	0	0	0	1
3B – Absenteeism/Truancy	1	18	10	8	5	42
3B - Uncontrollable	2	3	10	7	3	25
3C – Mentally Ill and Dangerous	1	13	3	3	1	21

Filed Subtype	Nebraska					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Adams	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Not Sure	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Not Sure	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes: Sexual Assault, Possession of drugs other than marijuana/tobacco	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	Yes	Yes: 31.8% No: 65.9%



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		Not sure: 2.3%
Fees beyond restitution	Yes; \$25 per month (for 4 months, unless extended)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.

This is an increase from 2019's response rate.

Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas

The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.

Good diversity on system points

Table 26. Collective Impact Survey Response Rates ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



Appendix: RED Descriptives

2015

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	231	--	--	--	--	--	--	--
Youth referred to diversion	26	0%	0%	11.50%	15.40%	0%	0%	73.10%
Youth enrolled in diversion	25	0%	0%	8%	16%	0%	0%	76%
Successful completion diversion	21	0%	0%	9.50%	9.50%	0%	0%	81%
Youth with multiple charges	5	0%	0%	0%	20%	0%	20%	60%
Filed on in adult court	3	0%	0%	0%	33.30%	0%	33.30%	33.30%
RAI Override: More Severe	15	6.70%	0%	13.30%	13.30%	0%	0%	66.70%
RAI Override: Less Severe	4	0%	0%	25%	50%	0%	0%	25%
Probation intake	50	8%	0%	10%	22%	2%	0%	58%
Successful probation	59	1.70%	1.70%	3.40%	13.60%	0%	0%	79.70%
Revocation of probation	46	0%	0%	4.30%	28.30%	0%	0%	67.40%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2016

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	210	--	--	--	--	--	--	--
Youth referred to diversion	60	0%	0%	6.70%	16.70%	0%	0%	76.70%
Youth enrolled in diversion	55	0%	0%	7.30%	18.20%	0%	0%	74.50%
Successful completion diversion	49	0%	0%	6.10%	14.30%	0%	0%	79.60%
Youth with multiple charges	12	0%	0%	8.30%	16.70%	0%	8.30%	66.70%
Filed on in adult court	5	0%	0%	0%	40%	0%	40%	20%
RAI Override: More Severe	5	20%	0%	0%	0%	0%	0%	80%
RAI Override: Less Severe	1	0%	0%	0%	100%	0%	0%	0%
Probation intake	39	15.40%	0%	12.80%	15.40%	0%	0%	56.40%
Successful probation	68	1.50%	0%	14.70%	16.20%	0%	0%	67.60%
Revocation of probation	42	0%	0%	2.40%	31%	4.80%	0%	61.90%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2017

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	191	--	--	--	--	--	--	--
Youth referred to diversion	58	5.20%	0%	0%	25.90%	3.40%	0%	65.50%
Youth enrolled in diversion	48	4.20%	0%	0%	25%	4.20%	0%	66.70%
Successful completion diversion	33	6.10%	0%	0%	21.20%	6.10%	0%	66.70%
Youth with multiple charges	5	0%	0%	0%	60%	0%	0%	40%
Filed on in adult court	2	0%	0%	0%	50%	0%	0%	50%
RAI Override: More Severe	5	20%	0%	0%	60%	0%	0%	20%
RAI Override: Less Severe	3	0%	0%	0%	66.70%	0%	0%	33.30%
Probation intake	36	5.60%	0%	8.30%	30.60%	0%	0%	55.60%
Successful probation	69	2.90%	0%	8.70%	23.20%	0%	0%	65.20%
Revocation of probation	61	4.90%	0%	11.50%	11.50%	1.60%	0%	70.50%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



2018

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	201	--	--	--	--	--	--	--
Youth referred to diversion	33	0%	3%	0%	21.20%	9.10%	6.10%	60.60%
Youth enrolled in diversion	32	0%	3.10%	0%	18.80%	9.40%	6.20%	62.50%
Successful completion diversion	22	0%	4.50%	0%	13.60%	4.50%	4.50%	72.70%
Youth with multiple charges	7	0%	0%	0%	14.30%	0%	0%	85.70%
Filed on in adult court	4	0%	0%	0%	0%	0%	0%	100%
RAI Override: More Severe	6	0%	0%	0%	66.70%	0%	0%	33.30%
RAI Override: Less Severe	6	0%	0%	0%	16.70%	33.30%	0%	50%
Probation intake	40	2.50%	0%	2.50%	32.50%	7.50%	0%	55%
Successful probation	67	3%	0%	11.90%	14.90%	0%	0%	70.10%
Revocation of probation	23	4.30%	0%	13%	17.40%	0%	0%	65.20%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



2019

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	250	--	--	--	--	--	--	--
Youth referred to diversion	51	0%	0%	5.90%	17.60%	5.90%	0%	70.60%
Youth enrolled in diversion	48	0%	0%	6.20%	18.80%	6.20%	0%	68.80%
Successful completion diversion	28	0%	0%	7.10%	21.40%	7.10%	0%	64.30%
Youth with multiple charges	5	0%	0%	20%	20%	0%	0%	60%
Filed on in adult court	2	0%	0%	0%	0%	0%	50%	50%
RAI Override: More Severe	1	0%	0%	0%	100%	0%	0%	0%
RAI Override: Less Severe	2	0%	0%	50%	0%	0%	0%	50%
Probation intake	53	1.90%	0%	20.80%	28.30%	13.20%	0%	35.80%
Successful probation	69	1.40%	0%	2.90%	33.30%	0%	0%	62.30%
Revocation of probation	29	3.40%	0%	6.90%	44.80%	10.30%	0%	34.50%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



Appendix: Sealed Court Records by Year

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	.57	79	72.2%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	236	432	54.6%
Filed in Adult Court (M or I)	26	46	56.5%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	319	559	57.1%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	52	60	86.7%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	392	538	72.9%
Filed in Adult Court (M or I)	10	17	58.8%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	454	636	71.4%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	48	60	80.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	352	582	60.5%
Filed in Adult Court (M or I)	21	27	77.8%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	421	669	62.9%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	41	7	71.9%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	222	511	43.4%
Filed in Adult Court (M or I)	8	10	80.0%
Filed in Adult Court and Transferred to Juv. Court	0	1	--
Total	271	580	46.7%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	38	64	59.4%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	136	370	36.8%
Filed in Adult Court (M or I)	5	18	27.8%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	179	452	39.6%



Clay County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

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EVIDENCE-BASED
NEBRASKA



Youth Level

Hispanic youth are over-represented in chronic absenteeism compared to Clay County demographics and school enrollment.

While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Native American, and Black youth are over-represented statewide in chronic absenteeism.

More youth have IDEA plans than the state comparison across all years. In 2018/2019, the percent of youth who qualify for free/reduced lunch increased by 5% and is now higher than the state average.

More youth in Clay County report losing sleep from worry across all grades, and 8th and 10th graders report being depressed, and 8th and 12th graders report higher considered/attempted suicide, compared to the state.

More 8th and 10th graders report current alcohol, marijuana, and vaping, more 8th and 12th graders report binge drinking, and all grades report higher tobacco use compared to the state.

10th and 12th graders report higher gang involvement compared to the state.

JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide

Table 1. Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Clay	306	92.2%	5.9%	0.0%	0.0%	0.0%	2.0%

Females



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Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Clay	351	81.8%	15.1%	0.0%	0.0%	0.0%	3.1%

[Click here to go back to RED analysis](#)

Table 2.
 School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-	Clay	720	22.78%	0.00%	1.81%	1.81%	0.00%	72.64%	0.97%
2015	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-	Clay	697	23.53%	0.00%	1.72%	1.43%	0.00%	72.60%	0.72%
2016	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-	Clay	719	22.67%	0.14%	1.39%	1.39%	0.14%	73.57%	0.70%
2017	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-	Clay	686	23.18%	0.15%	0.73%	1.31%	0.29%	73.91%	0.44%
2018	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-	Clay	703	24.18%	0.00%	0.71%	0.85%	0.57%	73.26%	0.43%
2019	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Clay	39	41.03%	*	*	*	*	58.97%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Clay	58	36.21%	*	*	*	*	63.79%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Clay	54	33.33%	*	*	*	*	66.67%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Clay	61	39.34%	*	*	*	*	60.66%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Clay	139	30.22%	*	*	*	*	69.78%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

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Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Clay	720	720	720	720	720
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Clay	697	15.64%	*	7.17%	41.18%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Clay	719	12.80%	*	7.79%	44.78%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Clay	686	17.64%	*	5.69%	44.02%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Clay	703	18.49%	*	8.82%	49.50%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Clay	269	281	26.9	28.1	95.7%	33

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.
 Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

	Youth Report of MH Symptoms	8 th	10 th	12 th
Clay	Loss of sleep from worry	30.0%	22.7%	25.0%



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Nebraska		18.0%	20.6%	21.6%
Clay	Depressed	40.0%	36.4%	29.5%
Nebraska		31.1%	34.8%	35.3%
Clay	Considered/Attempted suicide	35.0%	9.1%	22.7%
Nebraska		22.9%	18.2%	16.2%
Clay	Current alcohol	22.7%	26.1%	31.1%
Nebraska		9.8%	20.1%	34.2%
Clay	Current binge drinking	9.1%	4.2%	17.8%
Nebraska		1.3%	6.2%	15.0%
Clay	Current marijuana	18.2%	8.7%	13.3%
Nebraska		3.0%	7.3%	13.9%
Clay	Current tobacco	9.1%	20.8%	22.2%
Nebraska		3.7%	8.0%	15.3%
Clay	Current vaping	22.7%	33.3%	37.8%
Nebraska		10.4%	24.7%	37.3%
Clay	Hopeful for future (past week)	81.0%	87.5%	77.8%
Nebraska		78.0%	76.1%	77.6%

**** JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8th	10th	12th
Clay	Youth Reported Gang Involvement	0.0%	12.5%	8.9%
Nebraska		3.8%	4.4%	3.8%



Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	CLAY COUNTY					
Arrest Offense						
Total	25	13	-48.00	0	1	-
Larceny-Theft Total	-	2	-		0	-
Other Assaults	1	-	-100.00	0	-	-
Drug Violations - Possession	6	-	-100.00	0	-	-
Offenses Against Family and Children	4	-	-100.00	0	-	-
Driving Under the Influence	5	2	-60.00	0	0	-
Liquor Laws	6	9	50.00	0	1	-
All Other Offenses (Except Traffic)	3	-	-100.00	0	-	-

Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Clay			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M</i> = --, <i>SD</i> = --, --			<i>M</i> = 5.64, <i>SD</i> = 3.65, 0-17		

Could not compute because Adams county only had 1 NYS assessment completed



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Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2*	--	--	--	--	--	--	--
Youth referred to diversion	6	0%	0%	0%	33.30%	0%	0%	66.70%
Youth enrolled in diversion	6	0%	0%	0%	33.30%	0%	0%	66.70%
Successful completion diversion	5	0%	0%	0%	40%	0%	0%	60%
Youth with multiple charges	1	0%	0%	0%	0%	0%	0%	100%
Filed on in adult court	4	0%	0%	0%	25%	0%	0%	75%
RAI Override: More Severe	1	0%	0%	0%	100%	0%	0%	0%
RAI Override: Less Severe	11	0%	0%	0%	27.30%	0%	0%	72.70%
Probation intake	25	0%	0%	4%	12%	0%	0%	84%
Successful probation	12	0%	0%	0%	33.30%	0%	0%	66.70%
Revocation of probation	1	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Clay County sheriff did not report to NCC in 2015 or 2018; Sutton PD did not report to NCC 2015 - 2018



Family Level

Clay County has a higher rate of poverty compared to the state
 Number of people with bachelor's degrees is lower compared to the state;
 this could be a result of residents going to college in a different community
 and not returning to Clay County.
 8th graders report feeling less supported by adults at home and school
 compared to the state; 12th graders report feeling less supported by adults at

Table 15.
 Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-
 year estimates, 2014-2018) ^a

Measurement		Clay	Nebraska
Poverty/SES	Children <18 in Poverty	17.5%	14.8%
	Number of children 12-17 below 185% poverty	176	43,814
	Percent of children 12-17 below 185% poverty	36.9%	28.9%
Educational attainment	Age 25+ with B.D.	18.4%	31.3%
	County rank	71	-
	Age 25+ with some college, no degree	23.0%	23.0%
	County rank	62	-
	Age 25+ with HS degree	90.7%	91.1%
	County Rank	64	-
Technology and computers in the home	% under 18 with a computer at home	97.9%	96.9%
	County rank	55	-
	% under 18 with an internet subscription at home	88.9%	91.0%
	County rank	61	-
	% under 18 with broadband internet access at home	88.0%	90.8%
	County Rank	62	-
Housing	Owner-occupied households	2,024	498,567



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	Total households	2,574	754,063
	Owner %	78.6%	66.1%
	Renters	550	255,496
	Renter %	21.4%	33.9%
Transportation	Households with no vehicle available	49	40,465
	Total households	2,574	754,063
	No vehicle %	1.9%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8th	10th	12th
Clay	Adult at home who listens	86.4%	87.5%	91.1%
Nebraska		87.3%	85.0%	85.6%
Clay	Adult at school who listens	72.7%	91.7%	82.2%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Clay	0	0	0	0
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Clay	96	40%	5%	84%
Nebraska	36,480	33.4%	16.0%	68.3%



Community Level

Youth perceptions of community attitudes on alcohol and cigarettes is lower than the state for all grades, and the lower for 8th and 12th graders for marijuana use as compared to the state.

Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment).

Table 19. Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Clay	Nebraska
Murder and Nonnegligent manslaughter	--	34
Rape	--	264
Robbery	--	367
Aggravated Assault	--	1,639
Other Assaults	--	8,782

No data presented, or frequencies are 0

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Clay	Wrong/very wrong – Marijuana	81.8%	91.7%	81.8%
Nebraska		94.4%	89.8%	85.2%
Clay	Wrong/very wrong – alcohol	77.3%	70.8%	65.9%
Nebraska		89.1%	80.4%	68.7%
Clay	Wrong/very wrong – cigarettes	81.8%	83.3%	72.7%
Nebraska		92.9%	89.0%	78.7%



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	34	44	77.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	139	293	47.4%
Filed in Adult Court (M or I)	3	4	75.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	176	341	51.6%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

This county is not a county required to provide counsel under statute; however, access to counsel is lower in this community than in the state. With respect to diversion practices, the community may want to consider a few things:

- Not filing all unsuccessful cases, if the youth completed most of the diversion plan
- Allowing warning letters for the lowest risk youth
- Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Clay	Nebraska
Access to Counsel	40.0 -- 59.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section [43-247](#), counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Clay	Nebraska
Curfew Court Filing	0	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Clay					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	0	2	4	1	7
3B - Uncontrollable	0	0	0	2	0	2
3C – Mentally Ill and Dangerous	0	1	0	0	0	1

Filed Subtype	Nebraska					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Clay	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Not Sure	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Not Sure	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes: Sexual Assault, Possession of drugs other than marijuana/tobacco	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	Yes	Yes: 31.8%



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		No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; \$25 per month (for 4 months, unless extended)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.

This is an increase from 2019's response rate.

Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas

The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.

Table 26. Collective Impact Survey Response Rates ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversions	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	2	2	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	28	55	50.9%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	30	57	52.6%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	7	10	70.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	30	44	8.2%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	37	54	68.5%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	6	6	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	29	67	43.3%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	35	73	47.9%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	6	10	60.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	32	69	46.4%
Filed in Adult Court (M or I)	2	3	66.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	40	82	48.8%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	13	16	81.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	20	58	34.5%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	34	75	45.3%



Fillmore County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

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EVIDENCE-BASED
NEBRASKA



Youth Level

- In 2018/2019, Hispanic and American Indian youth were over-represented in chronic absenteeism compared to Fillmore County demographics and school enrollment.
 - While we could not get race/ethnicity data for chronic absenteeism in this community for other years because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- More youth have IDEA plans than the state comparison across all years.
- More 8th graders and 10th graders report current tobacco use compared to the state
- 10% of 12th graders report gang involvement.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. Compared to the overall population of Fillmore County, Hispanic youth are overrepresented in probation intakes. However, white youth make up the majority of youth served at almost all system points.
 - This could be a result of the small number of youth served, again, the law enforcement data could help clarify.

Table 1. Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Fillmore	254	75.2%	18.9%	0.0%	0.0%	0.0%	5.9%

Females

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Fillmore	272	72.4%	9.6%	4.0%	8.1%	1.1%	4.8%



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[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Fillmore	879	4.89%	0.11%	0.23%	1.25%	0.00%	91.70%	1.82%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Fillmore	879	4.21%	0.11%	0.23%	1.14%	0.00%	92.49%	1.82%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Fillmore	905	4.20%	0.11%	0.77%	1.10%	0.00%	92.38%	1.44%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Fillmore	938	4.37%	0.11%	0.43%	1.28%	0.00%	92.32%	1.49%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Fillmore	937	5.02%	0.00%	0.32%	1.17%	0.00%	92.00%	1.49%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Fillmore	45	*	*	*	*	*	100.00%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Fillmore	41	*	*	*	*	*	100.00%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Fillmore	44	*	*	*	*	*	100.00%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Fillmore	39	*	*	*	*	*	100.00%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Fillmore	92	17.39%	*	11.96%	*	*	70.65%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students



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Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Fillmore	879	18.43%	*	*	30.83%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Fillmore	879	18.09%	1.37%	*	32.99%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Fillmore	905	18.23%	*	*	33.26%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Fillmore	938	19.83%	*	*	31.45%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Fillmore	937	18.57%	*	*	32.02%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Fillmore	339	404	17.0	20.2	83.9%	90

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.
 Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Fillmore	Loss of sleep from worry	10.3%	13.8%	13.1%
Nebraska		18.0%	20.6%	21.6%
Fillmore	Depressed	20.7%	17.5%	23.0%
Nebraska		31.1%	34.8%	35.3%
Fillmore	Considered/Attempted suicide	13.8%	12.3%	11.5%
Nebraska		22.9%	18.2%	16.2%
Fillmore	Current alcohol	3.3%	10.5%	19.7%



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Nebraska		9.8%	20.1%	34.2%
Fillmore	Current binge drinking	0.0%	5.3%	11.5%
Nebraska		1.3%	6.2%	15.0%
Fillmore	Current marijuana	3.3%	7.0%	9.8%
Nebraska		3.0%	7.3%	13.9%
Fillmore	Current tobacco	6.7%	5.3%	21.3%
Nebraska		3.7%	8.0%	15.3%
Fillmore	Current vaping	10.0%	14.0%	21.3%
Nebraska		10.4%	24.7%	37.3%
Fillmore	Hopeful for future (past week)	86.7%	86.2%	78.7%
Nebraska		78.0%	76.1%	77.6%

****JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Fillmore	Youth Reported Gang Involvement	0.0%	1.8%	10.0%
Nebraska		3.8%	4.4%	3.8%



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Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	FILLMORE COUNTY					
Arrest Offense						
Total	28	21	-25.00	1	0	-100.00
Rape Total		1	-	-	-	-
Aggravated Assault Total	1	-	-100.00	0	-	-
Motor Vehicle Theft Total	-	1	-	-	-	-
Other Assaults	2	2	0.00	0	-	-
Vandalism	1	-	-100.00	-	-	-
Weapons; Carrying, Possessing, etc.	1	-	-100.00	0	-	-
Drug Violations - Sale/Manufacturing	2	-	-100.00	0	-	-
Drug Violations - Possession	3	1	-66.67	0	-	-
Driving Under the Influence	5	9	80.00	0	-	-
Liquor Laws	5	5	0.00	0	0	-
Disorderly Conduct	5	-	-100.00	0	-	-
All Other Offenses (Except Traffic)	3	2	-33.33	1	-	-100.00

Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Fillmore			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M</i> = --, <i>SD</i> = --, --			<i>M</i> = 5.64, <i>SD</i> = 3.65, 0-17		

Could not compute because Adams county only had 1 NYS assessment completed



COUNTY NEEDS ASSESSMENT FY 2020-2021

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	27*	--	--	--	--	--	--	--
Youth referred to diversion	8	0%	0%	0%	0%	12.50%	0%	87.50%
Youth enrolled in diversion	8	0%	0%	0%	0%	12.50%	0%	87.50%
Successful completion diversion	6	0%	0%	0%	0%	0%	0%	100%
Youth with multiple charges	2	0%	0%	0%	0%	0%	0%	100%
Filed on in adult court	--	--	--	--	--	--	--	--
RAI Override: More Severe	0	0%	0%	0%	0%	0%	0%	0%
RAI Override: Less Severe	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	4	0%	0%	0%	25%	0%	0%	75%
Successful probation	17	0%	0%	0%	17.60%	0%	0%	82.40%
Revocation of probation	8	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--



Youth booked into detention more than once	--	--	--	--	--	--	--	--
--	----	----	----	----	----	----	----	----

*Fillmore County sheriff only partially reported to NCC in 2018

Family Level

- Number of people with bachelor’s degrees is lower compared to the state; this could be a result of residents going to college in a different community and not returning to Fillmore County.
- 8th graders report feeling less supported by adults at home compared to the state, while 12th graders report feeling less supported by adults in schools compared to the state.
- 76% of abuse/neglect calls are unfounded.

Table 15. Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Fillmore	Nebraska
Poverty/SES	Children <18 in Poverty	11.7%	14.8%
	Number of children 12-17 below 185% poverty	95	43,814
	Percent of children 12-17 below 185% poverty	28.8%	28.9%
Educational attainment	Age 25+ with B.D.	19.9%	31.3%
	County rank	57	-
	Age 25+ with some college, no degree	21.3%	23.0%
	County rank	80	-
	Age 25+ with HS degree	91.9%	91.1%
	County Rank	56	-
Technology and computers in the home	% under 18 with a computer at home	99.2%	96.9%
	County rank	38	-
	% under 18 with an internet subscription at home	93.3%	91.0%
	County rank	31	-
	% under 18 with broadband internet access at home	92.8%	90.8%
	County Rank	30	-



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Housing	Owner-occupied households	1,898	498,567
	Total households	2,510	754,063
	Owner %	75.6%	66.1%
	Renters	612	255,496
	Renter %	24.4%	33.9%
Transportation	Households with no vehicle available	60	40,465
	Total households	2,510	754,063
	No vehicle %	2.4%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Fillmore	Adult at home who listens	86.7%	87.7%	93.4%
Nebraska		87.3%	85.0%	85.6%
Fillmore	Adult at school who listens	90.0%	86.2%	83.6%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Fillmore	0	0	2	1
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Fillmore	80	31%	4%	76%
Nebraska	36,480	33.4%	16.0%	68.3%



Community Level

- There are not many violent arrests in this community.
- Youth perceptions of community attitudes on substance abuse are lower compared to the state in almost all categories, with the exception of 8th and 12th graders' perception of community attitudes on marijuana.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment).
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.
Community Violence Measured by Arrests for Violent Crime (2019) ⁱ

Type of Violence	Fillmore	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	1	264
Robbery	0	367
Aggravated Assault	0	1,639
Other Assaults	2	8,782

Table 20.
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Fillmore	Wrong/very wrong – Marijuana	96.7%	87.7%	88.5%
Nebraska		94.4%	89.8%	85.2%
Fillmore	Wrong/very wrong – alcohol	83.3%	71.9%	55.7%
Nebraska		89.1%	80.4%	68.7%
Fillmore	Wrong/very wrong – cigarettes	90.0%	80.4%	68.9%
Nebraska		92.9%	89.0%	78.7%



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	24	35	68.6%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	104	143	72.7%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	129	186	69.4%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- This county is not a county required to provide counsel under statute; however, access to counsel is lower in this community than in the state.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
 - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
 - It is not clear why all first time offenders are not referred to diversion but perhaps this is due to the ineligible offenses.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Fillmore	Nebraska
Access to Counsel	40.0 -- 59.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section [43-247](#), counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Fillmore	Nebraska
Curfew Court Filing	0	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Fillmore					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	0	0	0	1	1
3B - Uncontrollable	0	0	1	0	0	1
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Fillmore	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Not Sure	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Not Sure	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes: Sexual Assault, Possession of drugs other than marijuana/tobacco	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%



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Currently drug test	Yes	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; \$25 per month (for 4 months, unless extended)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%



Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.
 - This is an increase from 2019's response rate.
- Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas
- The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.
 - Good diversity on system points
- Almost half of the responders indicated they did not feel heard on the team.

Table 26. Collective Impact Survey Response Rates ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	23	23	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	42	51	82.4%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	65	74	87.8%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	0	1	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	20	25	80.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	20	29	69.0%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	0	4	0.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	25	28	89.3%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	26	37	70.3%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	0	2	0.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	5	8	62.5%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	5	10	50.0%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1	5	20.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	12	31	38.7%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	13	36	36.1%



Franklin County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

COUNTY NEEDS ASSESSMENT FY 2020-2021

EVIDENCE-BASED
NEBRASKA



Youth Level

- In 2018/2019 Hispanic youth are over-represented in chronic absenteeism compared to Franklin County demographics and school enrollment.
 - While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- More youth have IDEA plans than the state comparison across all years.
- More youth in Franklin County are on free/reduced lunch compared to the state.
- This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED; there are a low number of cases to consider at all system points but white youth make up the majority of youth served at all system points.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Franklin	134	94.0%	5.2%	0.0%	0.0%	0.0%	0.7%

Females

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Franklin	143	95.1%	2.8%	2.1%	0.0%	0.0%	0.0%

[Click here to go back to RED analysis](#)



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Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Franklin	307	1.30%	0.33%	0.33%	0.00%	0.00%	97.07%	0.98%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Franklin	296	2.36%	0.00%	1.01%	0.00%	0.00%	96.28%	0.34%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Franklin	295	2.71%	0.34%	1.02%	0.68%	0.00%	94.24%	1.02%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Franklin	308	2.27%	0.32%	0.65%	0.00%	0.00%	95.13%	1.62%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Franklin	281	2.14%	0.00%	0.36%	0.36%	0.00%	95.02%	2.14%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Franklin	24	*	*	*	*	*	100.00%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Franklin	31	*	*	*	*	*	100.00%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Franklin	38	*	*	*	*	*	100.00%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Franklin	47	*	*	*	*	*	100.00%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Franklin	117	11.11%	*	*	*	*	88.89%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students



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Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Franklin	307	15.31%	*	*	49.84%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Franklin	296	19.59%	*	*	53.38%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Franklin	295	20.00%	*	*	55.25%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Franklin	308	16.56%	*	*	55.84%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Franklin	281	17.79%	4.27%	*	49.47%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Franklin	113	123	22.6	24.6	91.9%	68

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.
 Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Franklin	Loss of sleep from worry	--	--	--
Nebraska		18.0%	20.6%	21.6%
Franklin	Depressed	--	--	--
Nebraska		31.1%	34.8%	35.3%
Franklin	Considered/Attempted suicide	--	--	--
Nebraska		22.9%	18.2%	16.2%
Franklin	Current alcohol	--	--	--
Nebraska		9.8%	20.1%	34.2%



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Franklin	Current binge drinking	--	--	--
Nebraska		1.3%	6.2%	15.0%
Franklin	Current marijuana	--	--	--
Nebraska		3.0%	7.3%	13.9%
Franklin	Current tobacco	--	--	--
Nebraska		3.7%	8.0%	15.3%
Franklin	Current vaping	--	--	--
Nebraska		10.4%	24.7%	37.3%
Franklin	Hopeful for future (past week)	--	--	--
Nebraska		78.0%	76.1%	77.6%

*Franklin County did not participate in the Nebraska Risk and Protective Factors Survey

****JJJ is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8th	10th	12th
Franklin	Youth Reported Gang Involvement	--	--	--
Nebraska		3.8%	4.4%	3.8%

*Franklin County did not participate in the Nebraska Risk and Protective Factors Survey



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Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	FRANKLIN COUNTY					
Arrest Offense						
Total	28	32	14.29	0	0	
Aggravated Assault Total	-	1	-	-	0	-
Burglary Total	2	-	-100.00	0	-	-
Larceny-Theft Total	3	-	-100.00	0	-	-
Motor Vehicle Theft Total	1	-	-100.00	0	-	-
Other Assaults	4	6	50.00	0	0	-
Fraud	1	-	-100.00	0	-	-
Vandalism	1	-	-100.00	0	-	-
Weapons; Carrying, Possessing, etc.	1	3	200.00	0	0	-
Drug Violations - Sale/Manufacturing	-	1	-	-	0	-
Drug Violations - Possession	3	4	33.33	0	0	-
Driving Under the Influence	4	2	-50.00	0	0	-
Liquor Laws	3		-100.00	0	-	-
Disorderly Conduct		1	-	-	0	-
All Other Offenses (Except Traffic)	5	14	180.00	0	0	-

Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Franklin			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	M = --, SD = --, --			M = 5.64, SD = 3.65, 0-17		

Could not compute because Adams county only had 1 NYS assessment completed



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Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	0	--	--	--	--	--	--	--
Youth referred to diversion	--	--	--	--	--	--	--	--
Youth enrolled in diversion	--	--	--	--	--	--	--	--
Successful completion diversion	--	--	--	--	--	--	--	--
Youth with multiple charges	4	0%	0%	0%	25%	0%	0%	75%
Filed on in adult court	1	0%	0%	0%	0%	0%	0%	100%
RAI Override: More Severe	1	0%	0%	0%	0%	0%	0%	100%
RAI Override: Less Severe	1	0%	0%	0%	0%	0%	0%	100%
Probation intake	6	0%	0%	0%	0%	0%	0%	100%
Successful probation	14	0%	0%	0%	0%	0%	0%	100%
Revocation of probation	1	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



Family Level

- Franklin County has a higher rate of poverty compared to the state
- Number of people with bachelor's degrees is lower compared to the state; this could be a result of residents going to college in a different community and not returning to Franklin County.
- The percentage of youth with an internet subscription and access to broadband internet at home is slightly lower than the state.
- 79% of abuse/neglect cases are unfounded.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Franklin	Nebraska
Poverty/SES	Children <18 in Poverty	19.8%	14.8%
	Number of children 12-17 below 185% poverty	89	43,814
	Percent of children 12-17 below 185% poverty	43.8%	28.9%
Educational attainment	Age 25+ with B.D.	16.6%	31.3%
	County rank	86	-
	Age 25+ with some college, no degree	28.9%	23.0%
	County rank	15	-
	Age 25+ with HS degree	92.7%	91.1%
	County Rank	43	-
Technology and computers in the home	% under 18 with a computer at home	97.9%	96.9%
	County rank	56	-
	% under 18 with an internet subscription at home	87.2%	91.0%
	County rank	69	-
	% under 18 with broadband internet access at home	87.2%	90.8%
	County Rank	67	-
Housing	Owner-occupied households	1,131	498,567



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	Total households	1,354	754,063
	Owner %	83.5%	66.1%
	Renters	223	255,496
	Renter %	16.5%	33.9%
Transportation	Households with no vehicle available	24	40,465
	Total households	1,354	754,063
	No vehicle %	1.8%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8th	10th	12th
Franklin	Adult at home who listens	--	--	--
Nebraska		87.3%	85.0%	85.6%
Franklin	Adult at school who listens	--	--	--
Nebraska		85.2%	85.0%	87.4%

*Franklin County did not participate in the Nebraska Risk and Protective Factors Survey

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Franklin	0	0	2	2
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Franklin	49	29%	7%	79%
Nebraska	36,480	33.4%	16.0%	68.3%



Community Level

- There are not many violent arrests in this community.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment).
 - When looking at the yearly data in the Appendix, Franklin County has 100% sealed for dismissed/dropped cases; it may be that cases still open from 2019 at the time of analysis impacted the overall total.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19. Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	County	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	0	264
Robbery	0	367
Aggravated Assault	1	1,639
Other Assaults	6	8,782

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Franklin	Wrong/very wrong – Marijuana	--	--	--
Nebraska		94.4%	89.8%	85.2%
Franklin	Wrong/very wrong – alcohol	--	--	--
Nebraska		89.1%	80.4%	68.7%
Franklin	Wrong/very wrong – cigarettes	--	--	--
Nebraska		92.9%	89.0%	78.7%

*Franklin County did not participate in the Nebraska Risk and Protective Factors Survey



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	23	26	88.5%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	48	60	80.0%
Filed in Adult Court (M or I)	2	2	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	73	88	83.0%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- Despite not being in a county required to provide counsel under statute, access to counsel is similar to the state average, but still lower than ideal.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
 - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
 - It is not clear why all first time offenders are not referred to diversion but perhaps this is due to the ineligible offenses.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Franklin	Nebraska
Access to Counsel	60.0% -- 79.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Franklin	Nebraska
Curfew Court Filing	4	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Franklin					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	1	0	0	0	1
3B - Uncontrollable	0	0	1	1	1	3
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Franklin	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	No	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Yes	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes: Felonies and most Class 1 Misdemeanors	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	Yes	Yes: 27.3% No: 61.4%



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		Not sure: 11.4%
Currently drug test	No	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; Depends on offense/charge and programs utilized	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	Yes; pursuant to juvenile court sealing process	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)

Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.
 - This is an increase from 2019's response rate.
- Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas
- The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.
 - Good diversity on system points
- Almost half of the responders indicated they did not feel heard on the team.

Table 26.
 Collective Impact Survey Response Rates ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27.
 Collective Impact Survey Scores ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%

References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%200by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	3	3	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	22	23	95.7%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	25	26	96.2%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	6	7	85.7%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	9	13	69.2%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	16	21	76.2%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	4	4	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	10	10	100.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	14	14	100.0%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	7	7	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	6	6	100.0%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	14	14	100.0%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	3	5	60.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1	8	12.5%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	4	13	30.8%



Harlan County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

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EVIDENCE-BASED
NEBRASKA



Youth Level

While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.

More youth have IDEA plans than the state comparison across all years.

While lower than the state average, Harlan County has seen an increase in youth receiving free/reduced lunch in recent years.

This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.

Arrests for all ages are down between 2018-2019

JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Harlan	152	83.6%	13.2%	0.0%	0.0%	0.0%	3.3%

Females

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Harlan	224	86.2%	8.5%	0.0%	0.0%	0.0%	5.4%



COUNTY NEEDS ASSESSMENT FY 2020-2021

[Click here to go back to RED analysis](#)

Table 2.
 School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-	Harlan	279	3.94%	0.36%	0.36%	1.08%	0.72%	93.19%	0.36%
2015	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-	Harlan	293	4.10%	0.34%	0.34%	1.02%	0.68%	93.52%	0.00%
2016	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-	Harlan	322	3.73%	0.62%	0.31%	0.00%	0.00%	95.34%	0.00%
2017	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-	Harlan	336	3.27%	0.30%	0.30%	0.00%	0.00%	95.83%	0.30%
2018	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-	Harlan	353	2.83%	0.57%	0.28%	0.00%	0.00%	96.03%	0.28%
2019	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-	Harlan	72	*	*	*	*	*	100.00%	*
2015	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-	Harlan	15	*	*	*	*	*	100.00%	*
2016	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-	Harlan	20	*	*	*	*	*	100.00%	*
2017	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-	Harlan	14	*	*	*	*	*	100.00%	*
2018	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-	Harlan	71	*	*	*	*	*	100.00%	*
2019	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students



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Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Harlan	279	18.28%	*	*	40.86%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Harlan	293	16.38%	*	*	43.69%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Harlan	322	16.77%	*	*	41.93%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Harlan	336	17.26%	*	*	32.14%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Harlan	353	19.83%	*	*	43.91%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Harlan	106	107	21.2	21.4	99.1%	3

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.
 Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

	Youth Report of MH Symptoms	8 th	10 th	12 th
Harlan	Loss of sleep from worry	--	--	--
Nebraska		18.0%	20.6%	21.6%
Harlan	Depressed	--	--	--
Nebraska		31.1%	34.8%	35.3%



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Harlan	Considered/Attempted suicide	--	--	--
Nebraska		22.9%	18.2%	16.2%
Harlan	Current alcohol	--	--	--
Nebraska		9.8%	20.1%	34.2%
Harlan	Current binge drinking	--	--	--
Nebraska		1.3%	6.2%	15.0%
Harlan	Current marijuana	--	--	--
Nebraska		3.0%	7.3%	13.9%
Harlan	Current tobacco	--	--	--
Nebraska		3.7%	8.0%	15.3%
Harlan	Current vaping	--	--	--
Nebraska		10.4%	24.7%	37.3%
Harlan	Hopeful for future (past week)	--	--	--
Nebraska		78.0%	76.1%	77.6%

*Harlan County did not participate in the Nebraska Risk and Protective Factors Survey

**** JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Harlan	Youth Reported Gang Involvement	--	--	--
Nebraska		3.8%	4.4%	3.8%

*Harlan County did not participate in the Nebraska Risk and Protective Factors Survey



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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
Summary Arrest Date	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Jurisdiction by Geography	HARLAN COUNTY					
Arrest Offense						
Total	30	6	-80.00	1	0	-100.00
Drug Violations - Sale/Manufacturing	1	-	-100.00	0	-	-
Drug Violations - Possession	15	3	-80.00	0	0	-
Driving Under the Influence	3	2	-33.33	0	0	-
Liquor Laws	11	1	-90.91	1	0	-100.00

Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Harlan			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M = --, SD = --, --</i>			<i>M = 5.64, SD = 3.65, 0-17</i>		

Could not compute because Adams county only had 1 NYS assessment completed



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Table 14.
 Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	10*	--	--	--	--	--	--	--
Youth referred to diversion	14	0%	0%	0%	7.10%	0%	0%	92.90%
Youth enrolled in diversion	14	0%	0%	0%	7.10%	0%	0%	92.90%
Successful completion diversion	12	0%	0%	0%	8.30%	0%	0%	91.70%
Youth with multiple charges	6	0%	0%	0%	0%	0%	0%	100%
Filed on in adult court	1	0%	0%	0%	0%	0%	0%	100%
RAI Override: More Severe	2	0%	0%	0%	0%	0%	0%	100%
RAI Override: Less Severe	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	2	0%	0%	0%	0%	0%	0%	100%
Successful probation	16	0%	0%	0%	12.50%	0%	0%	87.50%
Revocation of probation	6	0%	0%	0%	16.70%	0%	0%	83.30%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Harlan County sheriff did not report to NCC 2015 - 2016 or 2018

Family Level



Harlan County has a higher rate of poverty compared to the state
 Number of people with bachelor's degrees is lower compared to the state;
 this could be a result of residents going to college in a different community
 and not returning to Harlan County.

Table 15.
 Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Harlan	Nebraska
Poverty/SES	Children <18 in Poverty	16.0%	14.8%
	Number of children 12-17 below 185% poverty	51	43,814
	Percent of children 12-17 below 185% poverty	18.0%	28.9%
Educational attainment			
	Age 25+ with B.D.	21.4%	31.3%
	County rank	42	-
	Age 25+ with some college, no degree	22.8%	23.0%
	County rank	65	-
	Age 25+ with HS degree	90.1%	91.1%
	County Rank	68	-
Technology and computers in the home			
	% under 18 with a computer at home	99.6%	96.9%
	County rank	24	-
	% under 18 with an internet subscription at home	95.3%	91.0%
	County rank	19	-
	% under 18 with broadband internet access at home	95.3%	90.8%
	County Rank	18	-
Housing			
	Owner-occupied households	1,218	498,567
	Total households	1,521	754,063
	Owner %	80.1%	66.1%
	Renters	303	255,496
	Renter %	19.9%	33.9%



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Transportation	Households with no vehicle available	28	40,465
	Total households	1,521	754,063
	No vehicle %	1.8%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8th	10th	12th
Harlan	Adult at home who listens	--	--	--
Nebraska		87.3%	85.0%	85.6%
Harlan	Adult at school who listens	--	--	--
Nebraska		85.2%	85.0%	87.4%

*Harlan County did not participate in the Nebraska Risk and Protective Factors Survey

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Harlan	0	0	0	0
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Harlan	40	40%	13%	81%
Nebraska	36,480	33.4%	16.0%	68.3%

Community Level



Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment).
 Data for race and ethnicity at each juvenile justice system point is

Table 19. Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Harlan	Nebraska
Murder and Nonnegligent manslaughter	--	34
Rape	--	264
Robbery	--	367
Aggravated Assault	--	1,639
Other Assaults	--	8,782

No data presented, or frequencies are 0

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Harlan	Wrong/very wrong – Marijuana	--	--	--
Nebraska		94.4%	89.8%	85.2%
Harlan	Wrong/very wrong – alcohol	--	--	--
Nebraska		89.1%	80.4%	68.7%
Harlan	Wrong/very wrong – cigarettes	--	--	--
Nebraska		92.9%	89.0%	78.7%

*Harlan County did not participate in the Nebraska Risk and Protective Factors Survey

Table 21. Juvenile Court Record Sealing Analysis (2015 – 2019) ^m



see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	21	27	77.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	94	140	67.1%
Filed in Adult Court (M or I)	14	14	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	129	181	71.3%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

This county is not a county required to provide counsel under statute; however, access to counsel is lower in this community than in the state. There are no curfew and few 3A, 3B, and 3C filings in court so the community is diverting appropriately. With respect to diversion practices, the community may want to consider a few things:

- Not filing all unsuccessful cases, if the youth completed most of the diversion plan
- Allowing warning letters for the lowest risk youth
- Comparing diversion fees to court costs so they are

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Harlan	Nebraska
Access to Counsel	40.0% -- 59.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section [43-247](#), counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Harlan	Nebraska
Curfew Court Filing	0	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Harlan					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	1	0	1	0	2
3B - Uncontrollable	0	0	1	4	0	5
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Harlan	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	No	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Yes	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Not Sure	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	No	Yes: 31.8%



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		No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; Did not indicate amount	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.

This is an increase from 2019's response rate.

Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas

The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.

Table 26. Collective Impact Survey Response Rates ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	5	5	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	30	30	100.0%
Filed in Adult Court (M or I)	4	4	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	39	39	100.0%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	4	4	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	20	20	100.0%
Filed in Adult Court (M or I)	6	6	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	30	30	100.0%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1	2	50.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	11	27	40.7%
Filed in Adult Court (M or I)	2	2	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	14	31	45.2%



COUNTY NEEDS ASSESSMENT FY 2020-2021

2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	8	13	61.5%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	29	56	51.8%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	38	70	54.3%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	3	3	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	4	7	57.1%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	8	11	72.7%



Kearney County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

COUNTY NEEDS ASSESSMENT FY 2020-2021

EVIDENCE-BASED
NEBRASKA



Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
 - 2015-2017 there were higher rates of chronic absenteeism for Hispanic youth compared to school enrollment.
 - The rates of Hispanic youth with chronic absenteeism in 2018-2019 are comparable to the school enrollment
- More youth have IDEA plans than the state comparison across all years.
- The last two years have seen an increase in youth with 504 plans which are higher than state averages.
- 10th graders report loss of sleep from worry and having considered/attempted suicide at higher rates than the state
- 35.5% of 12th graders report being depressed; while not higher than the state, this is over 1/3 of 12th graders.
- 12th graders report higher rates of alcohol, marijuana, tobacco, and vaping as compared to the state; 10th graders report higher rates of binge drinking compared to the state.
- 10th graders report feeling less hopeful for the future than the state average.
- 12th graders report higher rates of gang involvement than the state average.
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. Compared to the overall population of Kearney County, American Indian and Hispanic youth are overrepresented in revocation of probation.
 - 26.7% of the juvenile cases filed in adult court and 12.5% of cases with multiple charges are missing race/ethnicity data.

Table 1. Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Kearney	368	81.8%	9.5%	0.0%	0.0%	0.0%	8.7%



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Females

Geographic Area Name		Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Kearney	383	82.8%	9.9%	1.0%	0.0%	4.4%	1.8%

[Click here to go back to RED analysis](#)

Table 2.
 School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Kearney	1263	7.05%	0.24%	0.24%	0.55%	0.32%	90.82%	0.79%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Kearney	1265	7.67%	0.24%	0.24%	0.87%	0.08%	90.36%	0.55%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Kearney	1284	8.02%	0.16%	0.23%	0.31%	0.00%	90.42%	0.86%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Kearney	1321	7.72%	0.15%	0.30%	0.61%	0.00%	90.23%	0.98%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Kearney	1351	7.11%	0.37%	0.37%	0.52%	0.07%	90.53%	1.04%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Kearney	81	*	*	*	*	*	100.00%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Kearney	89	16.85%	*	*	*	*	83.15%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%



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2016-2017	Kearney	125	10.40%	*	*	*	*	89.60%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Kearney	89	*	*	*	*	*	100.00%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Kearney	151	7.28%	*	*	*	*	92.72%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4. Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Kearney	1263	18.53%	1.90%	*	36.34%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Kearney	1265	18.74%	1.42%	*	35.42%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Kearney	1284	18.07%	0.86%	0.93%	34.97%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Kearney	1321	19.38%	2.12%	0.83%	35.43%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Kearney	1351	19.25%	2.07%	0.74%	33.46%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5. Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Kearney	439	460	29.3	30.7	95.4%	34

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.



Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Kearney	Loss of sleep from worry	11.4%	23.1%	18.6%
Nebraska		18.0%	20.6%	21.6%
Kearney	Depressed	19.3%	30.8%	35.5%
Nebraska		31.1%	34.8%	35.3%
Kearney	Considered/Attempted suicide	13.6%	26.9%	13.6%
Nebraska		22.9%	18.2%	16.2%
Kearney	Current alcohol	9.2%	18.9%	36.2%
Nebraska		9.8%	20.1%	34.2%
Kearney	Current binge drinking	1.1%	11.5%	12.3%
Nebraska		1.3%	6.2%	15.0%
Kearney	Current marijuana	0.0%	7.7%	19.3%
Nebraska		3.0%	7.3%	13.9%
Kearney	Current tobacco	2.3%	7.5%	16.9%
Nebraska		3.7%	8.0%	15.3%
Kearney	Current vaping	5.7%	22.6%	40.7%
Nebraska		10.4%	24.7%	37.3%
Kearney	Hopeful for future (past week)	79.5%	71.7%	83.1%
Nebraska		78.0%	76.1%	77.6%

****JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.



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Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Kearney	Youth Reported Gang Involvement	1.1%	1.9%	5.1%
Nebraska		3.8%	4.4%	3.8%

Table 12.
 Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	Kearney County					
Arrest Offense						
Total	91	66	-27.47	8	5	-37.50
Rape Total	2	-	-100.00	1	-	-100.00
Aggravated Assault Total	2	1	-50.00	-	-	-
Burglary Total	1	-	-100.00	-	-	-
Larceny-Theft Total	3	4	33.33	1	2	100.00
Motor Vehicle Theft Total	1	1	0.00	-	-	-
Other Assaults	19	14	-26.32	1	1	0.00
Fraud	2	-	-100.00	-	-	-
Stolen Property; Buying, Receiving, Possessing	3	-	-100.00	-	-	-
Vandalism	7	7	0.00	2	2	0.00
Weapons; Carrying, Possessing, etc.	1	-	-100.00	0	-	-
Drug Violations - Sale/Manufacturing	1	-	-100.00	-	-	-
Drug Violations - Possession	16	13	-18.75	2	0	-100.00
Offenses Against Family and Children	2	-	-100.00	-	-	-
Driving Under the Influence	13	13	0.00	0	0	-
Liquor Laws	2	1	-50.00	0	0	-
Disorderly Conduct	1	1	0.00			-
All Other Offenses (Except Traffic)	15	15	15	15	15	15

Table 13.
 Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Kearney			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%



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Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	$M = --, SD = --, --$			$M = 5.64, SD = 3.65, 0-17$		

Could not compute because Adams county only had 1 NYS assessment completed

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	54	--	--	--	--	--	--	--
Youth referred to diversion	13	0%	0%	0%	0%	0%	0%	100%
Youth enrolled in diversion	12	0%	0%	0%	0%	0%	0%	100%
Successful completion diversion	8	0%	0%	0%	0%	0%	0%	100%
Youth with multiple charges	8	0%	0%	0%	0%	0%	12.50%	87.50%
Filed on in adult court	15	0%	0%	0%	6.70%	0%	26.70%	66.70%
RAI Override: More Severe	1	0%	0%	0%	0%	0%	0%	100%
RAI Override: Less Severe	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	8	0%	0%	0%	0%	0%	0%	100%



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Successful probation	28	0%	0%	0%	0%	0%	0%	100%
Revocation of probation	16	6.20%	0%	0%	18.80%	0%	0%	75%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



Family Level

- Kearney County has a higher rate of poverty compared to the state.
- Number of people with bachelor's degrees is lower compared to the state; this could be a result of residents going to college in a different community and not returning to Kearney County.
- A high number of students have computers and access to internet at home.
- With regard to adults at school who listen, 10th graders report a lower average than the state.
- Kearney County students report a high rate of adults at home who listen, especially 8th graders

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Kearney	Nebraska
Poverty/SES	Children <18 in Poverty	16.9%	14.8%
	Number of children 12-17 below 185% poverty	241	43,814
	Percent of children 12-17 below 185% poverty	45.2%	28.9%
Educational attainment	Age 25+ with B.D.	22.7%	31.3%
	County rank	32	-
	Age 25+ with some college, no degree	27.3%	23.0%
	County rank	22	-
	Age 25+ with HS degree	96.1%	91.1%
	County Rank	5	-
Technology and computers in the home	% under 18 with a computer at home	99.4%	96.9%
	County rank	29	-
	% under 18 with an internet subscription at home	95.9%	91.0%
	County rank	18	-
	% under 18 with broadband internet access at home	95.9%	90.8%
	County Rank	16	-
Housing	Owner-occupied households	1,948	498,567
	Total households	2,682	754,063



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	Owner %	72.6%	66.1%
	Renters	734	255,496
	Renter %	27.4%	33.9%
Transportation	Households with no vehicle available	136	40,465
	Total households	2,682	754,063
	No vehicle %	5.1%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Kearney	Adult at home who listens	96.6%	90.4%	89.5%
Nebraska		87.3%	85.0%	85.6%
Kearney	Adult at school who listens	89.9%	83.0%	88.1%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Kearney	3	2	11	6
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Kearney	113	43%	12%	69%
Nebraska	36,480	33.4%	16.0%	68.3%



Community Level

- Other assaults are high compared to other violent crime arrests, but it is still a low rate.
- Overall youth report that the community finds marijuana, alcohol, and cigarette use wrong
 - 10th graders perception of community attitudes on alcohol being wrong are lower than state averages.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Kearney	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	0	264
Robbery	0	367
Aggravated Assault	1	1,639
Other Assaults	14	8,782

Table 20.

Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Kearney	Wrong/very wrong – Marijuana	96.6%	94.2%	91.2%
Nebraska		94.4%	89.8%	85.2%
Kearney	Wrong/very wrong – alcohol	90.9%	78.8%	73.7%
Nebraska		89.1%	80.4%	68.7%
Kearney	Wrong/very wrong – cigarettes	95.5%	90.4%	78.9%
Nebraska		92.9%	89.0%	78.7%



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	13	30	43.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	78	135	57.8%
Filed in Adult Court (M or I)	21	27	77.8%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	112	194	57.7%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- Despite not being in a county required to provide counsel under statute, access to counsel is similar to the state average, but still lower than ideal.
- There are few curfew and 3A, 3B, and 3C filings in court so the community is diverting appropriately.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
 - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
 - It is not clear why all first time offenders are not referred to diversion but perhaps this is due to the ineligible offenses.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Kearney	Nebraska
Access to Counsel	60.0% -- 79.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section [43-247](#), counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Kearney	Nebraska
Curfew Court Filing	0	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Kearney					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	0	1	1	2	4
3B - Uncontrollable	0	1	0	2	0	3
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Kearney	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	No	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	No	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes; any serious crime and DUI	Yes: 86.4% No: 9.1% Not sure: 4.5%



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Warning letters instead of intervention	Yes	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	No	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; Did not indicate amount	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	Yes; failure to meet deadline followed up with phone call and letter.	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.
 - This is an increase from 2019's response rate.
- Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas
- The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.
 - Good diversity on system points
- Almost half of the responders indicated they did not feel heard on the team.

Table 26. Collective Impact Survey Response Rates ^P

	South Central Team		Nebraska	
Year of survey	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

	South Central Team		Nebraska	
Year of survey	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations⁹

Table 28.
Community Planning Team Diversity^p

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	4	6	66.7%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	12	14	85.7%
Filed in Adult Court (M or I)	7	9	77.8%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	23	29	79.3%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1	1	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	16	21	76.2%
Filed in Adult Court (M or I)	7	7	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	24	29	82.8%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	4	5	80.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	19	29	65.5%
Filed in Adult Court (M or I)	3	4	75.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	26	38	68.4%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	3	6	50.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	12	32	37.5%
Filed in Adult Court (M or I)	4	6	66.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	19	44	43.2%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1	12	8.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	19	39	48.7%
Filed in Adult Court (M or I)	0	1	0.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	20	52	38.5%



Nuckolls County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

COUNTY NEEDS ASSESSMENT FY 2020-2021

EVIDENCE-BASED
NEBRASKA



Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.
 - In 2017/2018 the rate of Hispanic youth with chronic absenteeism was disproportionately high compared to the school data.
 - Absenteeism numbers decreased in the last two year.
- More youth have IDEA plans than the state comparison across all years.
- The number of youth receiving free/reduced lunch has been higher than the state average in Nuckolls County since 2016.
- 12th graders reports higher rates of loss of sleep from worry, feeling depressed, and having considered/attempted suicide compared to the state; 8th graders also report higher rates of loss of sleep from worry, and 10th graders report higher rates of feeling depressed.
- 12th graders report higher rates of alcohol, binge drinking, tobacco, and vaping; 10th graders report higher rates of alcohol, tobacco, and vaping, compared to the state.
- All grades report lower rates of being hopeful for future compared to the state.
- 10th and 12th graders report much higher rates of gang involvement compared to the state
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED, however it appears that white youth are overrepresented at all system points. This may be due to a lack of race/ethnicity data at all points.
 - Race/ethnicity data is missing or unspecified at the three diversion points. Data for race and ethnicity at each juvenile justice system point is imperative for an accurate RED analysis.

Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Nuckolls	237	100.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Females



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Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Nuckolls	199	94.5%	0.0%	0.0%	1.5%	0.0%	4.0%

[Click here to go back to RED analysis](#)

Table 2.
 School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Nuckolls	1189	3.78%	0.00%	0.34%	0.67%	0.50%	93.61%	1.09%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Nuckolls	1133	4.06%	0.00%	0.44%	0.62%	0.35%	93.29%	1.24%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Nuckolls	1129	3.99%	0.00%	0.44%	1.15%	0.35%	93.18%	0.89%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Nuckolls	1102	4.26%	0.00%	0.27%	0.91%	0.27%	93.01%	1.27%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Nuckolls	1116	5.02%	0.00%	0.54%	1.25%	0.27%	91.67%	1.25%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Nuckolls	91	*	*	*	*	*	100.00%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Nuckolls	64	*	*	*	*	*	100.00%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
	Nuckolls	82	*	*	*	*	*	100.00%	*



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2016-2017	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Nuckolls	113	10.62%	*	*	*	*	89.38%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Nuckolls	70	*	*	*	*	*	100.00%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Nuckolls	1189	19.18%	0.93%	*	42.05%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Nuckolls	1133	19.33%	*	*	43.95%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Nuckolls	1129	19.75%	*	*	45.88%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Nuckolls	1102	24.41%	0.91%	*	47.10%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Nuckolls	1116	24.91%	0.90%	*	46.15%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Nuckolls	389	403	38.9	40.3	96.5%	22

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.



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Table 6. Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Nuckolls	Loss of sleep from worry	20.9%	15.6%	27.0%
Nebraska		18.0%	20.6%	21.6%
Nuckolls	Depressed	20.5%	37.5%	45.9%
Nebraska		31.1%	34.8%	35.3%
Nuckolls	Considered/Attempted suicide	7.0%	15.6%	27.0%
Nebraska		22.9%	18.2%	16.2%
Nuckolls	Current alcohol	4.5%	39.4%	51.4%
Nebraska		9.8%	20.1%	34.2%
Nuckolls	Current binge drinking	0.0%	6.1%	24.3%
Nebraska		1.3%	6.2%	15.0%
Nuckolls	Current marijuana	0.0%	6.1%	13.5%
Nebraska		3.0%	7.3%	13.9%
Nuckolls	Current tobacco	0.0%	12.1%	16.2%
Nebraska		3.7%	8.0%	15.3%
Nuckolls	Current vaping	2.3%	27.3%	45.9%
Nebraska		10.4%	24.7%	37.3%
Nuckolls	Hopeful for future (past week)	76.7%	60.6%	75.7%
Nebraska		78.0%	76.1%	77.6%

**** JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.



Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Nuckolls	Youth Reported Gang Involvement	2.3%	18.2%	13.5%
Nebraska		3.8%	4.4%	3.8%

Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date	NUCKOLLS COUNTY					
Jurisdiction by Geography	NUCKOLLS COUNTY					
Arrest Offense	NUCKOLLS COUNTY					
Total	37	29	-21.62	7	3	-57.14
Aggravated Assault Total	2	-	-100.00	0	-	-
Burglary Total	1	-	-100.00	1	-	-100.00
Larceny-Theft Total	3	2	-33.33	1	1	0.00
Other Assaults	5	5	0.00	1	0	-100.00
Embezzlement	1	-	-100.00	0	-	-
Vandalism	1	4	300.00	0	1	-
Weapons; Carrying, Possessing, etc.	2	-	-100.00	0	-	-
Drug Violations - Sale/Manufacturing	-	1	-	-	0	-
Drug Violations - Possession	9	1	-88.89	1	0	-100.00
Offenses Against Family and Children	-	3	-	-	1	-
Driving Under the Influence	1	2	100.00	0	0	-
Liquor Laws	2	-	-100.00	2	-	-100.00
Disorderly Conduct	6	5	-16.67	1	0	-100.00
All Other Offenses (Except Traffic)	4	4	4	4	4	4

Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g



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Score	Nuckolls			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M = --, SD = --, --</i>			<i>M = 5.64, SD = 3.65, 0-17</i>		

Could not compute because Adams county only had 1 NYS assessment completed

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	25*	--	--	--	--	--	--	--
Youth referred to diversion	19	0%	0%	0%	0%	0%	5.30%	94.70%
Youth enrolled in diversion	18	0%	0%	0%	0%	0%	5.60%	94.40%
Successful completion diversion	17	0%	0%	0%	0%	0%	5.90%	94.10%
Youth with multiple charges	1	0%	0%	0%	0%	0%	0%	100%
Filed on in adult court	--	--	--	--	--	--	--	--
RAI Override: More Severe	0	0%	0%	0%	0%	0%	0%	0%
RAI Override: Less Severe	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	1	0%	0%	0%	0%	0%	0%	100%
Successful probation	12	0%	0%	0%	0%	0%	0%	100%



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Revocation of probation	2	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Nuckolls County sheriff did not report to the NCC 2015 - 2018



Family Level

- Nuckolls County has a higher rate of poverty compared to the state
- Number of people with bachelor's degrees is lower compared to the state; this could be a result of residents going to college in a different community and not returning to Nuckolls County.
- Youth in Nuckolls County have slightly lower rates of computers and access to internet at home compared to the state.
- The percent of households without a vehicle at home is slightly higher than the state
- 8th and 10th graders report feeling less supported by adults at home compared to the state.
- 10th and 12th graders report lower rates of adults at home and school who listen; the rates are lower for 10th graders than 12th graders.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Nuckolls	Nebraska
Poverty/SES	Children <18 in Poverty	19.6%	14.8%
	Number of children 12-17 below 185% poverty	140	43,814
	Percent of children 12-17 below 185% poverty	38.7%	28.9%
Educational attainment	Age 25+ with B.D.	19.1%	31.3%
	County rank	65	-
	Age 25+ with some college, no degree	22.3%	23.0%
	County rank	69	-
	Age 25+ with HS degree	92.4%	91.1%
	County Rank	50	-
Technology and computers in the home	% under 18 with a computer at home	93.8%	96.9%
	County rank	84	-
	% under 18 with an internet subscription at home	88.6%	91.0%
	County rank	62	-
	% under 18 with broadband internet access at home	87.1%	90.8%
	County Rank	68	-



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Housing	Owner-occupied households	1,449	498,567
	Total households	1,914	754,063
	Owner %	75.7%	66.1%
	Renters	465	255,496
	Renter %	24.3%	33.9%
Transportation	Households with no vehicle available	115	40,465
	Total households	1,914	754,063
	No vehicle %	6.0%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Nuckolls	Adult at home who listens	95.0%	78.8%	83.8%
Nebraska		87.3%	85.0%	85.6%
Nuckolls	Adult at school who listens	93.0%	69.7%	86.5%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Nuckolls	0	0	0	0
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Nuckolls	62	39%	8%	67%
Nebraska	36,480	33.4%	16.0%	68.3%

Community Level

- There are not many violent arrests in this community.
- Youth perceptions of community attitudes on alcohol use and cigarettes are lower than the state for all grades, and for marijuana amongst 12th graders.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
 - Nuckolls County is very close to 100% for dismissed/dropped cases; there are cases from 2018 that are not sealed
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.
Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Nuckolls	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	0	264
Robbery	0	367
Aggravated Assault	0	1,639
Other Assaults	5	8,782

Table 20.
Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Nuckolls	Wrong/very wrong – Marijuana	95.0%	97.0%	83.3%
Nebraska		94.4%	89.8%	85.2%
Nuckolls	Wrong/very wrong – alcohol	82.5%	72.7%	55.6%
Nebraska		89.1%	80.4%	68.7%
Nuckolls	Wrong/very wrong – cigarettes	87.5%	84.8%	69.4%
Nebraska		92.9%	89.0%	78.7%



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	20	22	90.9%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	40	81	49.4%
Filed in Adult Court (M or I)	3	4	75.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	63	107	58.9%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- Nuckolls County is not a county required to provide counsel under statute; notably, access to counsel is low in this community.
- There are few curfew and 3A, 3B, and 3C filings in court so the community is diverting appropriately.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
 - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
 - It is not clear why all first time offenders are not referred to diversion but perhaps this is due to the ineligible offenses.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Nuckolls	Nebraska
Access to Counsel	40.0 -- 59.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Nuckolls	Nebraska
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Curfew Court Filing	0	352
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Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Nuckolls					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	0	1	2	1	4
3B - Uncontrollable	0	1	0	0	0	1
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Nuckolls	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Not Sure	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Not Sure	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%



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Charges/offenses that make a juvenile ineligible for diversion	Yes: Sexual Assault, Possession of drugs other than marijuana/tobacco	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	Yes	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; \$25 per month (for 4 months, unless extended)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.
 - This is an increase from 2019's response rate.
- Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas
- The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.
 - Good diversity on system points
- Almost half of the responders indicated they did not feel heard on the team.

Table 26. Collective Impact Survey Response Rates ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

Year of survey	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

- ^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- ^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- ^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- ^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education
- ^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- ^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- ^e **Referral to and utilization of services:** Department of Health and Human Services
- ^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^g Diversion programs
- ^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf
- ⁱ Child abuse and neglect
- ^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- ^k **Distance to detention facility:** Google Maps
- ^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	8	8	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	7	8	87.5%
Filed in Adult Court (M or I)	2	3	66.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	17	19	89.5%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1	1	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	5	11	45.5%
Filed in Adult Court (M or I)	1	1	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	7	13	53.8%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	4	4	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	14	20	70.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	18	24	75.0%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	7	9	77.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	13	29	44.8%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	20	38	52.6%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	--	--	--
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1	13	7.7%
Filed in Adult Court (M or I)			
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	1	13	7.7%



Phelps County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

COUNTY NEEDS ASSESSMENT FY 2020-2021

EVIDENCE-BASED
NEBRASKA



Youth Level

- While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Native American, and Black youth are over-represented statewide in chronic absenteeism.
- Hispanic youth are over-represented in chronic absenteeism compared to Phelps County demographics and school enrollment.
- More youth have IDEA plans than the state comparison across all years.
- While not higher than state averages, a little over 1/3 of youth in Phelps County qualify for free/reduced lunch.
- This community has not participated in the NRPFSS since 2012 and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.
- Arrests for all age groups are down from 2018 to 2019
- JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table.
- Juvenile arrests for other assaults, vandalism, drug possession, and runaway all increased from 2018-2019.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture of RED. Compared to the overall population of Phelps County, Hispanic youth are overrepresented in probation intakes, successful probation and revocation of probation.
- Over half the of the juvenile cases filed in adult court and juvenile court cases with multiple charges are missing race/ethnicity data.
- Once referred, youth of all race/ethnicity are enrolling and successfully completing diversion at the rate to which they were referred.

Table 1. Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Phelps	460	88.5%	11.5%	0.0%	0.0%	0.0%	0.0%

Females



COUNTY NEEDS ASSESSMENT FY 2020-2021

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Phelps	532	90.0%	6.2%	0.0%	0.0%	3.8%	0.0%

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Phelps	1592	7.91%	0.31%	0.25%	0.38%	0.00%	89.51%	1.63%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Phelps	1666	8.28%	0.36%	0.30%	0.42%	0.00%	89.14%	1.50%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Phelps	1626	9.10%	0.43%	0.49%	0.18%	0.00%	88.50%	1.29%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Phelps	1617	9.28%	0.31%	0.87%	0.31%	0.00%	87.88%	1.36%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Phelps	1588	9.70%	0.50%	0.38%	0.06%	0.00%	87.91%	1.45%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Phelps	118	14.41%	*	*	*	*	85.59%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Phelps	122	13.93%	*	*	*	*	86.07%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Phelps	132	9.85%	*	*	*	*	90.15%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Phelps	127	14.17%	*	*	*	*	85.83%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389



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2018-2019	Phelps	184	15.76%	*	*	*	*	84.24%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4. Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Phelps	1592	14.57%	1.32%	3.20%	34.36%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Phelps	1666	14.05%	*	3.30%	33.67%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Phelps	1626	14.94%	1.54%	2.58%	36.53%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Phelps	1617	17.63%	0.93%	2.78%	36.24%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Phelps	1588	17.44%	0.69%	1.57%	37.66%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5. Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Phelps	569	602	37.9	40.1	94.5%	41

Table 6. Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Phelps	Loss of sleep from worry	--	--	--
Nebraska		18.0%	20.6%	21.6%
Phelps	Depressed	--	--	--



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Nebraska		31.1%	34.8%	35.3%
Phelps	Considered/Attempted suicide	--	--	--
Nebraska		22.9%	18.2%	16.2%
Phelps	Current alcohol	--	--	--
Nebraska		9.8%	20.1%	34.2%
Phelps	Current binge drinking	--	--	--
Nebraska		1.3%	6.2%	15.0%
Phelps	Current marijuana	--	--	--
Nebraska		3.0%	7.3%	13.9%
Phelps	Current tobacco	--	--	--
Nebraska		3.7%	8.0%	15.3%
Phelps	Current vaping	--	--	--
Nebraska		10.4%	24.7%	37.3%
Phelps	Hopeful for future (past week)	--	--	--
Nebraska		78.0%	76.1%	77.6%

*Phelps County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2012)

** JJI is currently waiting for the legal team at DHHS to approve providing this data

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8th	10th	12th
Phelps	Youth Reported Gang Involvement	--	--	--
Nebraska		3.8%	4.4%	3.8%



*Phelps County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2012)

Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	PHELPS COUNTY					
Arrest Offense						
Total	224	65	-70.98	8	5	-37.50
Murder and Nonnegligent Manslaughter	-	1	-	-	-	-
Rape Total	-	2	-	-	-	-
Aggravated Assault Total	1	-	-100.00	-	-	-
Burglary Total	2	1	-50.00	-	-	-
Larceny-Theft Total	7	7	0.00	2	2	0.00
Motor Vehicle Theft Total	2	-	-100.00	2	-	-100.00
Other Assaults	23	8	-65.22	1	-	-100.00
Forgery and Counterfeiting	2	1	-50.00	-	-	-
Fraud	-	3	-	-	-	-
Stolen Property; Buying, Receiving, Possessing	-	2	-	-	1	-
Vandalism	4	3	-25.00	-	1	-
Weapons; Carrying, Possessing, etc.	2	2	0.00	0	0	-
Sex Offenses (Except Rape and Prostitution)	1	-	-100.00	-	-	-
Drug Violations - Sale/Manufacturing	1	1	0.00	0	-	-
Drug Violations - Possession	83	13	-84.34	2	0	-100.00
Driving Under the Influence	24	12	-50.00	0	0	-
Liquor Laws	18	6	-66.67	1	1	0.00
Disorderly Conduct	2	-	-100.00	-	-	-
All Other Offenses (Except Traffic)	52	52	52	52	52	52

Table 13.



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Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ⁹

Score	Phelps			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M = --, SD = --, --</i>			<i>M = 5.64, SD = 3.65, 0-17</i>		

Could not compute because Adams county only had 1 NYS assessment completed

Table 14.
Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/Alaskan Native	Asian/Pacific Islander	Black	Hispanic/Latino	Multiple/Other	Unspec/Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	25	--	--	--	--	--	--	--
Youth referred to diversion	5	0%	0%	0%	0%	0%	0%	100%
Youth enrolled in diversion	4	0%	0%	0%	0%	0%	0%	100%
Successful completion diversion	2	0%	0%	0%	0%	0%	0%	100%
Youth with multiple charges	7	0%	0%	0%	0%	0%	57.10%	42.90%
Filed on in adult court	9	0%	0%	0%	0%	0%	55.60%	44.40%



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RAI Override: More Severe	0	0%	0%	0%	0%	0%	0%	0%
RAI Override: Less Severe	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	8	0%	0%	0%	12.50%	0%	0%	87.50%
Successful probation	33	0%	0%	0%	15.20%	0%	0%	84.80%
Revocation of probation	26	3.80%	0%	0%	19.20%	0%	0%	76.90%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



Family Level

- Phelps County poverty rates for children are lower than the state average.
 - As noted in the youth level section, Phelps County does have about 1/3 of the students on free/reduced lunch.
- Number of people with bachelor's degrees is lower compared to the state; this could be a result of residents going to college in a different community and not returning to Phelps County.
- Students with access to internet at home is slightly lower than the state average

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Phelps	Nebraska
Poverty/SES	Children <18 in Poverty	10.3%	14.8%
	Number of children 12-17 below 185% poverty	104	43,814
	Percent of children 12-17 below 185% poverty	12.7%	28.9%
Educational attainment	Age 25+ with B.D.	25.9%	31.3%
	County Rank	17	-
	Age 25+ with some college, no degree	23.3%	23.0%
	County Rank	58	-
	Age 25+ with HS degree	93.7%	91.1%
	County Rank	26	-
Technology and computers in the home	% under 18 with a computer at home	97.3%	96.9%
	County Rank	66	-
	% under 18 with an internet subscription at home	89.9%	91.0%
	County Rank	56	-
	% under 18 with broadband internet access at home	89.6%	90.8%
County Rank	54	-	
Housing	Owner-occupied households	2,818	498,567
	Total households	3,927	754,063



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	Owner %	71.8%	66.1%
	Renters	1,109	255,496
	Renter %	28.2%	33.9%
Transportation	Households with no vehicle available	196	40,465
	Total households	3,927	754,063
	No vehicle %	5.0%	5.4%

Table 16.
 Youth Who Report Supportive Adults by Grade (2018) ^d

		8th	10th	12th
Phelps	Adult at home who listens	--	--	--
Nebraska		87.3%	85.0%	85.6%
Phelps	Adult at school who listens	--	--	--
Nebraska		85.2%	85.0%	87.4%

*Phelps County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2012)

Table 17.
 Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Phelps	0	0	9	4
Nebraska	562	402	3512	2019

Table 18.
 Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Phelps	142	29%	22%	66%
Nebraska	36,480	33.4%	16.0%	68.3%

Community Level

- Despite the low number of arrests in 2019, several are for violent crimes.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis. The court trial database (JUSTICE) has a high rate of missing data by race/ethnicity in this county.

Table 19.
 Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Phelps	Nebraska
Murder and Nonnegligent manslaughter	1	34
Rape	2	264
Robbery	0	367
Aggravated Assault	0	1,639
Other Assaults	8	8,782

Table 20.
 Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Phelps	Wrong/very wrong – Marijuana	--	--	--
Nebraska		94.4%	89.8%	85.2%
Phelps	Wrong/very wrong – alcohol	--	--	--
Nebraska		89.1%	80.4%	68.7%
Phelps	Wrong/very wrong – cigarettes	--	--	--
Nebraska		92.9%	89.0%	78.7%

*Phelps County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2012)



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

See [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	50	68	73.5%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	271	404	67.1%
Filed in Adult Court (M or I)	17	17	100.0%
Filed in Adult Court and Transferred to Juv. Court	0	2	0.0%
Total	338	494	68.4%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Many cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- This county is not a county required to provide counsel under statute; notably, access to counsel is very low in this community.
- Truancy/absenteeism court filings have gone up the last 2 years, however, with such small frequencies, this increase should be interpreted cautiously.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.
 - Having a process for sealing records for youth on diversion with law enforcement and JCMS, as required by statute.
 - It is not clear why all first time offenders are not referred to diversion but perhaps this is due to the ineligible offenses.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Phelps	Nebraska
Access to Counsel	20.0% -- 39.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Phelps	Nebraska
--	--------	----------



Curfew Court Filing	0	352
---------------------	---	-----

Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Phelps					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	1	1	0	2	5	9
3B - Uncontrollable	1	2	1	0	0	4
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Phelps	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	No	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Yes	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%



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Charges/offenses that make a juvenile ineligible for diversion	Yes; violent crimes and sexual offenses	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	Yes	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	No	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; costs of classes (if applicable)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.
 - This is an increase from 2019's response rate.
- Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas
- The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.
 - Good diversity on system points
- Almost half of the responders indicated they did not feel heard on the team.

Table 26. Collective Impact Survey Response Rates ^P

	South Central Team		Nebraska	
Year of survey	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

	South Central Team		Nebraska	
Year of survey	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education

^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>

^e **Referral to and utilization of services:** Department of Health and Human Services

^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

^g Diversion programs

^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf

ⁱ Child abuse and neglect

^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

^k **Distance to detention facility:** Google Maps

^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



COUNTY NEEDS ASSESSMENT FY 2020-2021

Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	11	15	73.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	54	94	57.4%
Filed in Adult Court (M or I)	7	7	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	72	116	62.1%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	12	19	63.2%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	88	97	90.7%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	100	117	85.5%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	17	19	89.5%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	51	71	72.9%
Filed in Adult Court (M or I)	5	5	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	73	94	77.7%



COUNTY NEEDS ASSESSMENT FY 2020-2021

2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	7	9	77.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	44	79	55.7%
Filed in Adult Court (M or I)	2	2	100.0%
Filed in Adult Court and Transferred to Juv. Court	0	2	0.0%53
Total	53	94	56.4%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	3	6	50.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	34	64	53.1%
Filed in Adult Court (M or I)	3	3	100.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	40	73	54.8%



Webster County

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UNIVERSITY OF NEBRASKA AT OMAHA

JUVENILE JUSTICE INSTITUTE

COUNTY NEEDS ASSESSMENT FY 2020-2021

EVIDENCE-BASED
NEBRASKA



Youth Level

While we could not get race/ethnicity data for chronic absenteeism in this community because the frequency was too low to report, Hispanic, Native American, and Black youth are over-represented statewide in chronic absenteeism.

More youth have IDEA plans than the state comparison across all years. While lower than the state average, almost half the students in Webster County qualify for free/reduced lunch.

Webster County is ranked #4 in the state with graduation rates. This community has not participated in the NRPFS and should consider participating in the next survey year (2020) to get youth-level data on mental health, gangs, supportive adults and community perceptions of substance use.

JJI did not have risk assessment scores for diversion from the 2015-2017 assessment evaluation to include. If the county is not using a validated assessment tool, then it should begin doing so (there will be a statewide tool coming in July 2021). If the county does have assessment data in digital format for JJI to analyze, we would be happy to update this table. The number of arrests for all ages has decreased from 2018-2019, almost

Table 1. Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Webster	156	86.5%	9.6%	0.0%	0.0%	1.3%	2.6%

Females

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Webster	253	73.1%	14.6%	0.0%	0.0%	0.0%	12.3%
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[Click here to go back to RED analysis](#)

Table 2.
 School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Webster	591	5.41%	1.35%	0.00%	0.00%	0.17%	91.54%	1.52%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Webster	555	6.31%	0.90%	0.00%	0.18%	0.00%	90.45%	2.16%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Webster	549	5.83%	0.91%	0.00%	0.36%	0.00%	90.71%	2.19%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Webster	556	7.19%	0.90%	0.00%	0.36%	0.18%	89.03%	2.34%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Webster	590	7.29%	0.85%	0.00%	0.17%	0.17%	89.15%	2.37%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) ^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Webster	40	*	*	*	*	*	100.00%	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Webster	32	*	*	*	*	*	100.00%	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Webster	35	*	*	*	*	*	100.00%	*
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Webster	25	*	*	*	*	*	100.00%	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	Webster	50	*	*	*	*	*	100.00%	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%



COUNTY NEEDS ASSESSMENT FY 2020-2021

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4.
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Webster	591	16.41%	*	*	40.78%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Webster	555	16.94%	*	*	41.80%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Webster	549	15.85%	*	*	44.81%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Webster	556	21.22%	*	*	40.65%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Webster	590	23.39%	*	*	43.90%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Webster	199	201	19.9	20.1	99.0%	4

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.
 Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

	Youth Report of MH Symptoms	8 th	10 th	12 th
Webster	Loss of sleep from worry	--	--	--
Nebraska		18.0%	20.6%	21.6%
Webster	Depressed	--	--	--



COUNTY NEEDS ASSESSMENT FY 2020-2021

Nebraska		31.1%	34.8%	35.3%
Webster	Considered/Attempted suicide	--	--	--
Nebraska		22.9%	18.2%	16.2%
Webster	Current alcohol	--	--	--
Nebraska		9.8%	20.1%	34.2%
Webster	Current binge drinking	--	--	--
Nebraska		1.3%	6.2%	15.0%
Webster	Current marijuana	--	--	--
Nebraska		3.0%	7.3%	13.9%
Webster	Current tobacco	--	--	--
Nebraska		3.7%	8.0%	15.3%
Webster	Current vaping	--	--	--
Nebraska		10.4%	24.7%	37.3%
Webster	Hopeful for future (past week)	--	--	--
Nebraska		78.0%	76.1%	77.6%

*Webster County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2014)

** JJI is currently waiting for the legal team at DHHS to approve providing this data

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11.

Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Webster	Youth Reported Gang Involvement	--	--	--
Nebraska		3.8%	4.4%	3.8%



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*Webster County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2014)

Table 12.
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Summary Arrest Date						
Jurisdiction by Geography	WEBSTER COUNTY					
Arrest Offense						
Total	15	8	-46.67	0	2	-
Aggravated Assault Total	1	-	-100.00	0	-	-
Motor Vehicle Theft Total	2	1	-50.00	0	1	-
Other Assaults	3	1	-66.67	0	0	-
Fraud	-	2	-	-	1	-
Sex Offenses (Except Rape and Prostitution)	1	-	-100.00	0	-	-
Drug Violations - Possession	2	-	-100.00	0	-	-
Driving Under the Influence	4	3	-25.00	0	0	-
Liquor Laws	2	-	-100.00	0	-	-
All Other Offenses (Except Traffic)	-	1	-	-	0	-

Table 13.
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Webster			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	--	--	--	60.1%	26.7%	13.1%
Education/Employment	--	--	--	43.0%	44.0%	13.1%
Peer Relationships	--	--	--	44.7%	46.6%	8.6%
Substance Use	--	--	--	61.4%	30.3%	8.3%
Leisure/Recreation	--	--	--	50.6%	33.0%	16.5%
Personality/Behavior	--	--	--	50.1%	39.4%	10.4%
Attitudes/Orientation	--	--	--	61.3%	33.7%	5.0%
Mean Score	<i>M</i> = --, <i>SD</i> = --, --			<i>M</i> = 5.64, <i>SD</i> = 3.65, 0-17		

Could not compute because Adams county only had 1 NYS assessment completed

Table 14.



COUNTY NEEDS ASSESSMENT FY 2020-2021

Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

*Data were not separated by year because there were too few cases

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	11	--	--	--	--	--	--	--
Youth referred to diversion	11	0%	0%	0%	9.10%	0%	0%	90.90%
Youth enrolled in diversion	11	0%	0%	0%	9.10%	0%	0%	90.90%
Successful completion diversion	11	0%	0%	0%	9.10%	0%	0%	90.90%
Youth with multiple charges	5	0%	0%	0%	0%	0%	60%	40%
Filed on in adult court	6	0%	0%	0%	0%	0%	0%	100%
RAI Override: More Severe	0	0%	0%	0%	0%	0%	0%	0%
RAI Override: Less Severe	0	0%	0%	0%	0%	0%	0%	0%
Probation intake	5	0%	0%	0%	0%	0%	0%	100%
Successful probation	14	0%	0%	14.30%	0%	0%	0%	85.70%
Revocation of probation	8	0%	0%	0%	12.50%	0%	0%	87.50%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

Family Level



Webster County has a higher rate of youth in extreme poverty compared to the state
 Number of people with bachelor’s degrees is lower compared to the state; this could be a result of residents going to college in a different community and not returning to Webster County.
 Webster County youth have less access to internet at home compared to the

Table 15.
 Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Webster	Nebraska
Poverty/SES	Children <18 in Poverty	13.4%	14.8%
	Number of children 12-17 below 185% poverty	99	43,814
	Percent of children 12-17 below 185% poverty	35.5%	28.9%
Educational attainment	Age 25+ with B.D.	22.6%	31.3%
	County Rank	33	-
	Age 25+ with some college, no degree	22.3%	23.0%
	County rank	70	-
	Age 25+ with HS degree	92.2%	91.1%
	County Rank	51	-
Technology and computers in the home	% under 18 with a computer at home	99.3%	96.9%
	County rank	37	-
	% under 18 with an internet subscription at home	87.5%	91.0%
	County rank	67	-
	% under 18 with broadband internet access at home	87.5%	90.8%
	County Rank	65	-
Housing	Owner-occupied households	1,178	498,567
	Total households	1,519	754,063
	Owner %	77.6%	66.1%



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	Renters	341	255,496
	Renter %	22.4%	33.9%
Transportation	Households with no vehicle available	77	40,465
	Total households	1,519	754,063
	No vehicle %	5.1%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8th	10th	12th
Webster	Adult at home who listens	--	--	--
Nebraska		87.3%	85.0%	85.6%
Webster	Adult at school who listens	--	--	--
Nebraska		85.2%	85.0%	87.4%

*Webster County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2014)

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Webster	0	0	4	1
Nebraska	562	402	3512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Webster	53	28%	0%	87%
Nebraska	36,480	33.4%	16.0%	68.3%



Community Level

Webster County has a low level of violent crime. Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.

Data for race and ethnicity at each juvenile justice system point is

Table 19. Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Webster	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	0	264
Robbery	0	367
Aggravated Assault	0	1,639
Other Assaults	1	8,782

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Webster	Wrong/very wrong – Marijuana	--	--	--
Nebraska		94.4%	89.8%	85.2%
Webster	Wrong/very wrong – alcohol	--	--	--
Nebraska		89.1%	80.4%	68.7%
Webster	Wrong/very wrong – cigarettes	--	--	--
Nebraska		92.9%	89.0%	78.7%

*Webster County did not participate in the Nebraska Risk and Protective Factors Survey (last was 2014)



Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	32	51	62.7%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	26	54	48.1%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	58	136	42.6%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

This county is not a county required to provide counsel under statute; notably, access to counsel is low in this community. There are few curfew and 3A, 3B, and 3C filings in court so the community is diverting appropriately. With respect to diversion practices, the community may want to consider a few things:

- Not filing all unsuccessful cases, if the youth completed most of the diversion plan
- Allowing warning letters for the lowest risk youth
- Comparing diversion fees to court costs so they are

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Webster	Nebraska
Access to Counsel	40.0 -- 59.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section [43-247](#), counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Webster	Nebraska
Curfew Court Filing	0	352



Table 24.
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Webster					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	0	1	0	0	0	1
3B - Uncontrollable	0	0	1	0	0	1
3C – Mentally Ill and Dangerous	0	0	0	1	0	1

Filed Subtype	Nebraska					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Webster	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Not Sure	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	Not Sure	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	No	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes: Sexual Assault, Possession of drugs other than marijuana/tobacco	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%



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Currently drug test	Yes	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; \$25 per month (for 4 months, unless extended)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	No	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	No	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)



Community Team Level

A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 57.1%.

This is an increase from 2019's response rate.

Mean score on Collective Impact is lower than in 2019 and lower than the state average in all areas

The community team should be representative of the population of that community but should also include diversity. It maybe that the low response rate affected the results of the community team diversity, but if not, it is beneficial to add diverse members to your team.

Table 26. Collective Impact Survey Response Rates ^P

	South Central Team		Nebraska	
	2019	2020	2019	2020
Year of survey	2019	2020	2019	2020
Number of surveys sent	56	28	1407	780
Number of completed surveys	10	16	221	345
Response rate	17.9%	57.1%	28.3%	24.5%

Table 27. Collective Impact Survey Scores ^P

	South Central Team		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.64	5.63	5.29	5.69
Mutually reinforcing	5.61	5.13	5.37	5.50
Shared measurement	5.53	5.31	5.21	5.45
Continuous communication	5.89	5.25	5.49	5.55
Backbone agency	6.00	5.88	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	South Central Team		Nebraska	
	N = 16	(%)	N = 345	(%)
Gender				
Male	2	12.5%	101	29.3%
Female	14	87.5%	229	66.4%
Missing	--	--	15	4.3%
Age				
Under 30	4	25.0%	19	5.6%
30-39	1	6.3%	68	19.6%
40-49	5	31.3%	88	25.4%
50-59	3	18.8%	90	25.8%
60 and over	2	12.5%	44	13%
Missing	1	6.3%	36	10.4%
Race/Ethnicity				
White	13	81.3%	230	66.7%
Black	1	6.3%	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	2	12.5%	63	18.3%
Missing	--	--	19	5.5%



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Previous System Involvement				
Yes	3	18.8%	98	28.4%
No	12	75.0%	242	70.1%
Missing	1	6.3%	5	1.4%
System Point *				
Law enforcement	1	5.0%	34	7.8%
County attorney/ juvenile court	2	10.0%	32	7.3%
K-12 or secondary education	2	10.0%	65	14.9%
Ministry/faith based	1	5.0%	10	2.3%
Diversion	2	10.0%	55	12.6%
Probation	1	5.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	1	5.0%	13	3.0%
Treatment provider	4	20.0%	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	5	25.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	1	5.0%	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	--	--	16	3.7%
Voice on Team				
Feel heard	9	56.3%	270	78.3%
Do not feel heard	7	43.8%	75	21.7%

Adams $n = 13$, Clay $n = 4$, Fillmore $n = 3$, Franklin $n = 2$, Harlan $n = 2$, Kearney $n = 1$, Nuckolls $n = 3$, Phelps $n = 2$, Webster $n = 3$ (five people named more than one county they represent).

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education

^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>

^e **Referral to and utilization of services:** Department of Health and Human Services

^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

^g Diversion programs

^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf

ⁱ Child abuse and neglect

^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

^k **Distance to detention facility:** Google Maps

^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.

**Appendix: Sealed Court Records by Year**

*Cases offered diversion, mediation or RJ are not available data points in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	17	20	85.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	11	11	100.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	28	62	45.2%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	5	5	100.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	4	4	100.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	9	9	100.0%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	6	15	40.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	7	14	50.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	13	29	44.8%



COUNTY NEEDS ASSESSMENT FY 2020-2021

2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	1	4	25.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	3	21	14.3%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	4	25	16.0%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	3	7	42.9%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	1	4	25.0%
Filed in Adult Court (M or I)	--	--	--
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	4	11	36.4%

Adams County Board of Commissioners
Meeting Minutes
Tuesday, February 16, 2021
Courthouse, Adams County

A regular meeting of the Adams County Board of Commissioners was held with Chairman Lee Hogan presiding.

Motion by Orthmann, seconded by Stromer that this is an open public meeting of the Adams County Board of Commissioners. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann
Nays: None Absent: None

Chairman Hogan inquired if there were any conflicts of interest. No conflicts were disclosed.

Roll was taken, roll call members present, Michael Stromer - District 1, Glen Larsen – District 2, Lee Hogan- District 3, Harold Johnson – District 4, Dale Curtis- District 5, Chuck Neumann – District 6, Eldon Orthmann – District 7 **Absent: None**

Chairman Hogan stated minutes from the February 2, 2021 have been circulated to board members and requested a motion to approve the minutes if there are no corrections.

Motion by Neumann, seconded by Stromer to approve the February 2, 2021 Board of Commissioner minutes. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann **Nays: None Absent: None**

Public notice of this meeting has been given by publication in the Hastings Tribune and by posting. Agenda was available to the board members and was kept continuously current and posted in the County Clerk's office, the main courthouse lobby and the Adams County website. The following is the agenda of items to be heard, no modifications were made to the agenda after 9:30 a.m. the business day prior to this meeting

Agenda for Meeting of Adams County Board of Commissioners County Board Room, Courthouse, 2nd Floor
* Date of Meeting, February 16, 2021, 9:30 A.M.
Chairman to request a motion that this is an open public meeting of the Adams County Board of Commissioners Announce location of Agenda & Open Meetings Law postings <u>Reminder to turn off all cell phones</u> Pledge of Allegiance Conflicts of Interest Roll call Approve minutes: Committee reports: Receive Comments from the Public:
9:45 Charles McGraw – Consideration and approval of Resolution and Local Funding Match for RYDE Transit Public Transportation (Resolution 2021-02-16.01)
10:00 a.m. Board of Equalization – Melanie Curry – Motor Vehicle Exemption Requests Jackie Russell – 451 Exemption application for Hastings Catholic Schools -Tax List Corrections
10:15 a.m. PUBLIC HEARING – presentation of the 1 & 6 Year Adams County Road Plan Dawn Miller – Possible approval of the 1 & 6 year road plan
10:45 am - Isolated Land Hearing
11:00 am Dale Curtis – present for possible approval, bids for surveyor services relating to the justice center Ramona Thomas – Present for possible approval, an ACOB Assembly Room rental request submitted by Shelly Goodon for May 9, 2021 On behalf of Sonia Krouse; present for possible approval, the MOU Juvenile Services grant
Lee Hogan – Present for board approval a letter of resignation submitted by Commissioner Orthmann effective March 1, 2021 and direct the county clerk to solicit applicants for the vacancy Present for possible approval, a request for transmission easement submitted by Dylan Ikkala with Apex Clean Energy
Miscellaneous Business <u>Claims</u> <u>Miscellaneous Receipts</u> <u>Officer Reports</u>
This agenda is subject to amending until 9:30 AM on the Monday preceding the Board meeting.

Note to Citizens: Any agenda item may be moved down at any time at the discretion of the Chairman of the Board of Supervisors.

Last updated on February 12, 2021 at 1:27 pm

For non-English speaking attendees wishing to arrange for a sign language or foreign language interpreter, please call or fax the County Attorney's office at Phone: 402-461-7240 or Fax: 402-461-7241. For hearing-impaired individuals or individuals with other special needs call or fax the County Clerk's Office at Phone: 402-461-7107, or TTY: 402-461-7166 or Fax: 402-461-7183. When requesting an interpreter or services for the hearing impaired, please provide at least forty-eight (48) hours advance notice to allow time for making the accommodations.

The Board reserves the right to go into executive session if such session is clearly necessary for the protection of the public interest or for the prevention of needless injury to the reputation of an individual.

Board members attended the following committee meetings and community events since the February 2, 2021 meeting and provided a brief report:

- Johnson-** **February 4, 2021** – Attended an Adams County Extension Board meeting via Zoom
February 9, 2021 – Attended an Adams County Ag Board meeting
February 11, 2021 – Attended an Adams County Visitor's Bureau Board meeting
- Stromer-** **February 2 & 5, 2021** – Attended Adams County Building and Grounds meetings
February 9, 2021 – Attended a Hastings Library Board meeting
- Orthmann -** No report
- Neumann-** **February 3, 2021** – Participated in a wellness coaching call with Shannon Frink for the Adams County Wellness Program
February 4, 2021 – Attended a Midland Area Agency on Aging meeting via phone
February 9, 2021 – Attended a combined services meeting
February 11, 2021- Stated he received the COVID-19 vaccine
Encouraged support of the City of Hasting mask mandate being extended
- Curtis-** **February 12, 2021-** Stated he received the COVID-19 vaccine
February 2 & 5, 2021 – Attended Adams County Building and Grounds meetings
February 4, 2021 – Attended an Adams County Justice Center meeting via Zoom
February 11, 2021 – Attended a justice center financing meeting
February 11, 2021 – Attended a CASA Board meeting
February 11, 2021 – Attended a Government Affairs meeting
February 12, 2021 – Participated in a phone conference relating to the Adams County Justice Center
- Larsen-** All scheduled meetings were cancelled
- Hogan-** **February 4, 2021** – Attended a Midland Area Agency on Aging meeting
February 11, 2021 – Attended a justice center financing meeting
February 12, 2021 – Participated in a phone conference relating to the Adams County Justice Center
Hogan also stated that he received a COVID-19 vaccination this morning

Chairman Hogan opened the meeting to receive comments from the public.

Director of the Adams County Historical Society, Elizabeth Spilinek spoke during public comment to give the board and update on the Historical Society. Spilinek stated the Historical Society is still closed to the public due to the COVID-19 pandemic but is fulfilling research requests on line. Spilinek handed out the 2021 Adams County Historical Society calendars to each of the board members.

No additional public comments were made.

Director of RYDE Transportation, Charles McGraw, presented the board with Resolution 2021-02-16.01 to apply for funds to be used for the RYDE Transit Transportation operations for fiscal year 2021-2022.

Motion by Stromer, seconded by Larsen to approve Resolution 2021-02-16.01 for RYDE Transit funding not to exceed \$46,500.00. Roll Call: **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

RESOLUTION

RESOLUTION # 2021-02-16.01

WHEREAS, there are federal funds available under Section 5311 of the Federal Transit Act and for the Nebraska Public Transportation Assistance Program, and

WHEREAS, the RYDE Transit-Community Action Partnership of Mid Nebraska desires to apply for said funds to provide public transportation in (transit system's service area).

NOW THEREFORE, BE IT RESOLVED; the _____ (authorizing board or mayor) hereby instructs the RYDE Transit to apply for said funds.

Said funds are to be used for the RYDE Transit transportation operations in the FY 2021-2022 Application for Public Transportation Assistance.

Moved by _____

Seconded by _____

AFFIRMATIVE VOTE: _____

Approved this ____ day of _____, 2021.

GOVERNING BODY CHAIRPERSON OR MAYOR

Attested by: _____
AUTHORIZED OFFICIAL

Local Funding Amount Match for 2021-2022: \$46,500.00 ACH

RYDE Transit - Adams County - Hastings 2021-2022

Expenses		
Personnel	\$ 321,025.00	
Office Space	\$ 32,000.00	
Postage	\$ 100.00	
Communications	\$ 3,500.00	
Travel	\$ 200.00	
Memberships	\$ 274.00	
Medical	\$ 300.00	
Advertising	\$ 400.00	
Contract Services	\$ -	
Printing/Office Supplies	\$ 2,200.00	
Insurance	\$ 8,700.00	
Maintenance/Repairs	\$ 16,455.00	
Gas	\$ 26,890.00	
Program Supplies	\$ 16,628.00	
Total Expenses		\$ 428,672.00
 Revenue		
Donations	\$ 35,000.00	
Contract Services	\$ -	
Total Revenue		\$ 35,000.00
 Federal Funds		 \$ 250,409.00
 State Funds		 \$ 71,632.00
 Local Match		
Adams County	\$ 46,500.00	
Contract Services/Other Local Match	\$ 22,132.00	
Title XX/AMR	\$ 3,000.00	
Total Local Match		\$ 71,632.00
 Total Revenues		 \$ 428,673.00

Adams County Clerk, Ramona Thomas, presented the board with a ACOB assembly room rental request submitted by Shelly Goodon. Thomas confirmed all the necessary paperwork and fees have been submitted by Goodon.

Motion by Neumann, seconded by Curtis to approve the ACOB assembly room rental request submitted by Shelly Goodon. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

REGISTRATION FOR USE OF THE ADAMS COUNTY OFFICE BUILDING ASSEMBLY ROOM/MEETING ROOM

Name of person, group, or organization Shelly Goodon

Address 1413 127th Ave, Hastings, Ne 68901

Phone number 402-469-0053

The above-named person, group, or organization intends to use the (circle appropriate)

ASSEMBLY ROOM MEETING ROOM BOTH THE ASSEMBLY ROOM AND MEETING ROOM

on the following date (or dates) May 9th 2021 - Production

A service charge of \$25 per day must be paid at the time of registration. In addition, a \$50 cleaning and damage deposit must be paid by a separate check.

By registering to use the stated rooms, the above-named person, group, or organization acknowledges the following:

1. The Adams County Office Building is a SMOKE FREE facility at all times. In addition, no alcoholic beverages are allowed in the building or in any of the parking areas.
2. By order of the City Fire Marshall, capacity for the Assembly Room is sixty-two (62) persons. Capacity for the Meeting Room is twenty-seven (27) persons. Such capacities may not be exceeded at any time.
3. All parking on the adjoining parking lots is restricted to Adams County Office Building employees from 7:00 AM to 6:00 PM on workdays.
4. Use of the Assembly Room and Meeting Room must be concluded by 10:00 PM each evening. The rooms must be entirely vacated at that time, and any property or materials belonging to the person, group, or organization must be removed from the building at that time each day.
5. Persons, groups, or organizations not related to the county shall not go beyond the closed door by the elevator.
6. Persons, groups, or organizations shall return the Assembly Room and the Meeting Room, and adjacent restrooms, as you found them. If any extra cleaning is required by county staff, the cost of such cleaning shall be charged to the person, group, or organization. In addition, any damage to any portion of the Adams County Office Building caused by members of a group or organization using the facilities shall be charged to the group or organization.

The persons, groups, or organizations which use the above-stated rooms shall assume all liability for any occurrences which happen during the use of the above-stated rooms. The persons, groups, or organizations hereby acknowledge that Adams County shall not be held liable for any such occurrences, and agree to defend Adams County from any such liability.

SIGNED Shelly Goodon

REPRESENTATIVE OF Adams County Attorney Office

DATED 2-3-21

Clerk Thomas presented a memorandum of understand for the Juvenile Services Grant on behalf of Sonia Krouse whom was unable to attend. Krouse submitted a cover letter requesting the board approve the MOU.

The board indicated they have read the request submitted by Krouse.

Motion by Larsen, seconded by Orthmann to approve the juvenile services grant MOU as submitted by Sonia Krouse. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Adams County Board of Supervisors,

Complete and data-informed Comprehensive Juvenile Services Community Plans are a mandatory component for communities, including our nine county South Central Nebraska region, applying for Community-based Juvenile Services Aid funding. To be eligible for a 2021 allocation, community plans must be submitted to the Nebraska Crime Commission for the timeframe July 1, 2021 - June 30, 2025.

The 2021 Community Planning team, chaired by Dr. Susan Lindblad and coordinated by Sonia Klouse (Project Director of the aforementioned grant) analyzed the Community Needs Assessment data provided to them by the Juvenile Justice Institute of the University of Nebraska at Omaha and the Nebraska Crime Commission, identified community needs & gaps in services, and determined objectives. All of these elements were then compiled and formatted in JJI's required template. The Community Planning Team consists of representatives from agencies & organizations throughout the nine counties. This team was recruited via email invitations by former Project Director, Carissa Uhrmacher & current Planning Coordinator/Project Director, Sonia Klouse in the late Summer/early Fall of 2020. The planning team was made up of agency representatives and other stakeholders, some of whom were already participants in the nine county Youth Task Force, that expressed interest in participating in the '21 planning process.

Throughout the planning & writing process, guidance was provided by Evidence Based Nebraska's Community Planning Manual and representatives from the Juvenile Justice Institute. As stated in the manual, "By developing a plan, communities have a voice in determining their futures. Youth often receive the highest quality services when problem solving is done at the local level. Community members know their communities." The purpose of this Comprehensive Juvenile Services Community Plan is to offer an overview of the services provided to juveniles at every system point for pre-adjudicated youth, while taking into consideration five levels of data for Adams, Clay, Fillmore, Franklin, Harlan, Kearney, Nuckolls, Phelps, & Webster Counties.

According to the Crime Commission, additional benefits of undertaking a strategic community plan include:

- Enhanced collaboration among community members and agencies (both internally and externally).
- More focused resource allocation.
- Greater access to outside resources, such as funding opportunities.
- Improved outcomes for the target population.
- The ability to control the pace of strategy development and implementation, allowing for enhancements based upon specific needs.
- Better community and stakeholder knowledge of community planning, the juvenile justice system and related issues.

The Planning Team voted to approve & adopt the plan in a meeting held February 4, 2021. The document must be reviewed and approved by a governing board of the lead county prior to submission to the Nebraska Crime Commission on March 5, 2021.

On behalf of the Comprehensive Juvenile Justice Community Planning team, thank you for your time & consideration.

Best regards,
Sonia Klouse



A full copy of the MOU is on file at the Adams County Clerk's office.

Motion by Neumann, seconded by Stromer to meet as a Board of Equalization to review and take action on motor vehicle exemption applications, permissive exemption applications and tax list corrections.

Roll Call, Ayes: Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Entered Board of Equalization at 10:05 am (see separate BOE minutes for 2/16/2021)

Motion by Neumann, seconded by Stromer to exit Board of Equalization and resume regular session.

Roll Call, Ayes: Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Regular session resumed at 10:09 am

Commissioner Curtis presented the board with bids received for surveyor services relating to the future Adams County Justice Center.

Surveyor Bids

Surveyor	Fee	Time Required	Acknowledged Addendum 1	Notes
Ehrhart Griffin & Associates	\$5,400.00	"4 - 6 weeks from NTP"	No	Reimb. Expenses extra
Grummert Professional Services	\$1,495.00	"15 Business Days from NTP"	Yes	Concerned about this \$\$**

JEO Consulting Group	\$4,800.00	"30 Days from NTP"	Yes	Need Title Commitment
Olsson , Inc.	\$5,600.00	"3 weeks from NTP"	Yes	Reimb. Expenses Included
Kreuger Land Surveying				<i>Withdrawn prior to req'd. date</i>

Motion by Curtis, seconded by Neumann to award the surveying project to Grummert Professional Services in the amount of \$1,495.00. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Motion by Larsen, seconded by Neumann to open the Public Hearing to hear comments for or against the proposed Adams County One and Six Year Road Plan. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Public hearing opened at 10:15 am.

The following members of the public were in attendance at the public hearing:

- Phil Bonifas
- Betty Trausch
- Robert Trausch
- Kathy Parr
- Ken Bonifas
- Matt Greequist

The following spoke in regards to the one and six year plan:

Kathy Parr of 12645 W Assumption Road in Roseland, requested Assumption road in front of the Assumption Church, be placed on the six year road plan. Parr stated that the road is heavily traveled by people accessing the church and there are fourteen families that live on that road.

Ken Bonifas of Roseland, spoke in regards to the Assumption Church possibly cost sharing some of the project from the church property to the curb.

Betty Trausch of 11345 W Assumption Road in Juniata, stated that the portion of Assumption Road in front of the Assumption Church was paved in 1958. Trausch stated the road is used extensively by families in the area and the church is used for CCD classes, church services, the cemetery is located there and that area is used as a bike trail. Trausch requested this portion of road be placed on the county's one and six year road plan.

Matt Greenquist of 3880 W Oregon Trail Road spoke in regards to Adams County Road/Bridge Project #158; the replacement of a bridge located on Oregon Trail Road .5 mile east of NW corner of Section 15-6-10 in Ayr Township. The bridge is currently closed offering limited access to his property. Current access includes a dangerous intersection at Oregon Trail Rd and Persimmon Avenue. Greenquist requested the project be moved from the six year plan to the one year plan.

Motion by Neumann, seconded by Stromer to close the one and six year road plan public hearing. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Public hearing closed at 10:47 am

Motion by Neumann, seconded by Johnson to place the Assumption Road project on the six year road plan. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Motion by Neumann, seconded by Johnson to approve the Adams County One and Six Year Road plan with the addition of the Assumption Road project. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Last updated 1/27/21

2021 MASTER PROJECT LIST 1 and 6 Year Projects

2021 1 Year Projects
2021 - 2026 6 Year Projects

Begin	Finish	Cost	Project #	Description	Location
			C146A&B	Eliminate Bridges w/ Rechanneling	SE Cor Sec 25-5-9, N for 0.3 mile, #104910 & #104905, Q25.2 & Q25.3, Little Blue Township
			C1450	Bridge Replacement	#101705, O17.2 On Prosser Ave 16x17 5-11, Silverlake Township
			C1454	Bridge Replacement	#101710, O8.2 On Prosser Ave .1 mile S of NW Cor of Sec 9-5-11, Silverlake Township
			C1458	Bridge Replacement CLOSED	#103015, K10.1 On Oregon Trail Rd .5 mile E of NW Cor of Sec 15-6-10, Ayr Township
			C1308	2 - 36" Tubes	On Marian Rd N of Assumption Rd, 2 x 3 6-10, Ayr Township
			C1343	Bridge Replacement	#102903, P17.2, On Adams Central Ave S of Cimarron Rd, 16 x 17 5-10
			C1314	Bridge Replacement	#100405, B1.2, On 94th St 1/2 W of Hwy 281, 1 x 12 8-10, Highland Township
			C1341	Bridge Replacement	#110515, M8.1, On Winchester Ave .1 S of Assumption Rd, 8x9 6-12, Cottonwood Township FEMA 2 - Site 541
			C1363	Replace Concrete Bridge Lg CMP's? Mitigate	#110315, M8.1, On Shiloh Ave 1/2 N of Assumption Rd, 5x6 6-12, Cottonwood Township
			C1385	Build New Asphalt Roadway	On Prairie Lake Rd going east of Southern Hill Dr for approx. 1100', 27x34 7-10, Denver Township
			C1394	Replace Timber Br. w/ New Slab Br.	#02620, G32.1, On Oak Ridge Rd W of Adams Central Ave, S side 32 7-10, Denver Township
			C1410	Replace old Concrete w/New	#01805, F8.1 & F8.2, On DLD Rd E of Bladen Ave, 8x17 7-11, Juniata Township
			C1412	Replace Timber Bridge w/ Lg CMPs	#01715, O5.1, On Prosser Ave S of Monument Rd, 4x5 5-11, Silverlake Township
			C1416	Replace Timber Bridge w/ New CLOSED	#02720, K6.1, On Osage Ave S of Oak Ridge Rd, 5x6 6-10, Ayr Township
			C1422	New Structure - Lg CMPs or Ts	#G6.1, On Osage Ave N of 12th St, 5x6 7-10, Denver Township
			C1462	Replace Br.#13210 w/new 28"W bridge	Br. #13210, Co. #L17.1 On Saddlehorn 0.4 W of Prosser, Roseland Township
			C1465	Bank Stabilization A-B-C	Br 04105P - 04510 - 04710 Little Blue Township; interlocal w/LBNRD
			C1469	New bridge	Co #12215 Br #F21.1 Idlewide E of Prosser, 21x28, Juniata Township
			C1474	Replace Bridge w/ Stl & Conc	Br #04105P, Co #Q 4.3 On Showboat, 1/2 N of Pauline Blvd, In Sec. 4, Little Blue Township On-System bridge project/FA
			C1478	Rehab to bent piling - have plans & materials	Br. #00505P, On Constitution S of Pony Express, Sec. 33, Cottonwood Township
			C1487	Replace single CMP w/2 Lg CMPs	Co. #H1.4 On Heartland 0.1 N of 12th St. E side Sec. 1, Blaine Township - FEMA Site 2015 PW3 Site #159 50% Clay Co.
			C1490	Build New Bridge CLOSED	Br. #03020 Co. #J8.1 On Oregon Trail 0.4 mi. W of Showboat, 8x17, Hanover Township 2019 CBMP site
			C1491	Replace bridge w/Lg CMPs Mitigate	Br. #24120 Co. #A4.1 On Showboat 0.5 mi. N of 94th St. 4x5, West Blue Township FEMA 2 - Site 535
			C1492	Build New Bridge See Proj. 458 - 3T	Br #23905 Co. # Q7.1 On Palomino S of Pauline Blvd. (Mahan's) *Moved materials to Br. 03435 - Proj. 458
			C1495	Replace old CMP & CBC w/new	Co. #H35.1 & H36.1 N & E leg from intersection of Oak Ridge & Antioch, Sec 16, 17, 20 & 21, T5N-R12W, Logan Township
			C1496	Replace old CBC w/Lg CMPs	Co #P8.1 On Adams Central Ave S of Homestead, Sec 16x17, T5N-R10W, Zero Township
			C1497	Replace CBC w/new	Co. #F24.2 On Juniata Ave approx. 1/4 S of Hwy 6, Sec 24, T7N-R11W, Juniata Township
			C1498	Replace CBC w/Lg CMPs	Co. #Q21.3 On Blue Hill 1/4 W of Union, Sec 21x28, T5N-R9W, Little Blue Township
			C1499	Replace Br. w/new	Br. #04505 Co. #26.1 On Pawnee N of Silverlake, Sec 26x27, T5N-R9W, Little Blue Township
			C1500	Replace CBC w/Lg CMP	Co. #J12.1 On Oregon Trail 1/2 W of Riverview, Sec 12x13, T6N-R9W, Hanover Township
			C1501	Replace old structure w/CMPs	Co #024.2 on Blue Hill Rd 0.2 mile W of Elkhorn, S side Sec 24, T5N-R11W, Silverlake
			C1502	Replace old structure w/CMPs	Co #P18.2 on Powerline Rd 0.2 mile E of Elkhorn, N side Sec 19, T5N-R10W, Zero
			C1507	Replace timber bridge w/CMPs	Co #E20.2 On Primrose 0.1 mile S of Hwy 6, in Sec 20, T7N-R12W (Wanda Township)
			C1508	Replace CBC w/Lg CMP	Co #N15.1 On Cimarron 0.1 mile E of Powderhorn, Sec 10 & 15, T5N-R12W (Logan Township)
			C1509	Replace 4 timber bridges w/Lg CMPs	Br #24830-A, 24832-B, 24835-C, 24837-D On Silverlake Rd starting approx. 0.4 mi E of Antioch to 1/4 mi W of Riverview, Sec 25 & 36, T5N-R9W - Little Blue Township
			C1511	Build new hard surface road	On Assumption Rd going W Hwy 281 0.5 mile, Sec. 2 & 11-T6N-R10W (Ayr)
			C1512	Replace old CBC w/ Lrg CMP	Co #K4.2, On assumption E & West from Persimmon near SE com Sec. 4 & SW Cor Sec. 3, T6N-R10W, (Ayr Township)
			C1513	Replace Timber bridge W/ Lrg CMP	BR #02205, Co #E19.1 on Idlewide 1/2 W of Shiloh, Sec. 19 & 30 T7N-R12W (Wanda Township)
			C1514	Bladen County line Curve	SE Cor Sec. 31 & SW Cor Sec. 32, T5N-R11W (Silverlake Township)

2021 Asphalt: 6 miles - 12th St. From Osage to Prosser & Prosser north to Kenesaw Blvd (Village of Juniata Interlocal)
1/2 mile - Ayr Spur from Hwy 74 to Hwy 281 (Village of Ayr Interlocal)
2 miles - Southern Hill From Hwy 6 to Prairie Lake (remaining 2020 Bond Fund)

Last updated 1/25/21

2020 MASTER PROJECT LIST Completed Work

Begin	Finish	Cost	Project #	Description	Location
01/01/18	09/18/20	\$356,850.20	C1450	Rplc timber br. w/steel/conc. slab struc.	On Sundown just E of Palomino at bridge #03435 or .1 E of the NW corner of Sec. 29, T6N-R9W, (Hanover Township)
12/22/20	1/23/21	\$ 62,893.40	C1400	Replace CMP's	Co. Br. #J18.1 On Saddlehorn east of Wabash, starting near the NE corner of Sec. 19, T6N-R-9W and continuing east approx. 2 miles ending approx. 2 miles E of the NW corner of Sec. 20, T6N-R9W, (Hanover Township)
11/01/20	12/18/20	\$ 97,451.66	C1463	Replace timber bridge Lg CMP's Mitigate	Co. #C 14.2 on 70th 1/2 E of Conestoga, 14x23, 8-12, Verona Township FEMA 1 - Site 120
06/29/20	07/28/20	\$ 30,553.90	C1468	Replace Co. bridge/ multiple CMPs	Co #C 2.2 On Conestoga S of Barrows, 3x2, Verona Township
07/23/20	08/27/20	68,522.06	C1477	Replace Concrete Structure w/multi CMPs	Co. #E2.1, On Wanda 0.3 S of 26th St, 1x2, Wanda Township
			C1479	Rehab to bent piling - have plans & materials	Br. #00505P, On Constitution S of Pony Express, Sec. 33, Cottonwood Township
08/26/20	10/15/20	\$ 35,779.00	C1482	Regrade & CMAPs - 2015 flood & 2019	Co. #B16.2 On Highland N of 70th for 0.4 mi., 15x16, Highland Township - FEMA Site 2015 PW2 Site #134
			C1490	Build New Bridge CLOSED	Br. #03020 Co. #J8.1 On Oregon Trail 0.4 mi. W of Showboat, 8x17, Hanover Township 2019 CBMP site
			C1492	Build New Bridge 3 Ton Rating	Br #23905 Co. # Q7.1 On Palomino S of Pauline Blvd. (Mahan's) *Moved materials to br 03435 - Proj. 458
05/13/20	09/26/20	\$ 99,138.83	C1495	Replace old w/new Lg CMPs	Co. #N25.3 On Wanda S of Blue Hill, Sec. 25x24, T5N-R12W, Logan Township
2020 Construction		\$111,800.00	C1505	Concrete roadway - Interlocal w/City	On 42nd St E of Baltimore, Sec 25 & 36, T8N-R10W, Highland Township
2020 Construction		\$760,900.00	C1506	Joint w/NDOT - AC School - County	@ intersection of Adams Central & Hwy 6, SW corner Sec 16, T7N-R10W (Denver Township)
09/21/20	11/05/20	\$ 34,766.66	C1510	Replace timber bridge w/LWC	Br 13545 - Co #B1.1 @ Baltimore 0.1 mile south of Barrows Rd., Sec 1 & 2, T8N-R10W (Highland Township)
5	2,213,709.51			Bladen - 8 miles from Hwy 74 to Webster Co. line	
5	756,609.87			Holstain - 4 miles from Hwy 6 to Assumption	
5	338,739.26			Adams Central - 1.75 miles from 12th St. to roundabout *12th/AC intersection??	
				(to remove deteriorated asphalt -	
3	190,908.71			Blue Hill Rd from W side Hwy 281 to Elkhorn, (Zero Township) N side Sec 28, 29 & 30, T5N-R10W - 3 miles	
5	177,414.14			*Shiloh from Hwy 6 south 3 miles to Oak Ridge	
5	55,148.16			Juniata S from Hwy 6 to Idlewide - 1 mile?	

Adams County Deputy Attorney, David Bergin, advised the board to table the agenda item relating to and isolated land hearing involving Maxine Strasburg and Gregory Lay. Bergin stated that the case is currently in the court of appeals and until it is heard by the court, there is no action the board should take.

Motion by Neumann, seconded by Stromer to table the action relating to the isolated land hearing. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Discussion started regarding the agenda item to grant a transmission easement request submitted by Apex Clean Energy. A representative from Apex was not available in person to answer questions by did provide a phone number in the event the board wanted a conference call.

Adams County Planning and Zoning Director stated she was unclear what Apex Clean Energy was requesting as she has limited information and assumes Apex should be working with NPPD.

The board and Mignery agreed they would like a representative to appear in person before the board to clarify the terms of the easement agreement.

Motion by Neumann, seconded by Curtis to table action on the transmission easement request submitted by Apex Clean Energy. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Chairman Hogan requested a motion to accept the resignation letter submitted by Commissioner Eldon Orthmann who will be resigning his District 7 Commissioner seat as of March 1, 2021, and direct the county clerk to solicit applications for the vacancy.

Motion by Larsen, seconded by Neumann to accept the resignation of Commissioner Orthmann effective March 1, 2021. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

February 10, 2021


From: Eldon Orthmann
County Commissioner
419 Briggs, Hastings Ne 68901

To: Lee Hogan
County Commissioner Chairman
Adams Co Courthouse
Hastings, Ne 68901

Dear Lee:

I hereby resign my position as Adams Co Commissioner.
It will be effective March 1, 2021

Sincerely,



Eldon Orthmann

Motion by Stromer, seconded by Orthmann to approve the claims and direct the county clerk to pay them out of their respective accounts. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Motion by Stromer, seconded by Curtis to approve and officer report submitted by the Adams County Register of Deeds. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

To: Adams County
Board of Supervisors

From: Register of Deeds
Rachel L. Ormsby

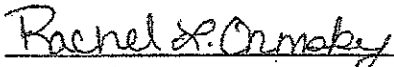
Date: February 2, 2021

Subject: Documentary Stamp Tax
Code 0100-394.02

The following is a true and correct statement of the Documentary Stamp Tax received in office of the Register of Deeds for the month of January, 2021.

Documentary Stamp Tax Collected	\$ 21,098.25
Tax Commissioner approved refund	\$ -
Net Documentary Stamp Tax	\$ 21,098.25
Collection Fee to County	\$ 4,688.03
Submitted to Nebraska Department of Revenue	\$ 16,410.22

Miscellaneous receipt for the sum of \$4,688.03 from the County Treasurer is hereby attached.


Register of Deeds

Meeting adjourned by unanimous consent.

COUNTY GENERAL

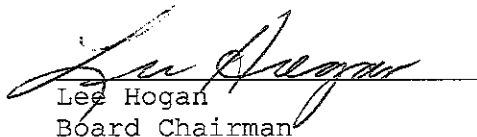
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	3,037.14
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	3,890.56
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	9,894.74
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	4,566.70
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	4,566.70
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	3,037.14
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	5,807.64
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	1,374.26
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	9,676.22
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	831.44
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	3,579.96
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	20,395.58
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	12,592.48
BLUE CROSS & BLUE SHIELD, VICTIMS ASSISTANCE PROGRA	2,205.70
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	18,577.40
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	1,529.56
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	831.44
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	1,374.26
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	2,361.00
ASSOCIATED STAFFING INC, OTHER PERSONAL SERVICES	678.27
CULLIGAN OF HASTINGS, MISCELLANEOUS	51.05
HOMETOWN LEASING, COPY MACH RENT	332.50
MICROFILM IMAGING SYSTEM, EQUIPMENT RENTAL - OFFICE	35.00
NEBRASKA ASSOC OF CO CLERKS, DUES, SUBS, REGIST, TRAINING	75.00
NEBRASKA ASSOC OF CO CLERKS, DUES, SUBS, REGIST, TRAINING	75.00
QUILL CORPORATION, SUPPLIES-COPY	214.18
QUILL CORPORATION, MISCELLANEOUS	20.79
ADAMS COUNTY SHERIFF REVOLVING, SHERIFF COSTS	250.00
BEYKE SIGNS, EQUIPMENT - FUEL	210.00
CITY OF HASTINGS, CONTRACT SERV	1,000.00

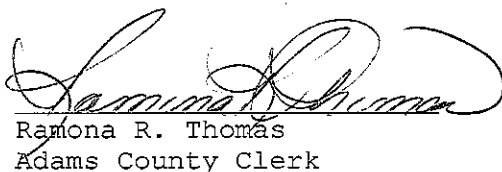
DRIVER LICENSE GUIDE COMPANY, DUES, SUBS, REGIST, TRAINING	31.95
EAKES OFFICE SOLUTIONS, SUPPLIES - OFFICE	138.47
EAKES OFFICE SOLUTIONS, SUPPLIES - OFFICE	8.49
HOMETOWN LEASING, EQUIPMENT RENTAL - OFFICE	246.37
JANITOR INC, JANITORIAL AGREEMENTS	578.32
KENESAW MOTOR CO INC, EQUIPMENT - FUEL	101.10
HASTINGS FORD-LINCOLN, EQUIPMENT - FUEL	52.45
MIPS, SHERIFF COSTS	46.62
PAT'S AUTO REPAIR & TOWING, EQUIPMENT - FUEL	85.00
PLATTE VALLEY OF HASTINGS INC , RADIO EQUIPMENT	440.00
WILLIAMS EXTERMINATING CO, SHERIFF COSTS	18.00
EAKES OFFICE SOLUTIONS, SUPPLIES - OFFICE	43.71
MIPS, DATA PROCESSING COSTS	1,358.84
HOMETOWN LEASING, COPY MACH RENT	199.00
CENTRAL DISTRICT, DUES, SUBS, REGIST, TRAINING	20.00
ESRI, DATA PROCESSING COSTS	3,500.00
HOMETOWN LEASING, OFFICE EQUIPMENT	175.00
MICROFILM IMAGING SYSTEM, OFFICE EQUIPMENT	25.00
SECRETARY OF STATE, SUPPLIES - VOTING	10.00
HASTINGS TRIBUNE, PRINTING/PUBLISHING	18.43
NACO PLANNING & ZONING, DUES, SUBS, REGIST, TRAINING	40.00
CAREYTECH STUDIOS LLC, DATA PROCESSING COSTS	300.00
VMWARE INC, DATA PROCESSING	176.75
US BANK, SUPPLIES - OFFICE	46.86
US BANK, SUPPLIES - OFFICE	174.99
US BANK, SUPPLIES - OFFICE	649.84
SARA BOCKSTADTER, MENTAL HEALTH BOARD COSTS	459.80
LYNN FOLCIK, MENTAL HEALTH BOARD COSTS	459.80
BEV PATITZ, MENTAL HEALTH BOARD COSTS	459.80
DEREK TERWEY, MENTAL HEALTH BOARD COSTS	114.00
RUANN ROOT, MENTAL HEALTH BOARD COSTS	114.00
JENIFER KNUTH, MENTAL HEALTH BOARD COSTS	114.00
ADAMS COUNTY SHERIFF FEE ACCT , MENTAL HEALTH BOARD COSTS	161.00
ADAMS COUNTY CLERK OF DIST CRT, DISTRICT COURT COSTS	1,330.00
CULLIGAN OF HASTINGS, MISCELLANEOUS	20.90
EAKES OFFICE SOLUTIONS, SUPPLIES - OFFICE	48.66
EAKES OFFICE SOLUTIONS, EQUIPMENT RENTAL - OFFICE	57.99
HALL COUNTY SHERIFF, DISTRICT COURT COSTS	32.16
HOMETOWN LEASING, EQUIPMENT RENTAL - OFFICE	898.13
MIAMI DADE SHERIFF, DISTRICT COURT COSTS	105.00
US BANK, SUPPLIES - OFFICE	79.00
CULLIGAN OF HASTINGS, MISCELLANEOUS	33.40
DAS STATE ACCOUNTING, EQUIPMENT RENTAL - OFFICE	26.00
EAKES OFFICE SOLUTIONS, SUPPLIES - OFFICE	1,242.52
EILEENS COLOSSAL COOKIES, COUNTY COURT COSTS	12.00
FIVE POINTS BANK, WITNESS FEES	102.40
OWENS EDUCATIONAL SERVICES INC, JUVENILE COURT COSTS	624.00
WEST GROUP PAYMENT CENTER, DUES, SUBS, REGIST, TRAINING	384.00
CARPENTER & SKALKA, DEPOSITION	466.20
CULLIGAN OF HASTINGS, MISCELLANEOUS	42.00
HOMETOWN LEASING, OFFICE EQUIPMENT	199.00
JUSTICE WORKS LLC, SUPPLIES - OFFICE	225.00
PATTI FELDMAN, COURT RELATED COSTS	20.00
US BANK, SUPPLIES - OFFICE	9.93
US BANK, DUES, SUBS, REGIST, TRAINING	1,235.00
US BANK, MISCELLANEOUS	300.00
ANDERSON KLEIN BREWSTER BRANDT, ATTRNY FEES-COURT APPOINT	38.00
BOCKSTADTER & GLEN LAW LLC, ATTRNY FEES-COURT APPOINT	1,559.15
WENDY C. CUTTING, TRANSCRIPTS	643.75
RITA OLBERDING, TRANSCRIPTS	112.90
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	3,781.00
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	2,038.00
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	3,224.12
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	4,104.00
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	3,738.00
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	1,990.90
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	2,137.50
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	4,547.65
SKALKA & BAACK LAW FIRM, ATTRNY FEES-COURT APPOINT	3,520.84
THEOBALD LAW OFFICE, ATTRNY FEES-COURT APPOINT	2,962.75
AUTO VALUE - HASTINGS, SNOW MOVING EQUIPMENT	83.16
BLACK HILLS ENERGY, UTILITIES	514.89

CHRIS'S CAR WASH,VEHICLE REPAIR	94.90
CULLIGAN OF HASTINGS,OTHER EQUIPMENT	506.00
CULLIGAN OF HASTINGS,CHEMICALS UN RES	333.25
HARTLAND CLEANING SERVICES,JANITORIAL AGREEMENTS	6,727.77
HASTINGS UTILITIES,UTILITIES	10,595.66
IDEAL ELECTRIC INC,MISCELLANEOUS LABOR	136.89
MENARDS,BLDG REPAIR-ANNEX/WALLACE	332.67
RUTT'S HEATING & AIR CONDITION,HEATING AND AIR CONDITION	118.21
SOUTHERN POWER DISTRICT,UTILITIES	339.31
US BANK,MISCELLANEOUS	19.85
WOODWARDS DISPOSAL SERVICE,GARBAGE	577.20
TWILA BANKSON,MILEAGE ALLOWANCE	19.16
JULIE OCHSNER,MILEAGE ALLOWANCE	15.68
RON SEYMOUR,MILEAGE ALLOWANCE	22.46
HOMETOWN LEASING,EQUIPMENT RENTAL - OFFICE	328.00
US BANK,SUPPLIES - OFFICE	177.54
US BANK,OFFICE EQUIPMENT	25.80
MIPS,MISCELLANEOUS LABOR	516.00
MIPS,EQUIPMENT RENTAL - OFFICE	190.00
NATHAN R AREHART,CELL PHONES	25.00
CASSIE L. BALDWIN,CELL PHONES	25.00
DAVID A BERGIN,CELL PHONES	25.00
DALE T CALLAHAN,CELL PHONES	25.00
JUSTIN C MCCULLY,CELL PHONES	25.00
ADAMS COUNTY ATTORNEY,COURT RELATED COSTS	2.00
BUFFALO COUNTY SHERIFF OFFICE ,COURT RELATED COSTS	19.65
BUFFALO COUNTY SHERIFF OFFICE ,JUVENILE COURT COSTS	18.50
BUSINESS WORLD PRODUCTS,SUPPLIES - OFFICE	111.00
CARPENTER & SKALKA,COURT RELATED COSTS	159.40
CLAY COUNTY SHERIFF,COURT RELATED COSTS	20.95
CLAY COUNTY SHERIFF,JUVENILE COURT COSTS	24.15
CULLIGAN OF HASTINGS,SUPPLIES - OFFICE	49.55
EAKES OFFICE SOLUTIONS,SUPPLIES - OFFICE	329.76
HALL COUNTY SHERIFF,COURT RELATED COSTS	90.80
HALL COUNTY SHERIFF,JUVENILE COURT COSTS	25.08
JANITOR INC,JANITORIAL AGREEMENTS	527.35
LINCOLN COUNTY SHERIFF,COURT RELATED COSTS	4.00
NEBRASKA.GOV,COURT RELATED COSTS	20.00
MICROFILM IMAGING SYSTEM,EQUIPMENT RENTAL - OFFICE	510.00
WILLIAM OUREN,AUTOPSY COSTS	150.00
PLATTE COUNTY SHERIFFS OFFICE ,COURT RELATED COSTS	18.61
RAF LLC,AUTOPSY COSTS	339.00
RED WILLOW COUNTY SHERIFF,COURT RELATED COSTS	19.18
SECRETARY OF STATE,COURT RELATED COSTS	40.00
SOFTWARE UNLIMITED,DATA PROCESSING COSTS	567.50
TRANSUNION RISK & ALTERNATIVE ,COURT RELATED COSTS	75.00
US BANK,LIBRARY BOOKS	663.00
WESTERN ALTERNATIVE CORRECTION,JUV GRANT COMMUNITY,19-CB	1,625.00
VERIZON WIRELESS,CELL PHONES	1,942.90
VERIZON WIRELESS,COMMUNICATION EQUIP	41.29
ADAMS COUNTY JAIL/SHERIFF,BOARD OF PRISONERS - FOOD	1,267.29
ADAMS COUNTY SHERIFF REVOLVING,MED-HOSP PRISONERS	44.99
ADAMS COUNTY SHERIFF REVOLVING,TRAVEL EXPENSES	65.00
ADVANCED CORRECTIONAL,MED-HOSP PRISONERS	9.31
ALLENS OF HASTINGS INC,JAIL SUPPLIES	38.14
BERTS PHARMACY,MED-HOSP PRISONERS	229.52
BIG G COMMERCIAL HARDWARE INC ,JANITORIAL SUPPLIES	13.61
BUFFALO COUNTY SHERIFF OFFICE ,MED-HOSP PRISONERS	24.55
BUFFALO COUNTY SHERIFF OFFICE ,BOARD OF PRISONERS - FOOD	1,620.00
CROSIER PARK PHARMACY,MED-HOSP PRISONERS	508.08
EAKES OFFICE SOLUTIONS,JAIL SUPPLIES	198.02
HASTINGS RADIOLOGY ASSOC PC,MED-HOSP PRISONERS	8.83
HOMETOWN LEASING,OFFICE EQUIPMENT	175.78
KEITHS PHARMACIES,MED-HOSP PRISONERS	644.86
MARY LANNING HEALTHCARE,MED-HOSP PRISONERS	10,835.70
PHELPS COUNTY SHERIFF,BOARD OF PRISONERS - FOOD	2,610.00
MIPS,MISCELLANEOUS	46.62
PHELPS MEMORIAL HEALTH CENTER ,MED-HOSP PRISONERS	3,984.23
PROFORMA BUSINESS WORLD,UNIFORM ALLOWANCE	152.00
WILLIAMS EXTERMINATING CO,MISCELLANEOUS	56.00
WINDSTREAM,COMMISSARY	83.43
KRISTIN BUTCHER,MISCELLANEOUS	80.00

CDW GOVERNMENT INC,SUPPLIES - OFFICE	323.44
CULLIGAN OF HASTINGS,MISCELLANEOUS	51.55
CULLIGAN OF KEARNEY,MISCELLANEOUS	63.00
EAKES OFFICE SOLUTIONS,SUPPLIES - OFFICE	99.98
EFILECABINET,OFFICE EQUIPMENT	2,680.00
HOMETOWN LEASING,EQUIPMENT RENTAL - OFFICE	886.49
MIDWEST CONNECT,POSTAL SERVICES	195.95
NEBRASKA TECH & TELECOM INC,TELEPHONE SERVICES	126.49
PHELPS COUNTY TREASURER,TELEPHONE SERVICES	55.36
QUILL CORPORATION,SUPPLIES - OFFICE	500.18
VAUGHANS PRINTERS INC,SUPPLIES - OFFICE	75.50
NUTRIEN AG SOLUTIONS,EQUIPMENT - FUEL	303.62
PLATTE VALLEY OF HASTINGS INC ,COMMUNICATION EQUIP	805.20
PLATTE VALLEY OF HASTINGS INC ,MAINTENANCE AGREEMENTS	170.00
PLATTE VALLEY COMM-KRNY,SP PROJ6-18SHSP-PET GRANT	829.60
TEEL TECHNOLOGIES,SP PROJ7-19SHSP-PET GRANT	14,500.00
US BANK,SP PROJ6-18SHSP-PET GRANT	17.16
US BANK,OFFICE EQUIPMENT	536.94
G4S SECURE SOLUTIONS INC,SECURITY CONTRACTS BY OTH	3,417.32
ADAMS COUNTY SHERIFF FEE ACCT ,SHERIFF'S FEES	3,099.13
HERITAGE BANK,INTERNET SERVICE	25.00
MIDWEST CONNECT,POSTAL SERVICES	3,000.00
MICROFILM IMAGING SYSTEM,EQUIPMENT RENTAL - OFFICE	175.00
ROAD - BRIDGE	
BLUE CROSS & BLUE SHIELD,HEALTH-ACCIDENT - COUNTY	34,413.10
AUTO GLASS EXPERTS LLC,RD EQ REP PARTS	40.00
AUTO GLASS EXPERTS LLC,RD EQ REP LABOR	240.00
AUTO VALUE - HASTINGS,SUPPLIES - SHOP	17.78
AUTO VALUE - HASTINGS,RD EQ REP PARTS	251.96
AUTO VALUE - HASTINGS,SUPPLIES - SHOP	30.12
AUTO VALUE - HASTINGS,SMALL TOOLS, ETC.	47.94
AUTO VALUE - HASTINGS,RD EQ REP PARTS	112.97
AUTO VALUE - HASTINGS,SUPPLIES - SHOP	153.94
AUTO VALUE - HASTINGS,RD EQ REP PARTS	6.51
AUTO VALUE - HASTINGS,SUPPLIES - SHOP	378.60
BAUER BUILT,MACH EQ TIRES & REP	5,964.00
CINTAS CORPORATION #449,TOWEL/CLEANING AGREEMENTS	64.51
CINTAS CORPORATION #449,JANITORIAL SUPPLIES	31.43
CINTAS CORPORATION #449,TOWEL/CLEANING AGREEMENTS	64.51
COOPERATIVE PRODUCERS INC,MISCELLANEOUS	82.50
BOSELMAN ENERGY INC,EQUIPMENT - FUEL	21,727.41
BLACK HILLS ENERGY,HEATING FUELS	2,332.53
BIG G COMMERCIAL HARDWARE INC ,SUPPLIES - SHOP	58.01
BGNE,EQUIPMENT - FUEL	1,119.18
CONSOLIDATED CONCRETE AGGREG,FEMA GRANT COSTS	467.75
CONSOLIDATED CONCRETE AGGREG,MATERIALS - GRAVEL & BORR	838.95
EAKES OFFICE SOLUTIONS,SUPPLIES - OFFICE	107.88
HASTINGS UTILITIES,ELECTRICITY	511.02
ISLAND SUPPLY WELDING CO,WELDING SUPP/CHAINS	45.88
ISLAND SUPPLY WELDING CO,EXPRESS/FREIGHT	8.00
ISLAND SUPPLY WELDING CO,WELDING SUPP/CHAINS	38.70
ISLAND SUPPLY WELDING CO,EXPRESS/FREIGHT	8.00
JEO,ENGINEERING	6,754.98
LAWSON PRODUCTS,RD EQ REP PARTS	91.60
LAWSON PRODUCTS,WELDING SUPP/CHAINS	42.84
LAWSON PRODUCTS,EXPRESS/FREIGHT	12.57
MCCONNELL CLEANING,JANITORIAL AGREEMENTS	230.00
MICHAEL TODD & COMPANY INC,MATERIALS - GRADER BLADES	13,234.42
MIDWEST SERVICE & SALES CORP,SIGN POSTS	120.00
NAPA AUTO PARTS,SUPPLIES - SHOP	25.95
NAPA AUTO PARTS,RD EQ REP PARTS	6.99
NAPA AUTO PARTS,SUPPLIES - SHOP	80.93
NAPA AUTO PARTS,RD EQ REP PARTS	3.38
NAPA AUTO PARTS,SUPPLIES - SHOP	402.89
NAPA AUTO PARTS,RD EQ REP PARTS	12.88
NMC EXCHANGE LLC,RD EQ REP PARTS	2,169.85
NMC EXCHANGE LLC,SUPPLIES - SHOP	468.40
NMC EXCHANGE LLC,RD EQ REP PARTS	335.78
OVERHEAD DOOR,BUILDING REPAIR	96.49
PLATTE VALLEY OF HASTINGS INC ,RADIO EQUIPMENT	57.50
POWER PLAN,RD EQ REP PARTS	507.90
POWER PLAN,EXPRESS/FREIGHT	16.88

PTSR, MISCELLANEOUS	50.00
ROAD BLDG MACH & SUPPLY CO INC, RD EQ REP PARTS	199.12
ROAD BLDG MACH & SUPPLY CO INC, EXPRESS/FREIGHT	21.89
ROAD BLDG MACH & SUPPLY CO INC, RD EQ REP PARTS	220.32
ROAD BLDG MACH & SUPPLY CO INC, EXPRESS/FREIGHT	19.62
SOUTHERN POWER DISTRICT, ELECTRICITY	692.22
TRAUSCH DYNAMICS INC, RD EQ REP PARTS	155.30
TITAN MACHINERY INC., RD EQ REP PARTS	96.15
US BANK, DATA PROCESSING COSTS	178.36
US BANK, MISCELLANEOUS	353.80
VILLAGE OF KENESAW, WATER	37.59
WOODWARDS DISPOSAL SERVICE, GARBAGE	125.00
COUNTY VISITORS PROMOTIONS	
ANJANETTE BONHAM, CELL PHONES	25.00
HOMETOWN LEASING, EQUIPMENT RENTAL - OFFICE	198.37
US BANK, UTILITIES	157.74
US BANK, INTERNET SERVICE	104.98
US BANK, UTILITIES	150.58
PRESERVATION & MODERNIZATION	
MICROFILM IMAGING SYSTEM, EQUIPMENT RENTAL - OFFICE	184.00
MIPS, MISCELLANEOUS LABOR	372.75
HEALTH FUND	
BLUE CROSS & BLUE SHIELD, HEALTH-ACCIDENT - COUNTY	20,917.56
INHERITANCE TAX	
WEST GROUP PAYMENT CENTER, LAW LIBRARY	2,908.17
ESCROW HOLDING FUND	
MIPS, MISCELLANEOUS	452.14
PLATTE VALLEY OF HASTINGS INC, MISCELLANEOUS	909.25


Lee Hogan
Board Chairman


Ramona R. Thomas
Adams County Clerk



**Adams County Board of Equalization
Meeting Minutes
Tuesday, February 16, 2021
Courthouse, Adams County**

The Adams County Board of Commissioners met as a Board of Equalization with Chairman Lee Hogan presiding.

Motion by Neumann, seconded by Stromer to meet as a Board of Equalization to review and take action on motor vehicle exemption applications, permissive exemption applications and tax list corrections.

Roll Call, Ayes: Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Entered Board of Equalization at 10:05 am

Adams County Treasurer, Melanie Curry, presented the board motor vehicle exemption applications for Pooh Corner Daycare and Hastings Catholic Schools. Treasurer Curry has reviewed the applications and confirms the entities meet the criteria for exemption.

Motion by Curtis, seconded by Johnson to approve the motor vehicle exemption applications for Pooh Corner Daycare and Hastings Catholic Schools. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Adams County Assessor, Jackie Russell, presented the board with tax list correction 14810, for parcel 000093242. Assessor Russell has reviewed the correction and is requesting board approval.

Adams County, Nebraska -- Tax List Correction		
Correction #(s) <u>14810</u>	Tax Year Corrected <u>2020</u>	
Date of Correction <u>2/12/2021</u>	Levy of year corrected <u>2.259109</u>	
Owner <u>Subluxation 1 LLC</u>		
Mailing Address <u>2441 N Diers Ave, Grand Island, NE 68803</u>		
Parcel ID # <u>000093242</u>		
Tax ID # <u>304-93242</u>		
Legal <u>Personal Property</u>		
VALUATIONS:		
	Billed Value	Correct Value
Personal Property	0.00	53,848.00
Dwelling	\$0.00	\$0.00
Improvements(Other)	\$0.00	\$0.00
Land	\$0.00	\$0.00
TOTAL VALUATION	\$0.00	\$53,848.00
LEVY	2.259109	2.259109
TAX TOTAL	\$0.00	\$1,216.49
Penalty		
Homestead Exemption	\$0.00	\$0.00
Real Estate Tax Credit Applied	\$0.00	\$0.00
Ag Tax Credit		
Personal Property TRA		
Billed Amount	\$0.00	\$1,216.49

DIFFERENCE TO TAX ROLL:	DEDUCTION TO TAX 0	ADDITION TO TAX \$1,216.49
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Reason for Correction

Owner contacted our office and stated that they mistakenly filed timely in Hall County. Therefore, adding the personal property to the 2020 tax roll as timely filed.

Motion by Curtis, seconded by Stromer to approve tax list correction 14810. Roll Call, Ayes: Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. Nays: None Absent: None

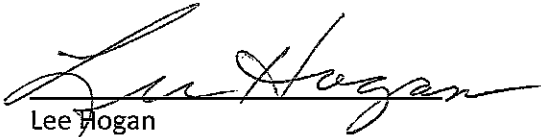
Assessor Russell presented the board with an application for property tax exemption filed by Hastings Catholic Schools. Russell has reviewed the application and confirms the entity meets the requirements for exemption and is requesting board approval.

File with Your County Assessor on or Before December 31	Exemption Application for Tax Exemption on Real and Personal Property by Qualifying Organizations <small>Read instructions on reverse side.</small>	FORM 451
<small>Failure to properly complete or timely file this application will result in a denial of the exemption.</small>		
Name of Organization <u>1st WES Catholic School</u>	County Name <u>Adams</u>	Tax Year <u>2021</u>
Address of Business if Different than Organization <u>Nebraska</u>	State Where Incorporated <u>Nebraska</u>	
Name of Owner of Property <u>HASTINGS Catholic School</u>	Total Actual Value of Real and Personal Property <u>\$</u>	Parcel ID Number <u>0010006069</u>
Street or Other Mailing Address of Applicant <u>604 N. St Joseph Ave</u>	Contact Name <u>Karen Sekora</u>	Phone Number <u>402-462-6566</u>
City <u>HASTINGS</u>	State <u>NE</u>	Zip Code <u>68901</u>
Email Address <u>karen-sekora@adeline.net</u>		
Type of Ownership <input type="checkbox"/> Agricultural and Horticultural Society <input type="checkbox"/> Educational Organization <input type="checkbox"/> Religious Organization <input type="checkbox"/> Charitable Organization <input type="checkbox"/> Cemetery Organization		
Name <u>Garrett Conley</u>	Title of Officers, Directors, or Partners <u>President</u>	Address, City, State, Zip Code <u>2400 Sheridan Blvd Lincoln NE 68506</u>
<u>Timothy Jacobson</u>	<u>Vice President</u>	<u>3400 Sheridan Blvd Lincoln NE 68506</u>
<u>Melissa S. Boudette</u>	<u>Sec-Treas</u>	<u>604 N. St. Joseph Ave HASTINGS NE 68901</u>
Legal description of real property and personal description of all depreciable tangible personal property, except licensed motor vehicles: <u>(1309.00) - ALL LT & EX W 3' THEREOF BLK 6</u> <u>Johnsons Add 908860</u> <u>316 W 5th St</u>		
Property described above is used in the following exempt category (please mark the applicable boxes): <input type="checkbox"/> Agricultural and Horticultural Society <input checked="" type="checkbox"/> Educational <input type="checkbox"/> Religious <input type="checkbox"/> Charitable <input type="checkbox"/> Cemetery		
Give a detailed description of the primary use of the property and any other uses of the property: <u>Open lot used for PE + outdoor classrooms.</u>		
All organizations, except for an Agricultural and Horticultural Society, must complete the following questions. Is all of the property used exclusively as described above? <input checked="" type="checkbox"/> YES <input type="checkbox"/> NO Is the property used for financial gain or profit to either the owner or owner or organization making exclusive use of the property? <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO Is a portion of the property used for the sale of alcoholic beverages? <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO If yes, state the number of hours per week: _____ Is the property owned or used by an organization which discriminates in membership or employment based on race, color, or national origin? ... <input type="checkbox"/> YES <input checked="" type="checkbox"/> NO		
<small>Under penalties of law, I declare that I have examined this exemption application and, to the best of my knowledge and belief, it is correct and complete. I also declare that I am duly authorized to sign this exemption application.</small>		
sign here <u>[Signature]</u> Authorized Signature	Chief Administrative Officer <u>[Signature]</u> Date <u>12-16-2020</u>	
Retain a copy for your records.		
For County Assessor's Recommendation		
<input checked="" type="checkbox"/> Approval	COMMENTS: _____	
<input type="checkbox"/> Approval of a Portion	_____	
<input type="checkbox"/> Denied	_____	
For County Board of Equalization Use Only		

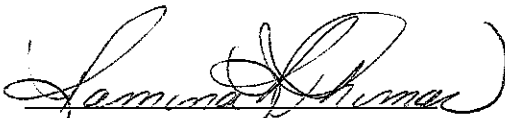
Motion by Johnson, seconded by Larsen to approve the exemption for Hastings Catholic Schools as presented by Assessor Russell. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Motion by Neumann, seconded by Stromer to exit Board of Equalization and resume regular session. **Roll Call, Ayes:** Stromer, Larsen, Hogan, Johnson, Curtis, Neumann, Orthmann. **Nays:** None **Absent:** None

Regular session resumed at 10:09 am (see minutes for the 2/16/2021 regular meeting of the Adams County Board of Commissioners)

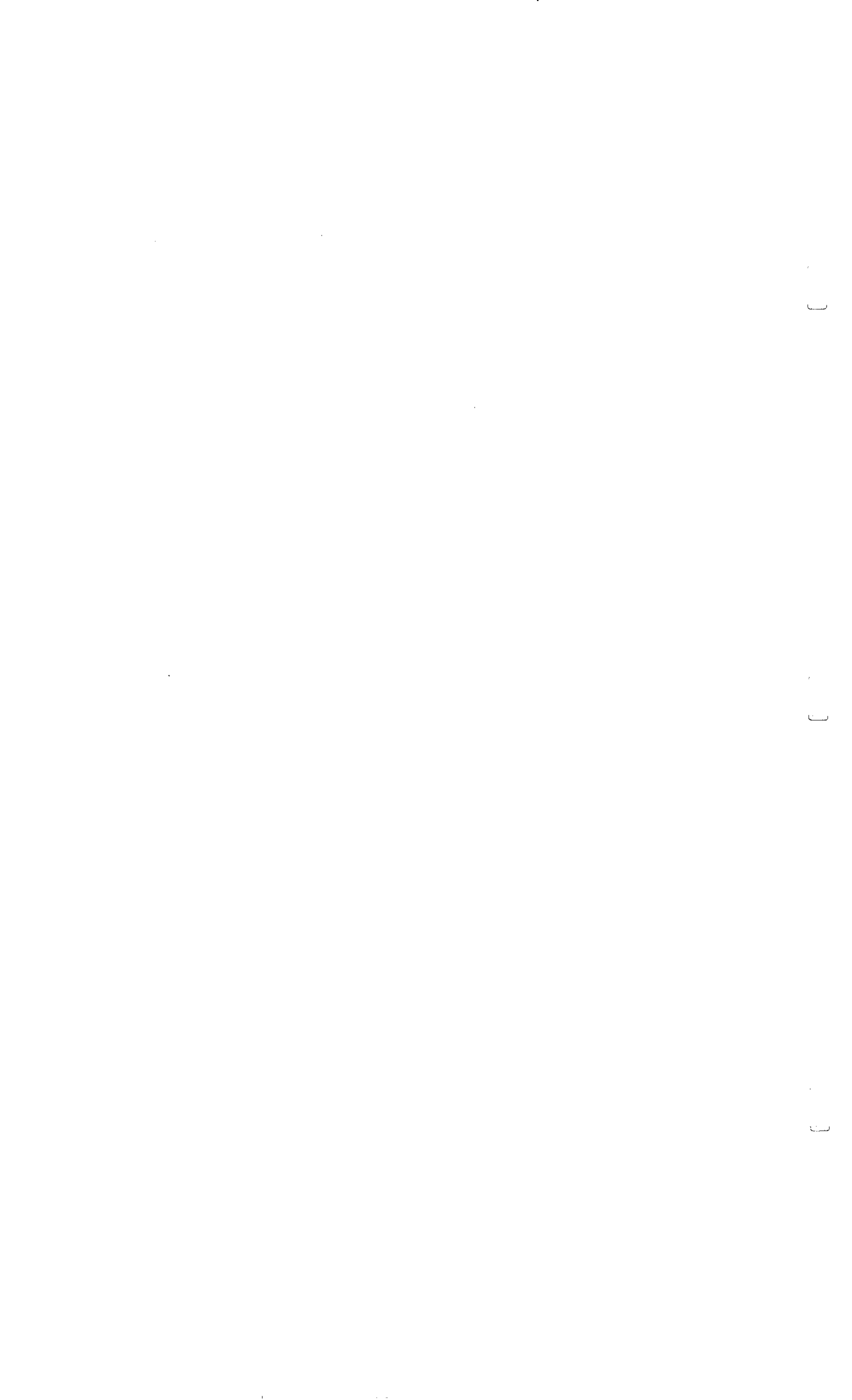


Lee Hogan
Board Chairman



Ramona R Thomas
Adams County Clerk





**MEMORANDUM OF UNDERSTANDING
REGARDING COMMUNITY-BASED JUVENILE SERVICES AID**

The Youth Task Force is serving as the lead organization in the assessment, distribution, and evaluation of the Nebraska Community Based Juvenile Justice Aid funding from the Nebraska Crime Commission. It is the desire of the following counties: Webster, Clay, Adams, Nuckolls, Fillmore, Phelps, Kearney, Franklin, and Harlan to continue this arrangement for the funding requested for 2021-2023.

On October 31, 2001, the original four counties (Adams, Clay, Nuckolls, and Webster) agreed that Clay County should be the lead county in this funding effort to work with juveniles from ages 12-18 who are already in the juvenile justice system. Assessments were made in 42 focus groups to develop the We CAN Juvenile Services Plan during 2001-2002. Adams County became the lead county in 2018-2019. The Comprehensive County Juvenile Services Plan has been approved with input from the Juvenile Justice Institute, as well as representatives from each of the nine counties for the 2018-2021 plan. The 2021-2025 Comprehensive Juvenile Services Community Plan will be written by County Lead, Sonia Klouse in collaboration with a Community Planning Team consisting representatives from agencies & organizations throughout the nine counties. The 2021-2025 Plan will be completed and submitted in March 2021.

Melanie Curry, Adams County Treasurer, serves as the fiscal agent. Sonia Klouse, Project Director, coordinates the application, reports, and makes contact with County Boards in each of the nine counties, and Laura Stutte will serve as Project Administrator. The project administrator also facilitates all program requests for funding from local non-profits, businesses, and individuals working with juveniles in the nine county region.

All quarterly reports are submitted to the Nebraska Crime Commission through NJJI. An audit of all reports is conducted annually. Award period is July 1, 2021-June 30, 2023.

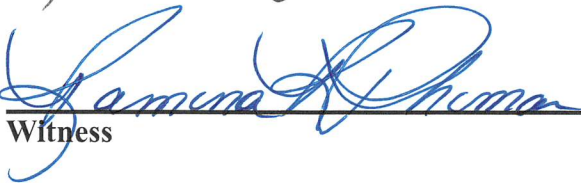
This memorandum of understanding is to be signed by the County Board Chair in each of the counties in order for said county to be a part of this regional community based juvenile services grant, for both the CB and EB funding as requested by the Youth Task Force.



County Board Chair



County



Witness



Date

**MEMORANDUM OF UNDERSTANDING
REGARDING COMMUNITY-BASED JUVENILE SERVICES AID**

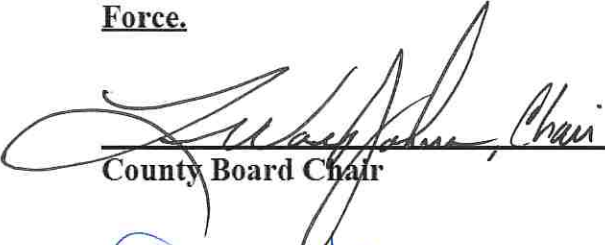

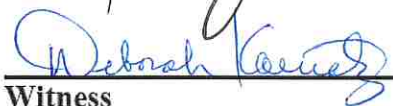
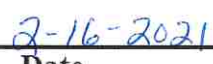
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 _____ County Board Chair	 _____ County
 _____ Witness	 _____ Date

**MEMORANDUM OF UNDERSTANDING
REGARDING COMMUNITY-BASED JUVENILE SERVICES AID**


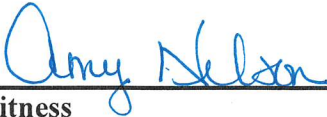
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 _____ County Board Chair	<u>Fillmore</u> _____ County
 _____ Witness	<u>February 9, 2021</u> _____ Date

**MEMORANDUM OF UNDERSTANDING
REGARDING COMMUNITY-BASED JUVENILE SERVICES AID**

The Youth Task Force is serving as the lead organization in the assessment, distribution, and evaluation of the Nebraska Community Based Juvenile Justice Aid funding from the Nebraska Crime Commission. It is the desire of the following counties: Webster, Clay, Adams, Nuckolls, Fillmore, Phelps, Kearney, Franklin, and Harlan to continue this arrangement for the funding requested for 2021-2023.

On October 31, 2001, the original four counties (Adams, Clay, Nuckolls, and Webster) agreed that Clay County should be the lead county in this funding effort to work with juveniles from ages 12-18 who are already in the juvenile justice system. Assessments were made in 42 focus groups to develop the We CAN Juvenile Services Plan during 2001-2002. Adams County became the lead county in 2018-2019. The Comprehensive County Juvenile Services Plan has been approved with input from the Juvenile Justice Institute, as well as representatives from each of the nine counties for the 2018-2021 plan. The 2021-2025 Comprehensive Juvenile Services Community Plan will be written by County Lead, Sonia Klouse in collaboration with a Community Planning Team consisting representatives from agencies & organizations throughout the nine counties. The 2021-2025 Plan will be completed and submitted in March 2021.

Melanie Curry, Adams County Treasurer, serves as the fiscal agent. Sonia Klouse, Project Director, coordinates the application, reports, and makes contact with County Boards in each of the nine counties, and Laura Stutte will serve as Project Administrator. The project administrator also facilitates all program requests for funding from local non-profits, businesses, and individuals working with juveniles in the nine county region.

All quarterly reports are submitted to the Nebraska Crime Commission through NJJI. An audit of all reports is conducted annually. Award period is July 1, 2021-June 30, 2023.

This memorandum of understanding is to be signed by the County Board Chair in each of the counties in order for said county to be a part of this regional community based juvenile services grant, for both the CB and EB funding as requested by the Youth Task Force.

David L. Pedersen
County Board Chair

Franklin County
County



Marcia Volk Schenker

2/2/2021

Witness

Date



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County Board Chair

HARLAN

County



Witness

2-2-21

Date

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County Board Chair



County





Witness



Date

1-19-21

**MEMORANDUM OF UNDERSTANDING
REGARDING COMMUNITY-BASED JUVENILE SERVICES AID**



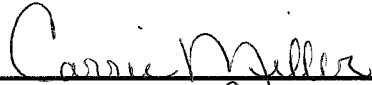
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 _____ County Board Chair	 _____ County
 _____ Witness	3-1-21 _____ Date
County Clerk	

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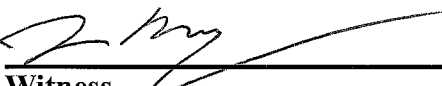
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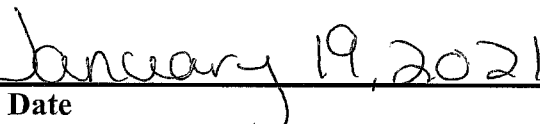
County Board Chair



County



Witness



Date

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D. Vance

County Board Chair

Webster

County

Rouise Patsch

Witness

2-2-21

Date

